# CITY OF DECATUR, ILLINOIS



# **AMENDED**

**CONSOLIDATED PLAN 2015-2019 ANNUAL ACTION PLAN - FY 2015** 

PREPARED BY:
NEIGHBORHOOD SERVICES DEPARTMENT
NEIGHBORHOOD OUTREACH DIVISION

The 2nd amendment for PY2019 and the 2015-2019 Consolidated Plan will add the new CDBG-CV3 funds to the initial CDBG-CV funds.

# **Executive Summary**

## ES-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

#### 1. Introduction

Decatur, Illinois is an entitlement community which receives an annual allocation of Community Development Block Grant (CDBG) and HOME Investment Partnership (HOME) funds from the U.S. Department of Housing and Urban Development (HUD)-Community Planning and Development (CPD). The goal of the 2015-2019 Consolidated Plan is to encourage and support the continued development of the community, principally for low and moderate income persons by providing decent housing, a suitable living environment, and expanding economic opportunities. The Plan for analyzes the housing and nonhousing community development situation and needs, resources available or potentially available to meet the needs, and sets a unified vision with long-term strategies and short-term actions to address priority needs. This document may be used as a resource in securing other grants by the City, other local government units, and public agencies. The Plan provides a basis for allocations for five years, in meeting the goals and addressing the needs. The Consolidated Plan (Con Plan) also describes the process used in its development including the purpose, the lead agencies, and the community partners. The Citizen Participation Plan (CPP) provides for and encourages citizens to participate in the development of the plan, any amendments to the plan, and the annual performance reports. The City updated the CPP to be flexible when an urgent need exists, such as a pandemic. The Con Plan provides a demographic snapshot and reviews the housing supply. The City anticipates addressing some unmet needs through collaboration with other organizations and will use CDBG funding to address other needs in the community.

This section presents the 2nd amendment to Fiscal Year (FY) 2019 Action Plan which is the fifth year of the Con Plan FY2015-2019. Initially, the City was provided an opportunity through HUD to access CDBG-CV funding, in the amount of \$834,287, under the CARES ACT. A second allocation, CDBG-CV3, was provided in the amount of \$458,607. The CARES ACT funds are to address the preventing, preparing for or responding to the COVID-19 Pandemic. The pandemic creates a variety of problems for the residents and businesses. Social distancing rules were established and the restriction or closure of "non-essential" businesses occurred. Air and ground travel were reduced. Due to reduced services and sales, tax revenue became less. These actions resulted in an economic downturn. The federal government passed the Coronavirus Aid, Relief, and Economic Security Act (CARES ACT) to be used to address needs of the citizens. A variety of projects may address the community's needs addressing COVID-19. Projects may include housing, public services, public facilities, and economic development. The CDBG-CV funds must also address the national objectives: address urgent community need, benefit low- and moderate-income residents, and address the elimination of slum and blight. The Action Plan identifies the linkage between

the use of federal resources and the specific objectives developed to address the community's priority needs identified in the Con Plan.

#### **Citizen Participation Plan**

Section 91.105 of the Consolidated Plan Final Rule (24 CFR Part 91) requires each participating jurisdiction (PJ) to adopt a Citizen Participation Plan that sets forth its policies and procedures for citizen participation. The Citizen Participation Plan must provide for and encourage citizens to participate in the development of the consolidated plan, any substantial amendments to the consolidated plan, and the performance report. It is designed specifically to encourage participation by the residents of predominantly low- and moderate-income neighborhoods, minorities and non-English speaking persons, as well as persons with disabilities, local and regional institutions and other organizations, and residents of public and assisted housing developments. The Citizen Participation Plan and any substantial amendments must be made public and available for citizen comment. Accordingly, the City of Decatur has hereby established the following Citizen Participation Plan.

The City of Decatur will provide for and encourage citizen participation in an advisory role in planning, implementing and assessing each aspect of its program (the Program) for utilizing funds received through the U.S. Department of Housing and Urban Development's (HUD) office of Community Planning and Development; namely, the development of the Five-year Consolidated Plan, any substantial amendments to the Consolidated Plan, the Annual Action Plan, Environmental Review Record (ERR) and the Consolidated Annual Performance and Evaluation Report (CAPER). None of the provisions for citizen participation listed below will be construed to restrict the responsibility and authority of the City of Decatur for the development of application for funding through this Program. The following written Citizen Participation Plan sets forth the procedures that implement each of the requirements as set forth in Section 91.105 of the Consolidated Plan Final Rule, 24 CFR Part 91, of January 5, 1995 as updated through February 6, 2006.

The City of Decatur will also provide a process of citizen participation at both the community-wide and neighborhood levels. The process will meet the following standards: All aspects of citizen participation will be conducted in an open manner, with freedom of access for all interested persons; the City of Decatur will encourage participation by low- and very low-income persons, members of minority groups and non-English speaking persons, residents of areas where a significant amount of funds are proposed to be used, persons with disabilities, residents of public and assisted housing developments and targeted revitalization areas, and other local regional institutions and organizations; the City of Decatur will make reasonable effort to ensure continuity of involvement of citizens and citizen organizations throughout all stages of the program; and the City will utilize a variety of techniques to solicit community involvement and provide citizens with a reasonable opportunity to submit comments.

#### **Adequate Information**

The City of Decatur will provide full public access to program information and make affirmative efforts to provide adequate information to citizens, particularly those of low and very low income and those residing in areas where a significant amount of funds is proposed to be used.

The following program information will be provided to citizens in the Consolidated Plan and Annual Action Plan: Total amount of Community Development Block Grant funds and HOME funds available to the City of Decatur for community development and housing activities, when available; The range of activities that is planned to be undertaken with these federal funds; Notice of opportunity to provide input in drafting and approving the funding application, as well as a schedule of meetings and hearings; The role of citizens in the program, in conformity with federal rules and regulations (24 CFR 91.105); and A summary of important program requirements.

The City of Decatur will provide full and timely disclosure of its program records and information consistent with applicable state and local laws regarding personal privacy and obligations of confidentiality. Documents relevant to the Program, and to the City's use of assistance under programs it covers during the past five years, will be made available in the Neighborhood Outreach Division during normal working hours for review upon request.

The City of Decatur will make available copies of the Citizen Participation Plan, the Consolidated Plan and any substantial amendments, the Annual Action Plan (including the amount of funding the jurisdiction expects to receive), and the Comprehensive Annual Performance and Evaluation Report (CAPER) at places conveniently located for persons affected by the program and accessible to persons with physical disabilities. It is the general practice of the City of Decatur to make available this information at three common sites:

Decatur Housing Authority (Lobby Area) located at 1808 E. Locust Street, Decatur, IL; Decatur Public Library (Reference Area) located at 247 E. North Street, Decatur, IL; and City of Decatur, Community Development Department, 3rd Floor, Decatur Civic Center, #1 Gary K. Anderson Plaza, Decatur, IL.

#### **Public Hearings and Meetings**

The City will hold at least two official public hearings annually, one to present and receive comments on the draft Consolidated Plan and/or Annual Action Plan, and one to present and receive comments on the CAPER. Additional public hearings, meetings or workshops on either document may be held during its development process. Hearings will be held at times and locations which permit broad participation, particularly by low and very low-income persons and by residents of areas where a significant amount of funds are proposed to be used. Hearings will be held at times and locations accessible by public transportation, and at locations accessible to persons with physical disabilities. Upon request, at least one week prior to the hearing, accommodation will be made for persons with a hearing disability. If notified at least one week in advance that at least five (5) non-English speaking residents will attend a public

hearing, the City will make its best effort to have a translator available at the hearing or to have a summary of the document translated.

The City of Decatur, at least fifteen (15) days to a public hearing on any aspect of the Program, will publish notice in easily readable type in the classified section of the *Decatur Tribune* and send a news release to the *Decatur Herald & Review*. In addition, the City of Decatur will make reasonable effort to provide notices, in the form of press releases, to neighborhood organizations and local agencies serving low- and very low-income persons. The City of Decatur will make reasonable effort to publicize widely these hearings, through means such as public service radio and television announcements, mass mailings, the City's government access channel, and on the City's website, decaturil.gov.

The City of Decatur will provide for and encourage the submission of views and proposals regarding the Program by its citizens. Such views and comments may be submitted at any time during the year. However, to be included with submission of a document to HUD, the comments must be received by the date published in the official public notice for the final public hearing on the draft of that document. This includes submission of written comments generated before or during neighborhood and community-wide meetings, formal public hearings, or orally at official public hearings.

#### **Comment Period on Draft Documents and Complaints**

A final draft of the Consolidated Plan, Citizen Participation Plan, and Annual Action Plan will be available for public comment for not less than thirty (30) days following the final official public hearing on the document before submission to HUD. A final draft of the annual CAPER will be available for public comment for not less than fifteen (15) days following the final official public hearing on the document before submission to HUD. These draft documents will be available for examination at the three locations specified in Item 3. above, on the City of Decatur's website (decaturil.gov), and upon request from the Neighborhood Services Division. In preparing the final document, the City will consider any comments or views of citizens received orally at the public hearing, or in writing during the comment period. A summary of these comments or views, and a summary of any comments or views not accepted and the reasons, therefore, will be attached to the final document.

The City of Decatur will respond to complaints related to the Consolidated Plan, Annual Action Plan, and CAPER in a timely and responsive manner. The City will provide a written response within fifteen (15) working days. Complaints should be addressed to: City of Decatur Neighborhood Services Division, Attention: Neighborhood Services Manager, #1 Gary K. Anderson Plaza, Decatur, IL 62523.

#### Substantial Amendments to the Consolidated Plan

The City of Decatur will amend the Consolidated Plan in the event of a substantial change. The following constitutes a substantial change:

Changes in the allocation of priorities.

Changes in the method of distribution of funds, including: Changes in the use of CDBG funds from
one Consolidated Plan Objective to another. A 38% increase or decrease for reprogramming of
funds to any eligible funded activity. Changes to carry out an activity, using funds from any
program covered by the Consolidated Plan, not previously described in the Action Plan. Changes
of the purpose, scope, location, or beneficiaries of an activity.

A public hearing will be held on a Substantial Amendment with notification of the hearing as set forth under the "Notice" section of the Citizen Participation Plan. A thirty-day opportunity period for comments on the substantial amendment will be provided. A summary of any and all comments and views received during this period, and a summary of any comments or views not accepted and the reasons, therefore, will be attached to the substantial amendment of the Consolidated Plan.

#### **Bilingual Communication and Technical Assistance**

If notified at least one week in advance that at least ten (10) non-English speaking residents will attend a public hearing, the City will make its best effort to have a translator available at the hearing or to have a summary of the document translated. If the hearing is held in, or funding proposed to be used in, a neighborhood where at least ten percent (10%) of the residents speak and read a primary language other than English, then all notices of the public hearing and a summary of basic proposal components will be produced in such language.

The City of Decatur will provide technical assistance to the degree, level and type determined appropriate by the Neighborhood Services Division after discussion with the organization requesting assistance. Technical assistance shall be provided to:

Neighborhood and area-wide organizations, enabling them to participate in planning, implementing and assessing the programs offered by the Department in their area.

1. Groups of very low- and low-income persons and groups of residents of low-income neighborhoods which request assistance in developing for funding assistance under any of the programs covered by the Consolidated Plan.

The Neighborhood Services Division will provide technical assistance either directly or through arrangements with public and private agencies. Requests for technical assistance should be made in writing to the Manager of the Neighborhood Services Division.

#### **Consideration of Objections**

Persons wishing to object to approval of an application by HUD may make such objections known to the HUD Chicago Area Office. HUD will consider objections made on the following grounds:

- · The City of Decatur's description of needs and objectives is plainly inconsistent with available facts and data.
- · The activities to be undertaken are plainly inappropriate to meet the needs and objectives identified by the City of Decatur.
- · The application does not comply with the requirements set forth in the Federal Register or other applicable law.
- · The application proposed activities which are otherwise ineligible under federal rules and regulations. Objections should include both identification of the requirements not met and in the case of objections made on the grounds that the description of needs and objectives is plainly inconsistent with significant, generally reliable facts and data, the data upon which the persons rely. Although HUD will consider objections submitted at any time, such objections should be submitted within thirty days of the publication of the notice that the application has been made to HUD. To ensure that objections submitted will be considered during the review process, HUD will not approve an application until at least forty-five (45) days after receipt of the application. The HUD Chicago Area office is located at the following address: Office of Community Planning and Development, U.S. Department of Housing and Urban Development, 77 West Jackson Boulevard, Chicago, Illinois 60604-3507.

#### **CARES Act-Citizen Participation Plan Update for Urgent Need**

In the event of a major disaster declaration, the City of Decatur will provide the public notice of potential changes to the Action Plan and/or Consolidated Plan priorities due to urgent need, changes in the distribution of funds, addition or deletion of activities to meet the community's need, environmental reviews, and reports. Regarding a major disaster declaration/urgent need, the City will make reasonable effort to publicize widely hearings and notices, through means such as public service radio, television announcement, Decatur Tribune and/or Decatur Herald, e-mail to community agencies, the City's government access channel 18, City of Decatur Facebook page, and on the City's website, decaturil.gov. Due to the urgent need or a major disaster, no one may be present for the meeting in the council chamber at the Decatur Civic Center. The Public Hearing will be live-streamed on the city's cable access-channel 18 with a recording of the meeting posted at www.decaturil.gov. Comments and questions may be e-mailed to Action@decaturil.gov or calls may be made to (217) 424-2864 or (217) 424-2777. Written comments should be submitted to the City of Decatur, c/o Neighborhood Services Division, 1 Gary K. Anderson Plaza, Decatur, IL 62523. Public comment period regarding the proposed changes may be reduced from 30 days for the Action Plan/Consolidated Plan to a minimum of 5 days.

# 2. Summary of the objectives and outcomes identified in the Plan Needs Assessment Overview

The Consolidated Plan identifies housing and community needs, goals, and strategies for the City of Decatur over five years (May 1, 2015 to April 30, 2019). Based on the analysis performed as part of the

plan and information collected through the community participation and consultation, the City has identified priority needs. Those needs are literacy and employment training for residents as well as job retention and creation, preservation of affordable housing, and continued stabilization of older, low-income neighborhoods in the city.

The additional CDBG-CV funds will support the urgent needs created by COVID-19. As permitted under the CARES Act, the City has updated the Citizen Participation Plan to allow for timely resident and agency input within a shorter period. The City of Decatur has utilized a shortened comment period for the CARES Act funds. The community has seen many areas which have been impacted by COVID-19: housing, services, employment, businesses, and organization staffing. Without the resources, the community cannot address essential needs. Funds have been identified for potential public service activities related to COVID-19. Under the normal CDBG grant allocations, public service dollars are limited annually. The CARES Act provides flexibility in the funding of public service projects. The CARES Act has eliminated the cap on public service for the CDBG-CV funds.

#### 3. Evaluation of past performance

The City has made progress toward the housing goals over the last five. However, the loss of performing certified Community Housing Development Organizations (CHDOs) has reduced the number of rehabilitated vacant units for home ownership. The Coalition of Neighborhood Organizations (CONO) and the City have continued to educate and empower the neighborhood residents. Neighborhood stabilization, through the use of code enforcement, demolition, and investment continues to improve. Despite residents' challenges, such as: transportation, health, childcare, the education/employment training programs have had successes.

#### 4. Summary of citizen participation process and consultation process

The *Citizen Participation Plan* centers on outreach, engagement and dialogue with citizen stakeholders which is critical for the success of the Consolidated Plan (Con Plan). Achieving these crucial connections with stakeholders required data collection from community citizens in varied ways to gain the greatest amount of input possible. Citizens of Decatur were provided access to online surveys (Survey Monkey). Paper surveys for citizen input were available throughout the city. Input was gathered by the city consultant during a presentations and discussions with the community's partners and residents. The meetings were publicized in local print and online publications including the *Decatur Tribune*, the *Herald & Review* and *Re: Decatur*, to increase attendance at each meeting. Social media was also utilized for increased awareness for citizen participation with information about the Con Plan and public meeting times and dates posted on the City of Decatur's Facebook page. *The Consultation Plan* focused on feedback from community consultants in order to gain a broad perspective of the needs and expectations of the many entities (business, social service agencies, and churches) within the community. Essential consultant engagement was fostered with varied methods including focus groups, individual and group meetings and opportunity for survey completion. Continuing to increase participation and input into the process, the city's consultant also met with identified community stakeholders including individual

meetings and multiple consultant stakeholder groups. Focus groups were convened concentrating on the areas of education, economic development and housing with emphasis on both home buyer/lending and rental housing/special population. Each focus group was strategically developed with regard to participants, questions and information being sought. Focus group details with regard to specific questions asked and participants involved are included in the Con Plan. Survey outreach to community consultants of Decatur resulted in the completion 96 total consultant survey responses including 68 paper surveys and 28 online surveys. In sum, 183 community stakeholder consultants contributed input for the Consolidated Plan through all varied means available for input.

During the CARES ACT Amendment process, the City of Decatur provided residents the opportunity to share their opinions on the needs and priorities through public discussion, phone communication, fax, letters, or e-mails. The City Council Study Session July 13, 2020 discussed the CARES Act Amendment for the CDBG-CV funding. The CARES Act public meeting was held Thursday, July 16, 2020, 1:00 p.m. The meeting was shown live on the government channel 18. The meeting was also recorded and available for residents to review on channel 18. A second meeting was held October 23, 2020k at 1:30 p.m. to discuss the needs and uses for the CDBG-CV 3 funding. The public and partners were provided an opportunity to respond or comment by e-mail to ActionPlan@decaturil.gov, by phone or by mail to the Neighborhood Services Division. Comments were taken through October 30, 2020. Residents were provided an opportunity to openly ask questions regarding the proposed 2019 Amendments to the Annual Action Plan and Consolidated Plan.

## 5. Summary of public comments

The public comments and survey results are provided as an attachment to this Consolidated Plan.

During the CARES Act comment period in October 2020, one comment was received. The individual endorsed the need for assistance to small businesses.

#### 6. Summary of comments or views not accepted and the reasons for not accepting them

All comments received were accepted.

#### 7. Summary

Under the CARES Act, the funding may provide assistance to organizations to assist those impacted by the effects of COVID-19. The assistance will be provided to sub-grantees (organizations) to address the COVID-19 issues. The funding will not be used to duplicate or replace another funding sources. Example of assistance for low-income households/individuals affected by COVID-19 may be but <u>not</u> limited to: short-term rent, mortgage, or utility assistance, delivery of meals to quarantined individuals or services for vulnerable individuals which need to social distance, job training for those to expand the pool of health care workers, etc. The community has identified a need for housing counseling services for renters, homebuyers, and homeowners. Low-income homeowners continue to need assistance in

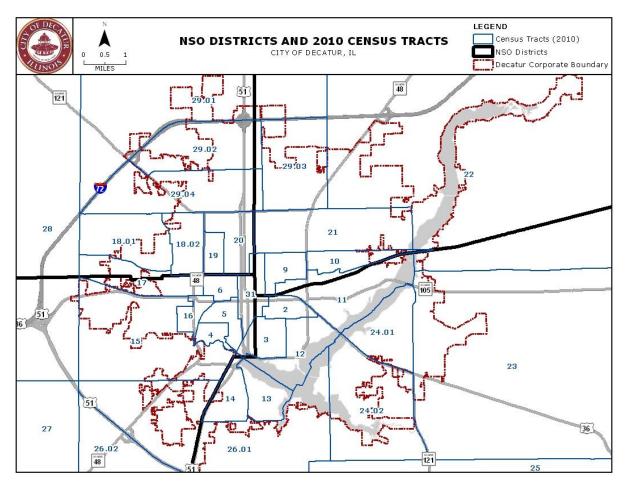
improving their housing conditions. To assistance with safe, affordable housing opportunities, homebuyers continue to need financial assistance and new homeownership opportunities.

The City will continue to coordinate with homeless service providers and organizations to educate the community regarding homelessness. Where needed, the community supports effort to increase beds and units for homeless individuals and families.

Regarding Community Development, the City will continue code enforcement of abandoned, unsafe, substandard structures. Where needed, demolition will occur on abandoned, substandard structures.

In a number of low-income neighborhoods, aging or unsafe infrastructure shall be repaired or replaced. The City will proactively identify and pursue clean-up and reuse of functionally obsolete, vacant properties. The City will support the efforts of organizations to rehabilitate public facilities.

The public identified the need to continue to educational/job training programs. This includes collaboration with vocational, business, and other organization to provide new or expanded opportunities to low income residents. The City will continue to support neighborhood revitalization especially in the Neighborhood Regeneration Area. This includes the support of the Coalition of Neighborhood Organizations (CONO).



**NSO Districts** 

### The Process

# PR-05 Lead & Responsible Agencies 24 CFR 91.200(b)

1. Describe agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source

The following are the agencies/entities responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role		Name		Department/Agency	
CDBG Administrator	DECATUR	ECATUR City of		Decatur / Neighborhood Services	
		Divisio		n	
HOME Administrator	DECATUR	DECATUR City (		City of Decatur / Neighborhood Services	
		ι	Divisio	n	

Table 1 - Responsible Agencies

#### **Narrative**

The City of Decatur Neighborhood Services Department is the lead and responsible agency for the development and execution of the 5-year Consolidated Plan. A consultant was hired to manage the Citizen and Consultant Participation, Community Need Assessment development, administration and data analysis as well as for the development of the strategic plan.

#### **Consolidated Plan Public Contact Information**

Richelle D. Irons, Interim Director

City of Decatur

**Community Development Department** 

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Decatur IL 62523

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217-424-2864

# PR-10 Consultation – 91.100, 91.110, 91.200(b), 91.300(b), 91.215(I) and 91.315(I)

#### 1. Introduction

The Stakeholder Input Planning and Data Collection phases of the Five-Year Consolidated Plan (Con Plan) project developed by consultant Mary Garrison for the City of Decatur have concluded and this report details the successful work accomplished for each phase with regard to expanded stakeholder planning and input. The overall project outcome is based on a comprehensive Community Needs Assessment addressing identified goals and providing a "pulse" on the current status of the City of Decatur with regard to housing and non-housing essentials. This needs assessment data will be included in the Con Plan as the data allows for an enhanced understanding concerning housing problems and cost burdens, public housing, homelessness, non-homeless special needs, and non-housing community development needs leading to the acquisition of an overall understanding of need for the entire community. Specifically, all feedback solicited emerged from a concentration on three critical areas that are imperative for the community to address including: decent affordable housing, a suitable living environment, and expanded economic opportunity. The focal point of project phases 1 and 2 included collection of both qualitative and quantitative data from stakeholders' input with consultant input within the City of Decatur through a comprehensive Consultation Plan. The accumulated data collected will be analyzed for emerging issues and themes for use in the development of the strategic plan for inclusion in the Con Plan. Consultant stakeholder input was solicited through public participation utilizing expanded transparent data collection procedures with varied survey methods and tools that are identified in multiple appendices at the end of the report.

As a result of the focus groups, 27 community stakeholders were engaged in providing critical input. Further, engagement with consultant stakeholder groups and individuals offered opportunity for 60 stakeholders to contribute essential input about the needs of the community assisting with the development of the Con Plan. Survey outreach to community consultants of Decatur resulted in the completion 96 total consultant survey responses including 68 paper surveys and 28 online surveys. In sum, 183 community stakeholder consultants contributed input for the Consolidated Plan through all varied means available for input.

During the COVID-19 pandemic, the City of Decatur and the partners of the Continuum of CARE
(CoC) have been watching and monitoring the impact on the residents' ability to afford housing
and/or to remain in their housing units. It is difficult to provide a prediction of the impact of
people on the edge of homelessness. Various agencies within the community have received
COVID-19 funding from the state and federal government. The CoC and/or a CoC sub- committee
meets weekly to discuss the challenges as well as the funding sources being made available for
agencies.

Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I)).

The Consultation Plan focused on feedback from community consultants to gain a broad perspective of the needs and expectations of the many entities (business, social service agencies, and churches) within the community. Engagement was fostered with varied methods and multiple opportunities for input including focus groups, individual/group meetings and survey completion. Paper surveys were mailed out from a comprehensive mailing list that included business, agencies, businesses and churches in the Decatur community. Access was available online surveys through the City of Decatur's website with a special page designated for Consolidated Plan input. The consultant attended the Education & Training Center Open House engaging & distributing survey to those in attendance. The consultant for the Con Plan met with identified community stakeholders including individuals from: Economic Development Corporation, Decatur Housing Authority, Macon County Continuum of Care, Decatur Deputy City Manager and a local contractor. The city consultant met with multiple consultant groups including: The Human Service Agency Consortium General Meeting (30)/Senior Division (12 participants), Project READ (4 participants), Ecumenical Ministry Group (9 participants). Focus groups were convened for the areas of education, economic development and housing (both home buyer/lending and rental housing/special populations). Focus group topics and questions included: Education Focus Group: Questions: What are the barriers to successful completion of a high school education and workforce preparation? What specific resources are necessary to enhance our education and training efforts for both current students and the general population? How do the skills and education of the current workforce correspond to employment opportunities? Economic Development Focus Group: Questions: What is the community infrastructure and business need to promote economic development (i.e. economic growth and improved standard of living)? What are the barriers to economic development? To reducing the unemployment rate? To what extent can community revitalization play a role in economic development? Housing Focus Group: Home Buyer and Lending: Questions: What are the barriers to decent affordable housing for low to moderate income individuals and families in our community? How can we eliminate these barriers? What are the negative effects of Public Policies on Affordable Housing and Residential Investment in our community? (that are barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinance, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment). What special issues/needs does our community face with regard to home buying and lending? Housing Focus Group: Rental and Special Populations: Questions: What are the housing needs of special populations in our community (i.e. elderly persons, persons with disabilities, addictions, and HIV/AIDS)? What are the barriers to decent affordable housing for single person households and families in our community? What are the transitional housing needs in our community? What are the most common rental housing problems? Please identify any other areas of concern you would like documented.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness

The City of Decatur is an essential part of the Decatur/Macon County Homeless Council Continuum of Care (CoC). The CoC and the City have been working together to serve the homeless since 1994. Dove, Inc. is the lead organization with 8 partner members (Dove, Inc., the City of Decatur Community Development Department, Decatur Housing Authority, Decatur Macon County Opportunities Corporation, the Community Investment Corporation of Decatur, Heritage Behavioral Health Center and Millikin University) that make up the Macon County Homeless Advisory Council Executive Committee or "Governing Board" meeting monthly and charged with executing local plans to work actively to address homelessness. Dove, Inc. applies and receives funding annually under HUD's competitive Continuum of Care program. This Board is responsible for implementation of the CoC's Homeless Management Information System (HMIS) and oversees several committees including the Point-in-Time Committee, Education Collaboration Committee, and Discharge Planning Committee all that the City of Decatur is actively involved in with ongoing collaboration and communication.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards and evaluate outcomes, and develop funding, policies and procedures for the administration of HMIS

The City is in ongoing communication and consultation with the CoC as a member of the Governing Board regarding the allocation of ESG funds as well as the development of performance standards and evaluative outcomes. The City works with the CoC in identifying, developing and securing funding for homeless services and works with Dove, Inc. and the Governing Board with regard to the management and administration of HMIS. Currently Dove, Inc. (lead agency) and the city have discussed ways to provide incentives that would engage providers with the input of data into HMIS.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdictions consultations with housing, social service agencies and other entities

Table 2 – Agencies, groups, organizations who participated

1	Agency/Group/Organizations who partic	DOVE, INC.		
	Agency/Group/Organization Type	Housing Services-Victims of Domestic Violence Services-homeless		
	What section of the Plan was addressed by Consultation?	Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth		
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Program Director of Homeless Services participated in part of a housing focus group as well as held an individual meeting with city consultant and staff discussing services and housing needs for homeless individuals in all categories. Discussions were held and copies of plans were provided to staff including overall collaboration, strategic planning and one-year goals and specific action steps toward ending homelessness. Discussion also surrounded the HMIS system and data collection and usage. Continued work toward the reduction and ending of homelessness and an improved understanding of homeless services throughout the city. This organization participated in the weekly group discussion regarding COVID-19, the residents' needs, and funding opportunities. Due to COVID-19, group meetings were held by teleconferencing and/or virtual meetings to discuss the residents ever changing needs. The discussion included the identification of potential funding sources available for agencies, businesses, and government bodies. The groups supported efforts to apply for COVID-19 funding.		
2	Agency/Group/Organization	Project READ		
	Agency/Group/Organization Type	Services-Education		
	What section of the Plan was addressed by Consultation?	Adult Literacy		

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	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Program Director participated in a focus group on education. City staff met with Project READ staff and needs were identified to assist in providing services for adults with literacy needs as a steppingstone for employment opportunities. Anticipated outcomes include continued collaboration and coordination with the community with providers addressing literacy and to improve the ability to serve more individuals and address current capacity issues that exist.
3	Agency/Group/Organization	Decatur Housing Authority
	Agency/Group/Organization Type	Housing PHA
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Executive Director met with Con Plan Consultant and City staff and provided the PHA 5-year strategic plan for 2015-2019 as well as supporting documentation of housing needs for low income individuals. Agency Director also had an individual meeting with the Con Plan Consultant and completed a consultation survey. Anticipated outcomes of the consultation include maximizing current units to capacity and developing more low-income housing throughout the city.
4	Agency/Group/Organization	Human Service Consortium
	Agency/Group/Organization Type	Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services-Employment Services - Victims Social Service Providers

	Г			
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Non-Homeless Special Needs Economic Development Education		
How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?  we consult the consultation of the consulta		Con Plan Consultant met with the Human Service Consortium General Group and Senior Division on different occasions and provided the opportunity to hear from providers about the needs of individuals served by these agencies in the community. Providers were also given the opportunity to complete consultant surveys. Anticipated outcomes of the consultation and areas of improved coordination focused on adult literacy and economic development and service provision growth in that area as well as addressing housing needs for individuals served.		
5	Agency/Group/Organization	Ecumenical Ministry Group		
	Agency/Group/Organization Type	Faith Leaders		
	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Unaccompanied youth		
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Con Plan Consultant met with a group of ecumenical ministers to hear input on needs related to decent affordable housing, a suitable living environment and economic development opportunities. Individuals expressed the needs and additionally had the opportunity to complete consultant surveys. Anticipated outcomes from the consultation include continued dialogue with the faith community to ensure increased collaboration and service provision within the community.		
6	Agency/Group/Organization	Grow Decatur		
	Agency/Group/Organization Type	Business Leaders		
	What section of the Plan was addressed by Consultation?	Economic Development		

	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Consultant met with founder of Grow Decatur and discussed goals and objectives of the initiative and how the City and this group could coordinate related to positively impacting low to medium income individuals/families with regard to economic development and education.			
7	Agency/Group/Organization	Adult Education and Training Center			
	Agency/Group/Organization Type	Services-Education			
	What section of the Plan was addressed by Consultation?	Economic Development Education and Training			
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Consultant attended the Adult Education and Training Open House and distributed surveys to consultants and citizens as well as engaged with community stakeholders regarding the need for education and training as it relates to economic development. Anticipated outcomes from the consultation include the development of a stronger relationship with this entity and assistance in expanding services to meet education and training demands within the community.			
8	Agency/Group/Organization	D & O Properties			
	Agency/Group/Organization Type	Housing			
	What section of the Plan was addressed by Consultation?	Homelessness Needs - Veterans			
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Consultant met with the owner of D & O Properties (member of Coalition for Veterans Concerns) and discussed needs of homeless veterans. Anticipated outcomes include a continued relationship with D & O to develop housing as needed for homeless Veterans within the community.			
9	Agency/Group/Organization	COALITION OF NEIGHBORHOOD ORGANIZATIONS (CONO)			
	Agency/Group/Organization Type	Other government - Local Umbrella Organization for Neighborhoods Neighborhood Organization			
	What section of the Plan was addressed by Consultation?	Neighborhood Living and Safety Needs			

	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Consultant met with CONO organization to engage citizens for input into the Consolidated Plan. Anticipated outcome includes continuing to develop and strengthen the relationship between CONO and the City of Decatur as we assess the needs of the organization.		
10	Agency/Group/Organization	Macon County Mental Health Board		
	Agency/Group/Organization Type	Services-Persons with Disabilities		
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Anti-poverty Strategy		
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Executive Director of MCMHB participated in a housing focus group specifically related to special populations and assisting in the housing needs for this population. Anticipated outcomes include further development and consultation related to future housing (and service) needs for individuals with special needs. Further, the consultant participated in the 2015 Focus on the Future working to identify and develop the needs in the community for individuals impacted by mental illness ages birth to death.		
11	Agency/Group/Organization	Heritage Behavioral Health		
	Agency/Group/Organization Type	Services-Persons with Disabilities Services-homeless		
	What section of the Plan was addressed by Consultation?	Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Non-Homeless Special Needs		
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Case Management Manager participated in a housing focus group specifically related to special populations and assisting in the housing needs for this population. Anticipated outcomes include further development and consultation related to future housing (and service) needs for individuals with special needs.		
12	Agency/Group/Organization	Greater Decatur Chamber of Commerce		
	Agency/Group/Organization Type	Business and Civic Leaders		
	What section of the Plan was addressed by Consultation?	Economic Development		

	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Executive Director of the Chamber participated in an Economic Development Focus group with other business and civic leaders. Anticipated outcomes include the engagement of the Chamber about issues related to unemployment, underemployment and training as it relates to improved economic development.
13	Agency/Group/Organization	Decatur Black Chamber of Commerce
	Agency/Group/Organization Type	Business and Civic Leaders
	What section of the Plan was addressed by Consultation?	Economic Development
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Executive Director of the Black Chamber participated in an Economic Development Focus group with other business and civic leaders. Anticipated outcomes include the engagement of the Chamber of Commerce in addressing issues related to unemployment, underemployment and training as it relates to improved economic development specifically for minority populations.
14	Agency/Group/Organization	Decatur Jobs Council
	Agency/Group/Organization Type	Business Leaders
	What section of the Plan was addressed by Consultation?	Economic Development
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Chair of the Decatur Jobs Council participated in an Economic Development focus group. Anticipated outcomes included increased collaboration and planning related to increasing opportunity for hard and soft skills development to prepare individuals for work.
15	Agency/Group/Organization	Community Investment Corporation
	Agency/Group/Organization Type	Services - Housing Services-Employment
	What section of the Plan was addressed by Consultation?	Economic Development

16	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?  Agency/Group/Organization	Director participated in an Economic Development Focus group with anticipated outcomes to strengthen dialogue and services with the City to create opportunity for education and training for improved employment opportunities of citizens.  Workforce Investment Solutions		
	Agency/Group/Organization Type	Services-Education Services-Employment		
	What section of the Plan was addressed by Consultation?	Economic Development Education and Training		
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Director participated in an Education Focus Group related to education and training for employment opportunities. Anticipated outcomes include further capacity options to serve more individuals in this program to assist people with employment opportunities.		
17	Agency/Group/Organization	RICHLAND COMMUNITY COLLEGE		
	Agency/Group/Organization Type	Services-Education		
	What section of the Plan was addressed by Consultation?	Economic Development Education		
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	GED Program Director participated in an Education Focus group to assist in identifying educational needs for individuals with/without GED's related to future employment opportunities. Anticipated outcomes include continued dialogue regarding the connection of education and training to increased economic development.		
18	Agency/Group/Organization	Baby Talk		
	Agency/Group/Organization Type	Services-Children		
	What section of the Plan was addressed by Consultation?	Economic Development Education		
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Family Literacy Program Director participated in an Education Focus group to assist in identifying educational needs and services for families as well as gaps. Anticipated outcomes include continued dialogue regarding the connection of education and training to increase economic development.		

19	Agency/Group/Organization	Macon County Education Coalition		
	Agency/Group/Organization Type	Planning organization		
	What section of the Plan was addressed by Consultation?	Economic Development Education		
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Coalition Director participated in an Education Focus group to assist in identifying educational needs within the community related to future employment opportunities. Anticipated outcomes include continued dialogue regarding the connection of education and training to increase economic development.		
20	Agency/Group/Organization	Regional Office of Education		
	Agency/Group/Organization Type	Services-Education Other government - Local		
	What section of the Plan was addressed by Consultation?	Economic Development Education		
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Program staff participated in an Education Focus group to assist in identifying educational needs within the community related to future employment opportunities. Anticipated outcomes include continued dialogue regarding the connection of education and training to increase economic development.		
21	Agency/Group/Organization	Eastlake Management and Dev Corp		
	Agency/Group/Organization Type	Housing PHA		
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs		
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Manager of Eastlake Rentals participated in a Housing Focus Group addressing rental and homeowner issues.  Anticipated outcomes include maximizing housing capacity for low income individuals and families.		
22	Agency/Group/Organization	Landlord Association		
	Agency/Group/Organization Type	Housing		

	What section of the Plan was addressed by Consultation?	Housing Need Assessment
Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?		President of the Landlord Association participated in a Housing Focus Group related to rental and homeowner issues. Anticipated outcomes are improved dialogue and collaboration between the Association and the needs of low- and medium-income renters.
23	Agency/Group/Organization	City of Decatur
	Agency/Group/Organization Type	Other government - Local
	What section of the Plan was addressed by Consultation?	Economic Development
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	City of Decatur Economic Development Officer participated in an Economic Development Focus group and anticipated outcomes include continued dialogue and focus on economic development, education and training needs for low and medium individuals and families.
24	Agency/Group/Organization	Macon County Health Department
	Agency/Group/Organization Type	Services-Health
	What section of the Plan was addressed by Consultation?	Lead-based Paint Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Due to the age and condition of housing in Decatur, especially in the urban core neighborhoods (Regeneration Area), exposure to the harmful effects of lead-based paint continues to be an issue, which must be addressed. This is compounded by the low-income level of the population residing in these older, deteriorated homes. The Health Department performs the lead screenings. The lead mitigation and abatement remain an important health/environmental issue. The lead mitigation and abatement work may be addressed through the Residential Rehabilitation Program for homeowners.

#### Identify any Agency Types not consulted and provide rationale for not consulting

All agency types were consulted that had a connection to the initiatives of the Consolidated Plan. Consultation is ongoing and no specific items are complete at this time.

#### Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead	How do the goals of your Strategic Plan overlap with the goals	
	Organization	of each plan?	
Continuum of	Dove, Inc.	The goals of the 2015-2019 Consolidated Plan overlap with the	
Care		strategy and goals of the Continuum of Care as the City is a partner	
		on the Continuum working to end homelessness. The City and the	
		Continuum of Care work actively to ensure there is a fluid plan of	
		action to address homelessness in Decatur.	

Table 3 – Other local / regional / federal planning efforts

Describe cooperation and coordination with other public entities, including the State and any adjacent units of general local government, in the implementation of the Consolidated Plan (91.215(I))

Cooperation and coordination with public entities and governmental agencies will be essential for the successful implementation of the Consolidated Plan. These entities have engaged well through the Plan development process and shown a commitment to work to address the areas of decent affordable housing, suitable living environment and expanded economic development opportunities. City staff will work actively to continue to engage these stakeholders.

#### Narrative (optional):

The City of Decatur Consultation Plan that was created and executed as a part of the Community Needs Assessment allowing for both citizen and consultant input that proved to be extremely successful in the extended reach to stakeholders allowing for a tremendous amount of engagement and input from 183 consultants. throughout the City This consultation engagement for input, in conjunction with the citizen engagement and input, allowed the community to be aware of and participate in the issues addressed by the Consolidated Plan and the goals and objectives of the City.

COVID-19 has made it necessary for the agencies to communicate weekly. The City of Decatur and the agencies discuss the changing needs of the community's residents, the opportunities for agencies to secure funding to address those needs. The agencies collaborate and support other groups applying for funds.

## PR-15 Citizen Participation – 91.105, 91.115, 91.200(c) and 91.300(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

Collection of both qualitative and quantitative data from stakeholders' input with both citizen and consultant input within the City of Decatur through a comprehensive Citizen Participation Plan. The accumulated data collected will be analyzed for emerging issues and themes for use in the development of the strategic plan for inclusion in the Con Plan. Both citizen and consultant stakeholder input were solicited through public participation utilizing expanded transparent data collection procedures with varied survey methods and tools that are identified in multiple appendices at the end of the report. The Citizen Participation Plan centered on outreach, engagement and dialogue with citizens and stakeholders which is critical for the success of the Con Plan. Achieving these crucial connections with stakeholders required data collection from community citizens in varied ways to glean the greatest amount of input possible. Citizens of Decatur were provided access to online surveys through the City of Decatur's website with a special page designated for the Consolidated Plan for input. Additionally, paper surveys for completion by citizens were available in the Neighborhood Services Office and the Cashiers Office at the Decatur Civic Center, 1 Gary K. Anderson Plaza, Decatur, IL 62523. Paper surveys were also distributed through local citizen groups including the Coalition of Neighborhood Organizations (CONO) and private citizens throughout the city (Appendix A). Moreover, citizens were mailed paper surveys upon request through the Neighborhood Services Department. Input was gathered by the city consultant during a presentation and discussion with CONO members with 19 participants in attendance at the meeting (Appendix B). Citizens were also able to provide feedback for the Consolidated Plan at a City of Decatur walk in the Galloway neighborhood. Additionally, citizens were notified of two public meetings held in late October focusing on the purpose and process of the Con Plan and community input. The first public meeting was held on October 27, 2014 at 5:30pm in the Decatur City Council Chambers, 1 Gary K. Anderson Plaza, Decatur, IL 62523 with the second public meeting following on October 30, 2014 at 4pm at Central Christian Church, 650 W William St, Decatur, IL 62522 (Appendix C, D,& E). Both opportunities for citizen input were publicized in local print and online publications including the Decatur Tribune, the Herald & Review and Re: Decatur, to foster attendance at each meeting (Appendix F). Furthermore, Mary Garrison, city consultant, appeared on the local news station, WAND, to promote the public meeting information encouraging citizen participation. Social media was also utilized for increased awareness regarding the desire for citizen participation with information about the Con Plan and public meeting times and dates posted on the City of Decatur Facebook page. As a result of the expanded outreach for input from the citizenry of Decatur, IL, a total of 44 citizen surveys were completed including 14 paper surveys and 30 online surveys. Further, 13 citizens attended and participated in the public meeting held on October 27, 2014 and 6 citizens attended and participated in the public meeting held on October 30, 2014. In sum, 82 citizens contributed input for the Consolidated Plan through all varied means available for input.

The Citizen Participation Plan impacted goal setting by providing a comprehensive understanding of the needs our citizens. Input from the citizenry allowed for the development of a strategic plan and annual action plans for the utilization of grant funds for the Five-Year Plan.

**Citizen Participation Outreach** 

Consolidated Plan DECATUR 27

OMB Control No: 2506-0117 (exp. 09/30/2021)

Sort	Mode of	Target of	Summary of	Summary of	Summary of	URL (If applicable)
Order	Outreach	Outreach		comments received	comments	
			response/at		not accepted	
			tendance		and reasons	

1	Public	Minorities	2 public	For both public meetings, adult	All	-
	Meeting		meetings	literacy and targeted demolition	comments	
		Persons	were held	of in feasible and unsafe	were	
		with	on 10/27/14	structures as well as	accepted.	
		disabilities	and	rehabilitation of structures		
			10/30/14 at	were all a priority topic of		
		Non-	two	discussion. From discussion of		
		targeted/b	different	how to manage vacant		
		road	times and	structures in our community,		
		communit	places	opportunity for partnerships		
		у	within the	and skill training emerged in		
			City of	both meetings. At the second		
		Residents	Decatur.	meeting on 10/30/14,		
		of Public	Total	comments surrounded code		
		and	attendance	concerns for structures and		
		Assisted	at both	accessibility for seniors.		
		Housing	meetings	Transportation emerged		
			was 21	through several comments to		
		low to	individuals.	expand hours and routes in		
		moderate		support of work and		
		income		educational opportunities for		
		individuals		citizens. Emergency and home		
				modification funding to assist		
				homeowners to fix and remove		
				life threatening issues with and		
				stay in their homes allowing for		
				a safe and suitable living		
				environment was a topic of		
				discussion.		

2	Internet	Minorities	Citizen and	Comments were received via	All	http://www.decaturil.gov/citygovernme
	Outreach		consultant	the URL below where	comments	nt/eud/consolidatedplan.html
		Persons	participatio	individuals accessed the Survey	were	
		with	n surveys	Monkey survey from this URL:	accepted.	
		disabilities	were	http://surveymonkey.com/s/cit		
			accessible	izensurveycityofdecatur when		
		Non-	on the City	it was active through October		
		targeted/b	of Decatur	31, 2014.		
		road	website			
		communit	through a			
		У	specified			
			Consolidate			
		Residents	d Plan			
		of Public	button			
		and	leading			
		Assisted	individuals			
		Housing	to a Survey			
			Monkey			
		low and	survey for			
		moderate-	access to			
		income	input in the			
		individuals	Five-Year			
			Consolidate			
			d Plan.			
			Thirty (30)			
			online			
			surveys			
			completed			
			from the			

Sort	Mode of	Target of	Summary of	Summary of	Summary of	URL (If applicable)
Order	Outreach	Outreach		comments received	comments	
			response/at		not accepted	
			tendance		and reasons	
			citizenry of			
			Decatur.			

3	Paper	Minorities	Citizen	The responses were regarding	All	
	surveys		participatio	the community's needs were	comments	
		Persons	n surveys	related to jobs, housing, and	were	
		with	were	neighborhoods.	accepted.	
		disabilities	accessible			
			through			
		Non-	multiple			
		targeted/b	avenues			
		road	including US			
		communit	mail,			
		у	partner			
			agencies			
		Residents	including			
		of Public	United Way,			
		and	the			
		Assisted	Coalition of			
		Housing	Neighborho			
			od			
		low and	Organizatio			
		moderate-	ns(CONO),			
		income	Dove, Inc.,			
		individuals	and Project			
			READ.			
			Surveys			
			were also			
			distributed			
			at the Public			
			Meetings			
			held by the			
			City of			

Departure
Decatur.
Further
access for
citizens to
complete
surveys
included
sites within
the City of
Decatur
offices
including
Developme
nt Services
and the
Finance/Cas
hier office
for access to
input in the
Five-Year
Consolidate
d Plan. All
surveys
were
handed out
with an
nt Services and the Finance/Cas hier office for access to input in the Five-Year Consolidate d Plan. All surveys

Sort	Mode of	Target of	Summary of	Summary of	Summary of	URL (If applicable)
Order	Outreach	Outreach		comments received	comments	
			response/at		not accepted	
			tendance		and reasons	
			mailing.			
			Fourteen			
			(14) paper			
			surveys			
			were			
			completed			
			from the			
			citizenry of			
			Decatur.			

4	Paper	Minorities	Citizen	In community meetings, the	All	
	surveys		participatio	residents identified the need to	comments	
		Persons	n was	improve housing,	were	
		with	available	neighborhoods, provided	accepted.	
		disabilities	through	education/employment training		
			dialogue in	opportunities, as well as		
		Non-	community	improve employment		
		targeted/b	citizen	opportunities. These initiatives		
		road	meetings	and efforts are identified in the		
		communit	including	Consolidated Plan with regard		
		у	CONO and	to housing and non-housing		
			the	community needs focusing on		
		Residents	Galloway	decent affordable housing,		
		of Public	Park	suitable living environment and		
		and	Neighborho	expanded economic		
		Assisted	od Walk for	development opportunities. It is		
		Housing	access to	abundantly clear the		
			input in the	community is engaged and		
		low and	Five-Year	eager for future improvement		
		moderate-	Consolidate	and change as the collaborative		
		income	d Plan.	efforts are solid and ongoing to		
		individuals	Nineteen	meet the needs of all citizens of		
			(19) citizens	the City of Decatur.		
			participated			
			in the CONO			
			meeting and			
			Fifteen (15)			
			citizens			
			participated			
			in the			

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/at tendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
			Galloway Park Neighborho od Walk.		and reasons	

5	Newspape	Minorities	Publication		
	r Ad		for the 5		
		Persons	Year Plan		
		with	was		
		disabilities	advertised		
			Jan. 14,		
		Non-	2015. A		
		targeted/b	public		
		road	hearing was		
		communit	held		
		у	February 5,		
			2015, 2015.		
		Residents	Citizen		
		of Public	comments		
		and	were		
		Assisted	accepted		
		Housing	through		
			March 6,		
		low and	2015.		
		moderate-	However,		
		income	the period		
		individuals	comment		
			period was		
			not		
			identified.		
			New		
			comment		
			period was		
			opened May		
			27, 2015		

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/at	Summary of comments received	Summary of comments not accepted	URL (If applicable)
			tendance		and reasons	
			through			
			June 26,			
			2015.			

6	Public	Non-	The CARES	A comment was received	In response	
	Hearing	targeted/b	Act public	suggesting the distribution of	to the	
		road	meeting	the CDBG-CV funds should have	statement	
		communit	was	public service and related	regarding the	
		у	advertised	activities funded at 90% thus	use of HOME	
			in the	reducing the funding for	funds, the	
			Decatur	economic development	use of HOME	
			Tribune,	activities. It was further	funds is to	
			Decatur	suggested HOME funds be used	provide safe	
			Herald and	for business development.	and	
			Review, the		affordable	
			City		housing	
			website.		opportunities	
			Additional		for low-	
			announcem		income	
			ent of the		households.	
			meeting			
			was			
			provided at			
			the City			
			Council			
			meeting on			
			Monday,			
			July 13,			
			2020. A			
			public			
			hearing was			
			held July 16,			
			2020, at			
			12:00 noon			

			in the City			
			Council			
			Chamber of			
			the Decatur			
			Civic Center.			
			Four			
			individuals			
			were in			
			attendance			
			with only			
			one			
			individual			
			registered			
			on			
			attendance.			
			The session			
			live on the			
			government			
			TV channel			
			18. The			
			session was			
			recorded			
			and			
			available on			
			the City of			
			Decatur's			
			web.			
7	Public	Non-	The	No comments have been	Not	
	Hearing	targeted/b	meeting, in	received at this time.	applicable at	
		road	the Council		this time.	

	communit	Chamber,		
	У	was held		
		October 23,		
		2020, at		
		1:30 p.m.		
		Doors were		
		open 15		
		minutes		
		prior to the		
		meeting.		
		The meeting		
		was		
		available on		
		the		
		government		
		Channel 18		
		and was		
		recorded as		
		well. The		
		information		
		was		
		available on		
		the City's		
		website, in		
		two local		
		newspapers,		
		and shared		
		by press		
		release.		

## **Needs Assessment**

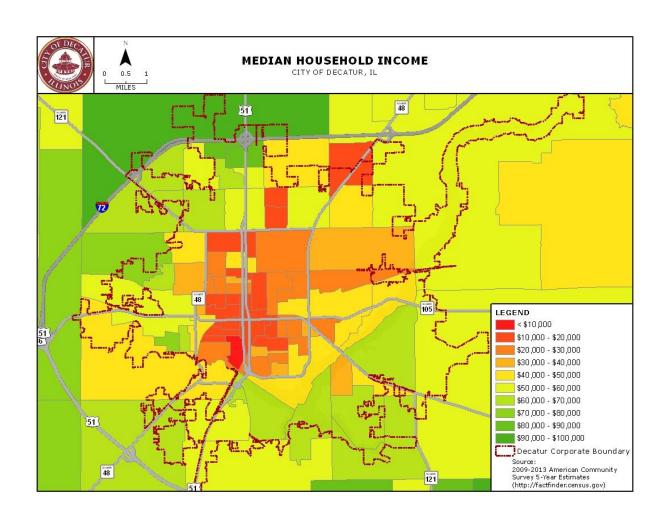
#### **NA-05 Overview**

#### **Needs Assessment Overview**

COVID-19 pandemic has caused urgent housing needs for those affected by reduced or loss of income. The downturn in the economy, has financially impacted households, creating challenges for households to pay for various housing costs. Although numerous agencies meet regularly to monitor and identify the changing needs in the community caused by COVID-19, no additional information was presented in the Needs Analysis in this amendment.

When evaluating the needs, it is necessary to keep in mind the variable, such as: housing problems, family size, household make-up, etc. As analyzing the demographic and economic data for housing, a picture of the community housing needs begins to develop. Understanding the magnitude of the housing problems in the community is crucial as the priorities are set. Some of the main issues are cost-burden households and sub-standard housing.

Other areas of needs reviewed are public housing, homeless, non-homeless, non-housing community development (public services, neighborhood revitalization, and economic development).



## NA-10 Housing Needs Assessment - 24 CFR 91.205 (a,b,c)

#### **Summary of Housing Needs**

The City of Decatur housing needs are evident based on the 2000 - 2011 Census and ACS data. During this time period, the City of Decatur has seen a 7% reduction in population and an 8% reduction in households yet a 20% increase in the median income. The population and household changes may account for the issues the City has regarding deterioration of housing stock due to the lack of occupation of homes leading to the potential for lack of upkeep and maintenance. Although the median income is increasing data reflects that whites (61%) and blacks (37%) have at least one or more housing problems they are facing so the increased income is potentially being utilized for house upkeep and maintenance leaving less money for other family and living expenses. It is clear from data that the elderly homeowners and renters have a significant cost burden. Elderly homeowners are spending more than 30% of their income on housing at 0-80% of AMI levels and for elderly renters; they are spending more than 50% of their income on housing at 0-80% of AMI levels. Further, issues related to renters exist with regard to the > 50% of AMI for the small related households and the other category including - In particular, elderly renters have a significantly high cost burden in the >50%-80% of AMI. With respect to crowding, single family homeowners (62%) experience crowding in their owned dwellings as they do in their rental housing (92%). This phenomenon suggests that families are unable to afford housing with the space necessary and a cost at or below 30% of their income to them leaving them to "crowd" into a dwelling. Housing priority needs and investment plan goals by family type, income level, housing problems and cost burden are summarized below. Estimated housing needs for the next 5 years include needs in multiple areas. From consultant stakeholder input, there is moderate need housing for special needs populations with disabilities as well as transitional housing. There is a high need for housing for extremely low- and lowincome families, women and men. Public Housing will be developing Project Based Housing Choice Voucher's in support of the provision of housing for low-income individuals, persons with disabilities and veterans.

Estimated Number and Types of families with housing needs over a 5-year period: Local data collected and discussions with key stakeholders have allowed for a comprehensive understanding of the housing needs based on income level within the City of Decatur. The Decatur Housing Authority (DHA) has 672 people on its waiting list for the public housing they manage – 487 units at 94-95% occupancy rate. DHA maintains separate waiting lists for each of three high rise and garden apartment sites designated for seniors. A site-based waiting list exists that allows seniors to have choice in where they live, giving them up to three times where they can turn down an apartment as they try to get the one, they want. If the senior does not take the housing option at the time their name is at the top of the list, their name is put back in at the end of the list and they will have to wait until it comes up again for their next "chance". Seniors are encouraged to only sign up for housing units they want to live in.

Demographics	Base Year: 2000	Most Recent Year: 2011	% Change
Population	81,860	76,286	-7%
Households	34,084	31,436	-8%
Median Income	\$33,111.00	\$39,697.00	20%

**Table 4 - Housing Needs Assessment Demographics** 

**Data Source:** 2000 Census (Base Year), 2007-2011 ACS (Most Recent Year)

## **Number of Households Table**

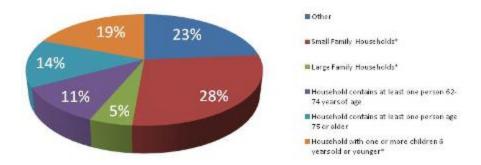
	0-30%	>30-50%	>50-80%	>80-100%	>100%
	HAMFI	HAMFI	HAMFI	HAMFI	HAMFI
Total Households	4,040	4,425	6,080	3,155	13,745
Small Family Households	1,120	1,019	1,915	1,060	6,655
Large Family Households	200	370	234	215	810
Household contains at least one					
person 62-74 years of age	435	945	1,405	584	2,450
Household contains at least one					
person age 75 or older	560	1,014	1,180	475	1,360
Households with one or more					
children 6 years old or younger	770	829	879	540	890

Table 5 - Total Households Table

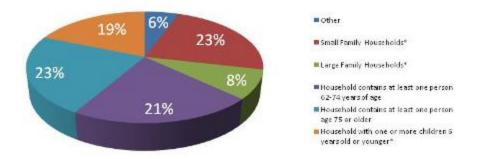
**Data** 2007-2011 CHAS

Source:

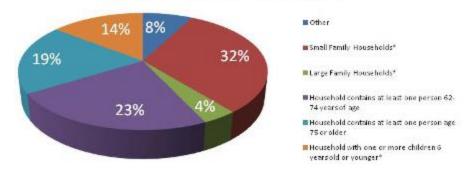
#### Number of Households 0-30% HAMFI



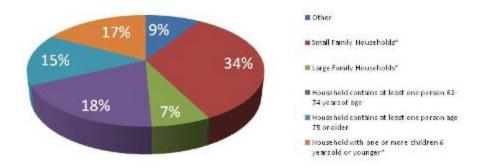
#### Number of Households >30-50% HAMFI



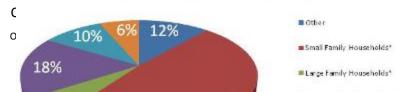
## Number of Households >50-80% HAMFI



## Number of Households >80-100% HAMFI



#### Number of Households >100% HAMFI



## **Number of Households**

## **Housing Needs Summary Tables**

1. Housing Problems (Households with one of the listed needs)

			Renter					Owner		
	0-30% AMI	>30- 50% AMI	>50- 80% AMI	>80- 100% AMI	Total	0-30% AMI	>30- 50% AMI	>50- 80% AMI	>80- 100% AMI	Total
NUMBER OF HOL	JSEHOLD		Alvii	AIVII			AIVII	AIVII	Alvii	
Substandard										
Housing -										
Lacking										
complete										
plumbing or										
kitchen										
facilities	65	115	40	10	230	75	4	0	30	109
Severely										
Overcrowded -										
With >1.51										
people per										
room (and										
complete										
kitchen and										
plumbing)	0	60	0	0	60	0	10	0	0	10
Overcrowded -										
With 1.01-1.5										
people per										
room (and										
none of the										
above										
problems)	30	4	70	0	104	35	4	30	40	109
Housing cost										
burden greater										
than 50% of										
income (and										
none of the										
above										
problems)	1,415	585	145	15	2,160	505	410	205	4	1,124

			Renter					Owner		
	0-30% AMI	>30- 50% AMI	>50- 80% AMI	>80- 100% AMI	Total	0-30% AMI	>30- 50% AMI	>50- 80% AMI	>80- 100% AMI	Total
Housing cost										
burden greater										
than 30% of										
income (and										
none of the										
above										
problems)	495	1,140	775	90	2,500	240	495	830	215	1,780
Zero/negative										
Income (and										
none of the										
above										
problems)	455	0	0	0	455	135	0	0	0	135

Table 6 – Housing Problems Table

**Data** 2007-2011 CHAS

Source:

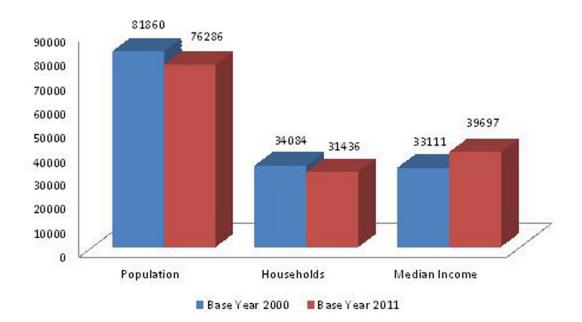


Table 1 NA-10 Housing Needs Assessment 24 CFR 91.205 (a,b,c): Summary of Housing Needs

## **Housing Needs-Assessment**

2. Housing Problems 2 (Households with one or more Severe Housing Problems: Lacks kitchen or complete plumbing, severe overcrowding, severe cost burden)

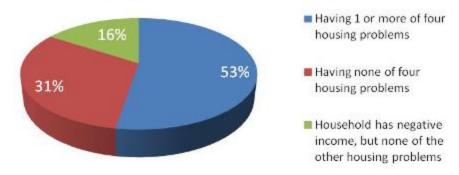
			Renter					Owner		
	0-30%	>30-	>50-	>80-	Total	0-	>30-	>50-	>80-	Total
	AMI	50%	80%	100%		30%	50%	80%	100%	
		AMI	AMI	AMI		AMI	AMI	AMI	AMI	
NUMBER OF HOUSE	HOLDS									
Having 1 or more										
of four housing										
problems	1,515	770	260	25	2,570	620	425	235	75	1,355
Having none of										
four housing										
problems	910	1,790	2,190	1,125	6,015	410	1,445	3,395	1,925	7,175
Household has										
negative income,										
but none of the										
other housing										
problems	455	0	0	0	455	135	0	0	0	135

## Table 7 – Housing Problems 2

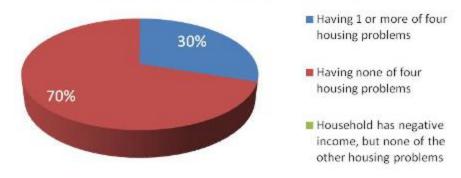
Source:

**Data** 2007-2011 CHAS

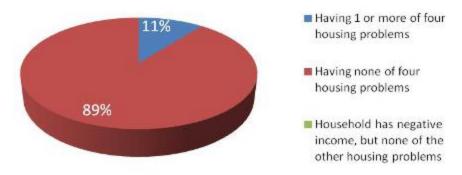
#### Housing Problems 2 for Renter 0-30% AMI



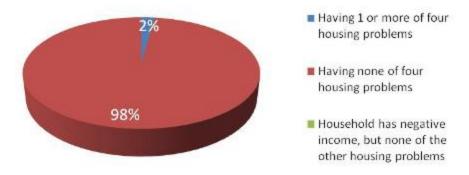
## Housing Problems 2 for Renter >30-50% AMI



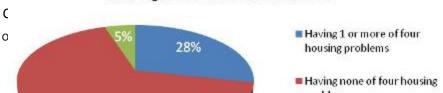
## Housing Problems 2 for Renter >50-80% AMI



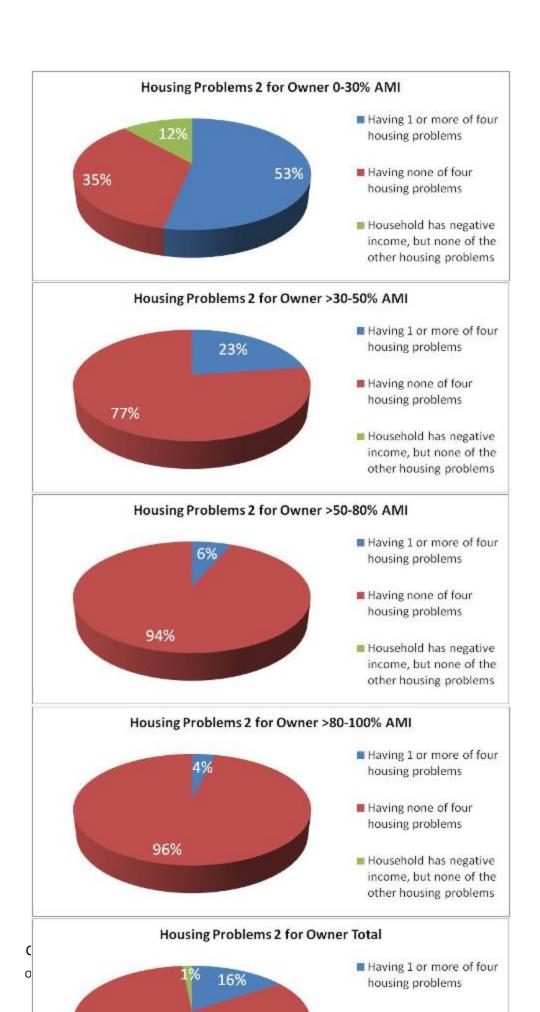
## Housing Problems 2 for Renter >80-100% AMI



#### Housing Problems 2 for Renter Total



#### Renters



Having none of four

#### **Owners**

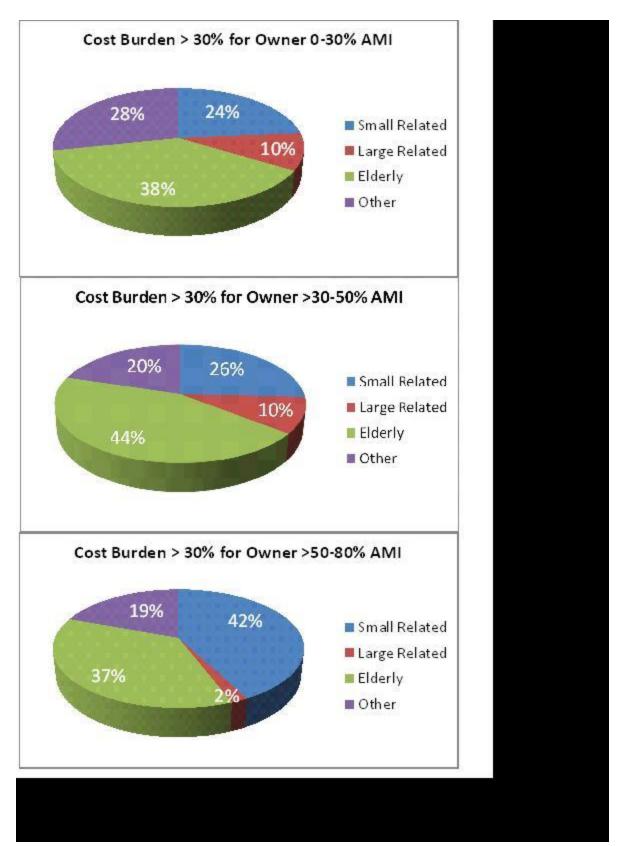
## 3. Cost Burden > 30%

		Rei	nter		Owner					
	0-30% AMI	>30-50% AMI	>50- 80%	Total	0-30% AMI	>30- 50%	>50-80% AMI	Total		
	7	7	AMI		7	AMI	7			
NUMBER OF HO	USEHOLDS									
Small Related	710	535	360	1,605	200	235	435	870		
Large Related	80	135	24	239	85	90	19	194		
Elderly	345	500	305	1,150	320	403	375	1,098		
Other	865	660	249	1,774	240	184	199	623		
Total need by	2,000	1,830	938	4,768	845	912	1,028	2,785		
income										

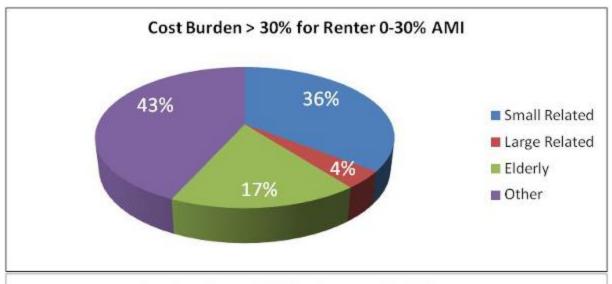
Table 8 – Cost Burden > 30%

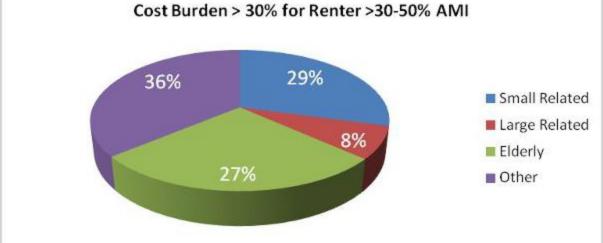
**Data** 2007-2011 CHAS

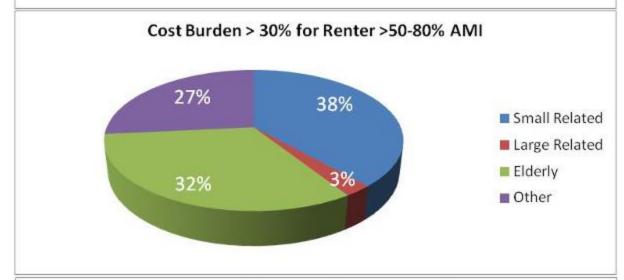
Source:

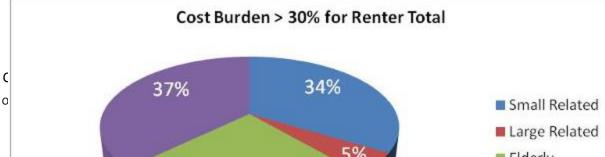


Cost Burden 0-80% AMI









#### **Renter Cost Burden**

## 4. Cost Burden > 50%

		Re	nter		Owner					
	0-30% AMI	>30- 50% AMI	>50- 80% AMI	Total	0-30% AMI	>30- 50% AMI	>50- 80% AMI	Total		
NUMBER OF HOL	JSEHOLDS									
Small Related	555	175	25	755	175	85	85	345		
Large Related	80	70	4	154	45	35	0	80		
Elderly	185	235	115	535	215	200	105	520		
Other	685	180	20	885	145	95	15	255		
Total need by income	1,505	660	164	2,329	580	415	205	1,200		

Table 9 - Cost Burden > 50%

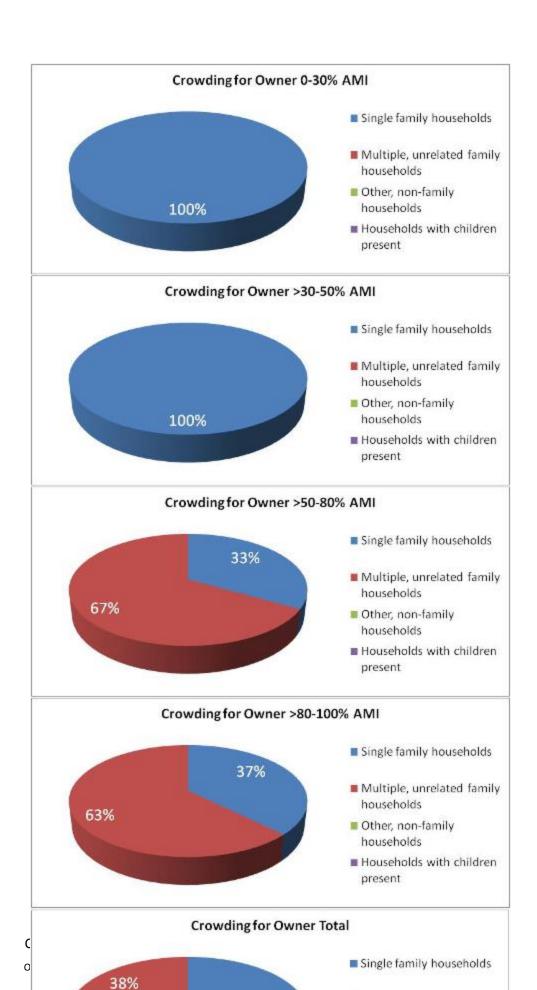
Data Source: 2007-2011 CHAS

## 5. Crowding (More than one person per room)

	Renter			Owner						
	0-	>30-	>50-	>80-	Total	0-	>30-	>50-	>80-	Total
	30%	50%	80%	100%		30%	50%	80%	100%	
	AMI	AMI	AMI	AMI		AMI	AMI	AMI	AMI	
NUMBER OF HOUSE	HOLDS									
Single family										
households	30	60	70	0	160	35	14	10	15	74
Multiple,										
unrelated family										
households	0	4	10	0	14	0	0	20	25	45
Other, non-family										
households	0	0	0	0	0	0	0	0	0	0
Total need by	30	64	80	0	174	35	14	30	40	119
income										

Table 10 – Crowding Information – 1/2

Data Source: 2007-2011 CHAS



■ Multiple, unrelated family

households

#### Crowding

	Renter				Owner			
	0-	>30-	>50-	Total	0-	>30-	>50-	Total
	30%	50%	80%		30%	50%	80%	
	AMI	AMI	AMI		AMI	AMI	AMI	
Households with								
Children Present	0	0	0	0	0	0	0	0

Table 11 - Crowding Information - 2/2

Data Source Comments:

## Describe the number and type of single person households in need of housing assistance.

For renters: 160 single person households, with income less than 80% AMI, experienced crowding. Of the 160, 19% were less than or equal to 30% AMI, 37% with income greater than 30% to 50% AMI, and 44% were greater than 50% AMI to 80% AMI. No rental single-family households over 80% experienced crowding where 20% of the owner single-family household with the same AMI did experience crowding. 47% of the owners, with AMI 30% or less, experience crowding. Only 24 owner households, with AMI greater than 30% to 80% experience crowding compared to 130 renter households with the same AMI. 74 owners experienced crowding as compared to the 160 renter households.

## Estimate the number and type of families in need of housing assistance who are disabled or victims of domestic violence, dating violence, sexual assault and stalking.

Estimating the number and types of families in need of housing assistance related to individuals with disabilities as well as victims of domestic violence, dating violence, sexual assault and stalking are hard to obtain and bring clarity to. With regard to the 2015 PIT data, out of 231 homeless individuals, 24 identified as being impacted by domestic violence. In terms of the PIT data and being impacted by a disability, out of 231 individuals, 73 indicated they experienced substance abuse, 67 are impacted by mental illness, 15 are affected by a developmental disability, 31 have a physical disability, 3 have a brain injury and 15 have PTSD. Domestic violence data from July 1, 2013 – June 30, 2014 reflects 5,301 total bed nights (99 adults and 48 children) at the local Dove Domestic Violence Shelter serving a total of 540 adults and 108 children. The average shelter length of stay is 6-8 weeks. Domestic violence is the immediate cause of homelessness among families as evidenced in 2008, when 28% of families were homeless because of domestic violence with 63% of homeless women experiencing domestic violence. Issues that complicate situations for victims of domestic violence include the lack of safe and affordable housing due to log waiting lists and limited housing options, poor credit and employment histories and unwillingness of landlords to rent due to violence history. Data reflected from consultation with providers related to victims of dating violence, sexual assault or stalking indicates at least 23% of clients that fit into all of the aforementioned categories are in need of housing assistance.

#### What are the most common housing problems?

The most common housing problems for both renter and owner housing include cost burden with over 30% of the household income being utilized for housing. Further, total rates for overcrowding is a significant issue for single family households at a rate of 92% for overcrowding in rental housing and 62% in owner housing. Crowding for renter and owner households between 0-30% AMI is an issue at a rate of 100% for single family households. Housing problems focusing on cost burden reflect that housing cost burden is greater than 30% and 50% of income for 90% of owners and 85% of renters. In discussion with the local COC, the most common housing problem that exists for individuals is evictions due to loss of income which aligns with the above information related to renter and homeowner cost burden and crowding. Individuals are moving into the homeless assistance system or appearing on the streets for the first-time due to income as well as overcrowding issues leaving them no place to reside.

In discussion with the local COC, the most common housing problem that exists for individuals is evictions due to loss of income which aligns with the above information related to renter and homeowner cost burden and crowding. Individuals are moving into the homeless assistance system or appearing on the streets for the first-time due to income as well as overcrowding issues leaving them no place to reside.

## Are any populations/household types more affected than others by these problems?

Discussions with the local COC revealed that in particular, single parent families with female a head of household emerge as a group that is more affected by these common housing problems. With respect to cost burden for both owner households/population types, data reflect the elderly having a disproportionate amount of burden at 40% compared to 31% of small related households (owner). For renter household and population types, the burden is at a rate of 24% for the elderly and 34% for small related households. Whites are impacted with one or more of four housing problems at a rate of 61% (compared to 37% of African Americans). Further 59% of African Americans have no housing problems and have no (or negative) income compared to 41% of Whites. With regard to disproportionate greater need housing cost burdens, 65% Whites and 33% African Americans have a cost burden of >50% with 58% of African Americans and 43% of Whites having no (or negative) income.

Describe the characteristics and needs of Low-income individuals and families with children (especially extremely low-income) who are currently housed but are at imminent risk of either residing in shelters or becoming unsheltered 91.205(c)/91.305(c)). Also discuss the needs of formerly homeless families and individuals who are receiving rapid re-housing assistance and are nearing the termination of that assistance

Although the median income is increasing data reflects that whites (61%) and blacks (37%) have at least one or more housing problems they are facing so the increased income is potentially being utilized for house upkeep and maintenance leaving less money for other family and living expenses. It is clear from data that the elderly homeowners and renters have a significant cost burden. Elderly homeowners are spending more than 30% of their income on housing at 0-80% of AMI levels and for elderly renters; they

are spending more than 50% of their income on housing at 0-80% of AMI levels. Further, issues related to renters exist with regard to the > 50% of AMI for the small related households and the other category including - In particular, elderly renters have a significantly high cost burden in the >50%-80% of AMI. With respect to crowding, single family homeowners (62%) experience crowding in their owned dwellings as they do in their rental housing (92%). This phenomenon suggests that families are unable to afford housing with the space necessary and a cost at or below 30% of their income to them leaving them to "crowd" into a dwelling. Housing priority needs and investment plan goals by family type, income level, housing problems and cost burden are summarized below. Estimated housing needs for the next 5 years include needs in multiple areas. From consultant stakeholder input, there is moderate need housing for special needs populations with disabilities as well as transitional housing. There is a high need for housing for extremely low- and low-income families, women and men. At this time, there is no rapid re-housing program in the community. The program is currently in the development stages and will be reflected in annual plans and the next 5-year plan.

If a jurisdiction provides estimates of the at-risk population(s), it should also include a description of the operational definition of the at-risk group and the methodology used to generate the estimates:

Not applicable.

Specify particular housing characteristics that have been linked with instability and an increased risk of homelessness

In discussion with the local COC, particular housing characteristics such as households with adults who have less than a high school diploma or a GED as well as little to no employment skills indicate a direct link with instability and an increased risk of homelessness. The lack of education and employment experience and skills has a direct correlation to severe cost burden issues, overcrowding and substandard conditions due to individuals' inability to obtain appropriate employment leading to stable income generation.

#### Discussion

It is evident from data that there is a significant issue with income and cost burden in Decatur, Illinois. The decreasing population and households make it difficult to project the needs of affordable housing over the next 5 years. Although the median income has increased by almost 20%, this increase has not impacted enough extremely low, very low- and low-income individuals to move beyond the issues of cost burden, overcrowding and housing problems. Data reflects that low (extremely and very low) income elderly, African Americans and Whites are impacted at disproportionate levels than other groups. Education and lack of employment experience are significant contributing factors to these issues.

## NA-15 Disproportionately Greater Need: Housing Problems – 91.205 (b)(2)

Assess the need of any racial or ethnic group that has disproportionately greater need in comparison to the needs of that category of need as a whole.

#### Introduction

A "disproportionate greater number of housing problems is defined as when a member of a racial or ethnic group at an income level experiences housing problems at a greater rate (10% or more) than the income level as a whole". According to the 2010 U.S. Census, the City of Decatur's population is 76,114 with 71.6% White, 23.3% Black/African American, .9% Asian, .2% American Indian and Alaska Native alone and 2.2% Hispanic or Latino. The population of White's and Black/African Americans account for the most significant proportion of the population and have the most need related to a disproportionate greater need housing problem. The data identified below in the 0%-30% of AMI chart reflects that a disproportionate greater housing problem exists for Black/African Americans at 36% having one or more of four housing problems as compared to the jurisdiction as a whole.

#### 0%-30% of Area Median Income

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	3,600	964	500
White	2,200	599	205
Black / African American	1,330	335	295
Asian	0	0	0
American Indian, Alaska Native	25	0	0
Pacific Islander	0	0	0
Hispanic	15	40	0

Table 12 - Disproportionally Greater Need 0 - 30% AMI

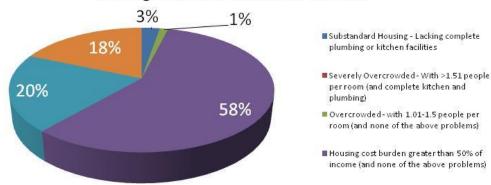
**Data** 2007-2011 CHAS

Source:

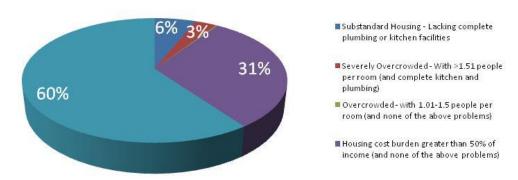
1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than one person per room, 4. Cost Burden greater than 30%

<sup>\*</sup>The four housing problems are:

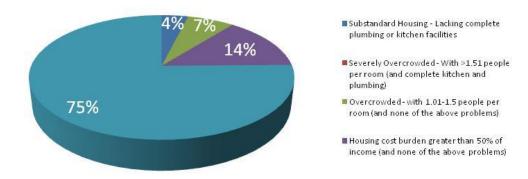
## Housing Problems for Renter 0-30% AMI



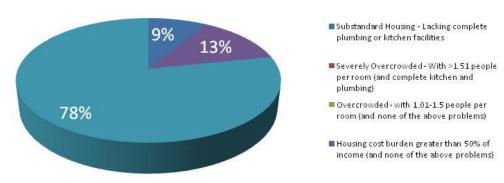
## Housing Problems for Renter >30-50% AMI



## Housing Problems for Renter >50-80% AMI



## Housing Problems for Renter >80-100% AMI



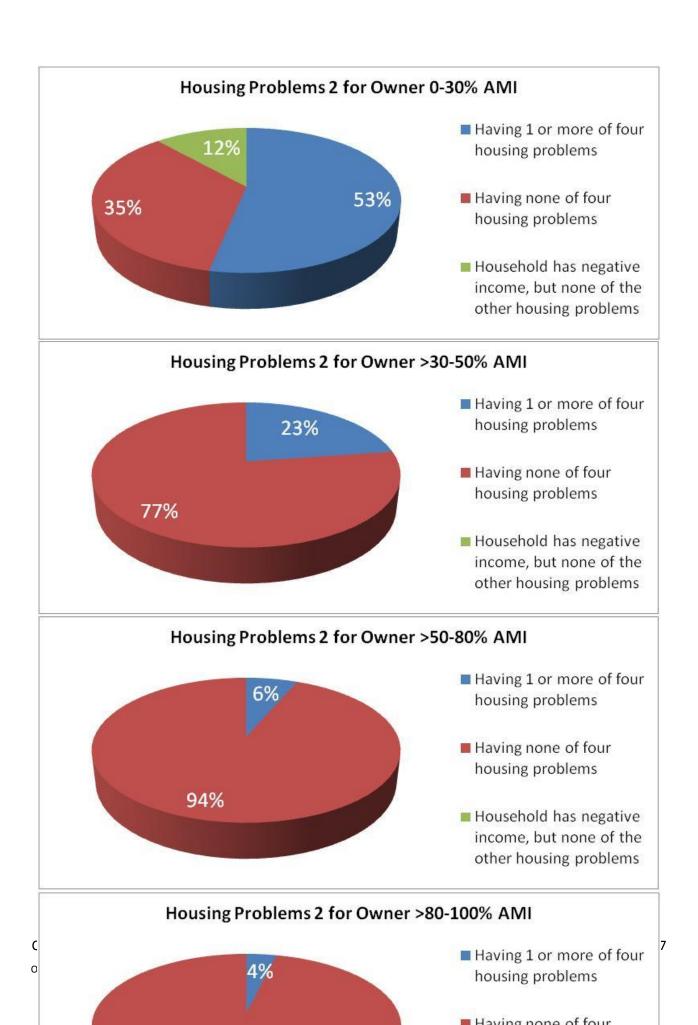
**Housing Problems for Renter Total** 

C 0

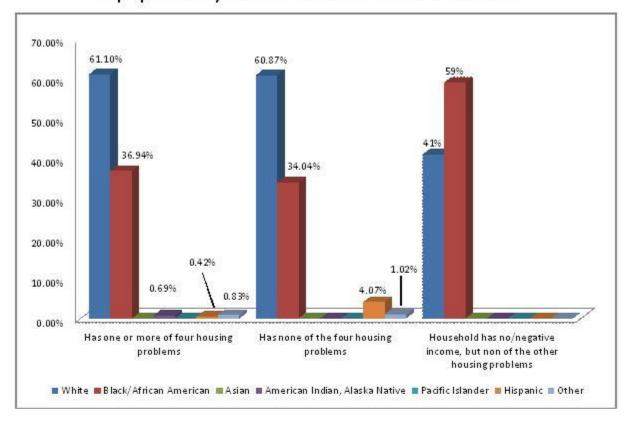
8% 4%

5

## **Housing Problems**



## Housing Problems for Owners Disproportionately Greater Need 0-30% of Area Median Income



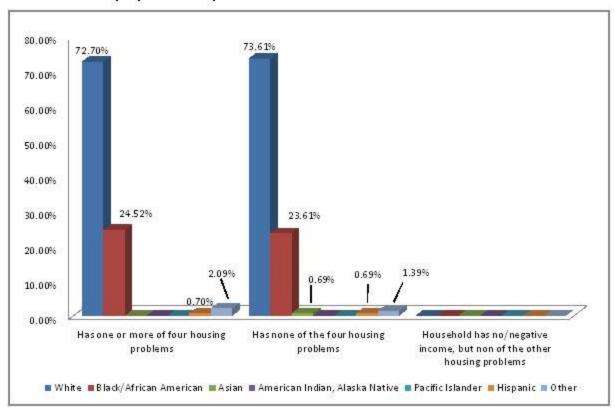
- Under "Has one or more of four housing problems" 0 Pacific Islander and Asian respondents
  were recorded. American Indian, Alaska Native, Hispanic, and "Other" had 30 or less recorded in
  each of their categories.
- Under "Has none of the four housing problems" 0 Pacific Islanders, Asians, and American Indian, Alaska Native respondents were recorded. 10 "Other" respondents were recorded. 40 Hispanic respondents were recorded.
- Under "Household has no/negative income, but none of the other housing problems" O Asian, American Indian, Alaska Native, Pacific Islander, Hispanic, or "Other" respondents were recorded.

 Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than 1.5 persons per room, 4. Cost Burden over 50%

## **Greater Disproportionate Need 0-30**

<sup>\*</sup>The four severe housing problems are:

#### Disproportionately Greater Need 30-50% of Area Median Income



- Under "Has one or more of four housing problems" O Pacific Islanders, Asians, and American
  Indian, Alaska Native respondents were recorded. 60 "Other" respondents were recorded. Only
  10 Hispanic respondents were recorded.
- Under "Has none of the four housing problems" O Pacific Islander and American Indian, Alaska Native respondents were recorded. Asian, Hispanic, and "Other" had 30 or less respondents recorded in each of their categories.
- Under "Household has no/negative income, but none of the other housing problems" 0 White, Black/African American, Asian, American Indian, Alaska Native, Pacific Islander, Hispanic, or "Other" respondents were recorded.

 Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than 1.5 persons per room, 4. Cost Burden over 50%

#### **Greater Need 30-50**

<sup>\*</sup>The four severe housing problems are:

#### 30%-50% of Area Median Income

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	2,875	2,160	0
White	2,090	1,590	0
Black / African American	705	510	0
Asian	0	15	0
American Indian, Alaska Native	0	0	0
Pacific Islander	0	0	0
Hispanic	20	15	0

Table 13 - Disproportionally Greater Need 30 - 50% AMI

Data

2007-2011 CHAS

Source:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than one person per room, 4. Cost Burden greater than 30%

#### 50%-80% of Area Median Income

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	1,625	4,565	0
White	1,210	3,710	0
Black / African American	370	760	0
Asian	10	0	0
American Indian, Alaska Native	0	0	0
Pacific Islander	0	0	0
Hispanic	0	20	0

Table 14 - Disproportionally Greater Need 50 - 80% AMI

Data Source: 2007-2011 CHAS

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than one person per room, 4. Cost Burden greater than 30%

<sup>\*</sup>The four housing problems are:

<sup>\*</sup>The four housing problems are:

#### 80%-100% of Area Median Income

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	385	3,195	0
White	315	2,535	0
Black / African American	55	430	0
Asian	0	85	0
American Indian, Alaska Native	0	10	0
Pacific Islander	0	0	0
Hispanic	0	100	0

Table 15 - Disproportionally Greater Need 80 - 100% AMI

Dala

2007-2011 CHAS

Source:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than one person per room, 4. Cost Burden greater than 30%

#### Discussion

The racial grouping with a disproportionate greater housing problem is both White and Black/African American with a 0%-30% AMI. The other racial groupings and income levels do not indicate a disproportionate greater housing problem. There are additional compounding factors correlated with the housing problem and low to no/negative income including medical costs, transportation and childcare to name a few. Increased rental assistance and household income as well as housing rehabilitation would result in a positive impact in the reduction of housing problems.

<sup>\*</sup>The four housing problems are:

# NA-20 Disproportionately Greater Need: Severe Housing Problems – 91.205 (b)(2)

Assess the need of any racial or ethnic group that has disproportionately greater need in comparison to the needs of that category of need as a whole.

#### Introduction

A "disproportionate greater number of housing problems is defined as when a member of a racial or ethnic group at an income level experiences housing problems at a greater rate (10% or more) than the income level as a whole". According to the 2010 U.S. Census, the City of Decatur's population is 76,114 with 71.6% White, 23.3% Black/African American, .9% Asian, .2% American Indian and Alaska Native alone and 2.2% Hispanic or Latino. The population of White's and Black/African Americans account for the most significant proportion of the population and have the most need related to a disproportionate greater need exists for severe housing problems. The data identified below in the 0%-30% of AMI chart reflects that a disproportionate greater severe housing problems exists for Black/African Americans at 37% having one or more of four housing problems as compared to the jurisdiction as a whole.

#### 0%-30% of Area Median Income

Severe Housing Problems*	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	2,600	1,965	500
White	1,585	1,215	205
Black / African American	960	710	295
Asian	0	0	0
American Indian, Alaska Native	25	0	0
Pacific Islander	0	0	0
Hispanic	15	40	0

Table 16 - Severe Housing Problems 0 - 30% AMI

**Data** 2007-2011 CHAS

Source:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than 1.5 persons per room, 4. Cost Burden over 50%

<sup>\*</sup>The four severe housing problems are:

#### 30%-50% of Area Median Income

Severe Housing Problems*	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	1,055	3,980	0
White	695	2,980	0
Black / African American	295	925	0
Asian	0	15	0
American Indian, Alaska Native	0	0	0
Pacific Islander	0	0	0
Hispanic	10	25	0

Table 17 - Severe Housing Problems 30 - 50% AMI

Data

2007-2011 CHAS

Source:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than 1.5 persons per room, 4. Cost Burden over 50%

#### 50%-80% of Area Median Income

Severe Housing Problems*	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	370	5,815	0
White	335	4,585	0
Black / African American	40	1,095	0
Asian	0	10	0
American Indian, Alaska Native	0	0	0
Pacific Islander	0	0	0
Hispanic	0	20	0

Table 18 - Severe Housing Problems 50 - 80% AMI

Data Source: 2007-2011 CHAS

\*The four severe housing problems are:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than 1.5 persons per room, 4. Cost Burden over 50%

<sup>\*</sup>The four severe housing problems are:

#### 80%-100% of Area Median Income

Severe Housing Problems*	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	65	3,515	0
White	65	2,785	0
Black / African American	0	485	0
Asian	0	85	0
American Indian, Alaska Native	0	10	0
Pacific Islander	0	0	0
Hispanic	0	100	0

Table 19 - Severe Housing Problems 80 - 100% AMI

Data

2007-2011 CHAS

Source:

#### Discussion

The racial grouping with a disproportionate greater housing problem is both White and Black/African American with a 0%-30% AMI. The other racial groupings and income levels do not indicate a disproportionate greater housing problem. There are additional compounding factors correlated with the housing problem and low to no/negative income including medical costs, transportation and childcare to name a few. Severe housing problems pose a significant risk of homelessness. Increased rental assistance and household income as well as housing rehabilitation would result in a positive impact in the reduction of housing problems.

<sup>\*</sup>The four severe housing problems are:

<sup>1.</sup> Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than 1.5 persons per room, 4. Cost Burden over 50%

## NA-25 Disproportionately Greater Need: Housing Cost Burdens – 91.205 (b)(2)

Assess the need of any racial or ethnic group that has disproportionately greater need in comparison to the needs of that category of need as a whole.

#### Introduction:

A "disproportionate greater number of housing problems is defined as when a member of a racial or ethnic group at an income level experiences housing problems at a greater rate (10% or more) than the income level as a whole". According to the 2010 U.S. Census, the City of Decatur's population is 76,114 with 71.6% White, 23.3% Black/African American, .9% Asian, .2% American Indian and Alaska Native alone and 2.2% Hispanic or Latino. The population of White's and Black/African Americans account for the most significant proportion of the population and have the most need related to a disproportionate greater need exists for severe housing problems. The data identified below in the 0%-30% of AMI chart reflects that a disproportionate greater need exists for Whites, where 79% with incomes of less than 30% AMI have a housing cost burden when compared to the jurisdiction as a whole. Black/African Americans with a greater than 50% AMI have a disproportionate greater need housing cost burden at a rate of 32% and 58% with no /negative income when compared to this category for the jurisdiction as a whole. There is no housing cost burden in the ethnic category.

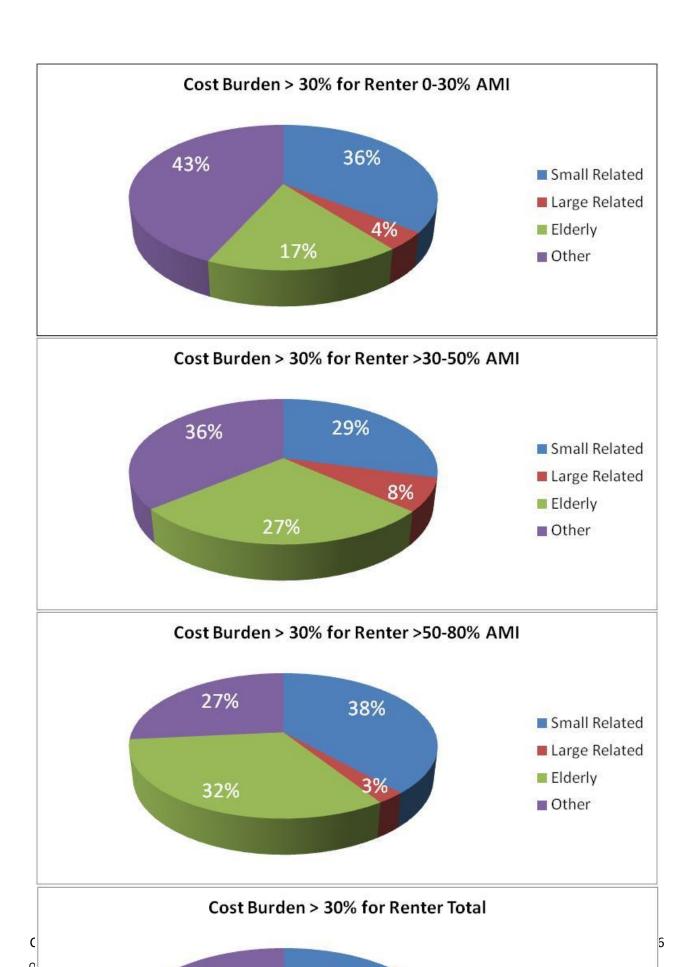
#### **Housing Cost Burden**

Housing Cost Burden	<=30%	30-50%	>50%	No / negative income (not computed)
Jurisdiction as a whole	24,139	4,775	3,800	510
White	19,975	3,470	2,470	215
Black / African				
American	3,320	1,225	1,230	295
Asian	250	10	0	0
American Indian,				
Alaska Native	20	0	25	0
Pacific Islander	0	0	0	0
Hispanic	385	10	25	0

Table 20 - Greater Need: Housing Cost Burdens AMI

**Data** 2007-2011 CHAS

Source:

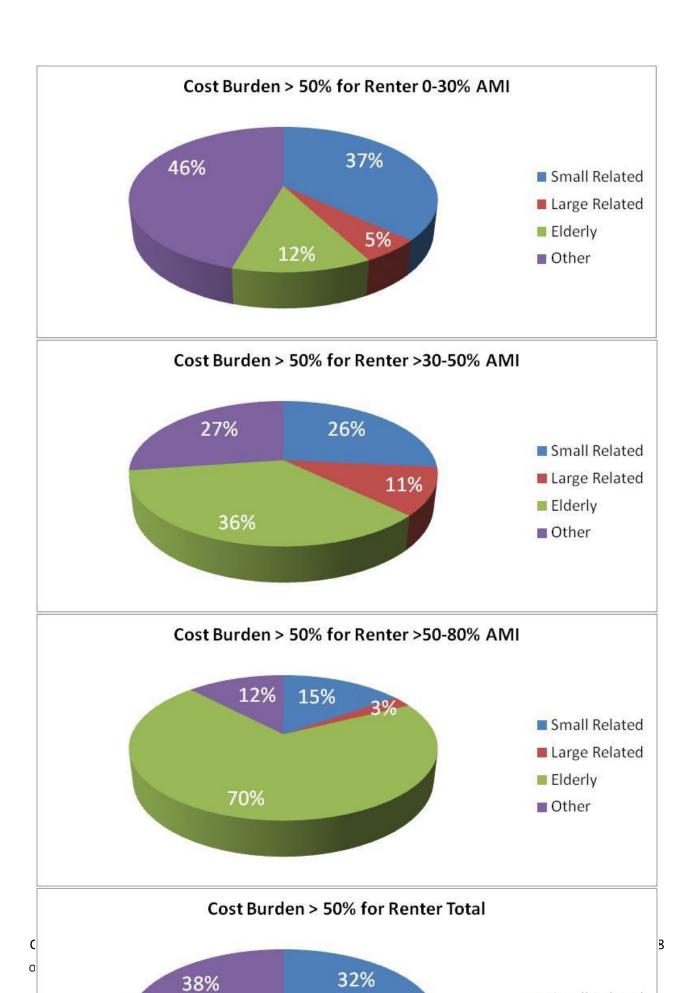


34%

■ Small Related

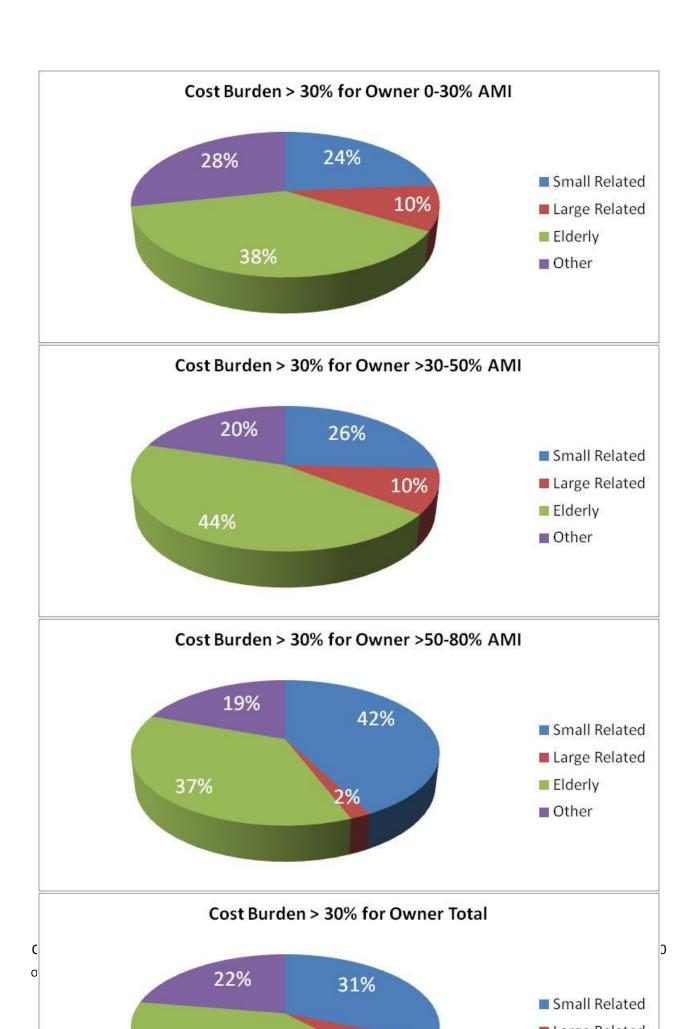
37%

### **Cost Burden for Renter 30%**

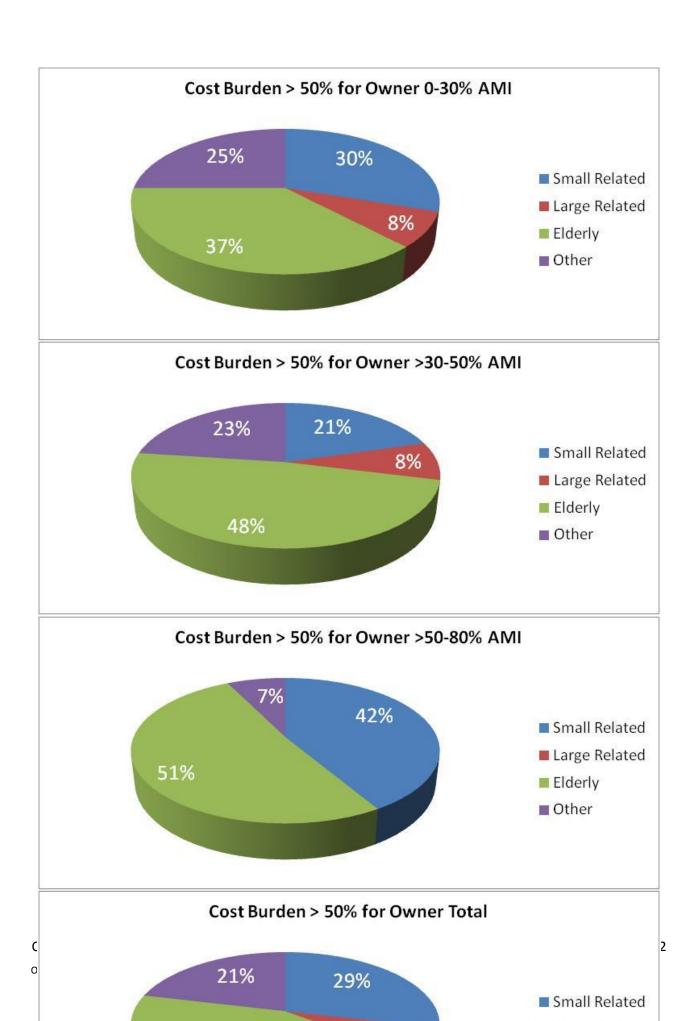


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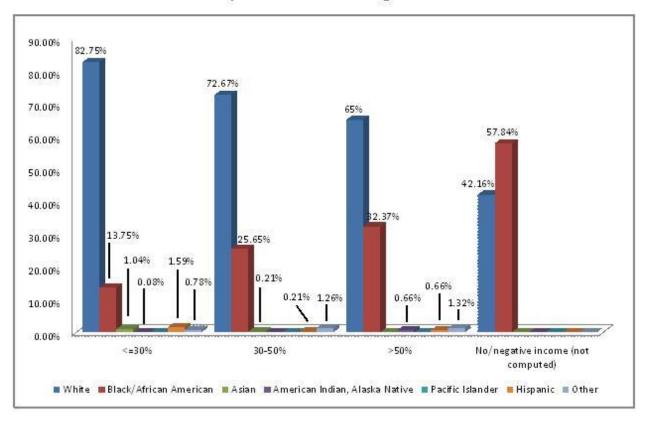
### **Cost Burden for Renter 50%**



### **Cost Burden for Owner 30%**



#### **Cost Burden for Owner 50%**



NA-25 Disp. Greater Need Housing Cost Burdens

- Under "<=30%" O Pacific Islander respondents were recorded. 20 American Indian, Alaska Native respondents were recorded. Less than 385 Asian, Hispanic, and "Other" respondents were recorded in each of their categories.
- Under "30-50%" 0 Pacific Islander and American Indian, Alaska Native respondents were
  recorded. 10 Asian and Hispanic respondents were recorded in each of their categories. 60
  "Other" respondents were recorded.
- Under ">50%" 0 Asian and Pacific Islander respondents were recorded. 25 American Indian, Alaska Native and Hispanic respondents were recorded in each of their categories. 50 "Other" respondents were recorded.
- Under "No/negative income (not computed)" O Asian, American Indian, Alaska Native, Pacific Islander, Hispanic, or "Other" respondents were recorded.

#### **Greater Need**

#### **Discussion:**

The racial groups with a disproportionate greater need housing cost burden are Black/African American with a greater than 50% AMI and those with no/negative income, and White with an income less than 30% AMI. The housing cost burden problem and low to no/negative income causal factors include low incomes from lack of access to jobs due to limited education and training. Decatur has a very affordable housing market compared to other similar size cities in the area. There are no housing cost burdens in the other income levels.

## NA-30 Disproportionately Greater Need: Discussion – 91.205(b)(2)

# Are there any Income categories in which a racial or ethnic group has disproportionately greater need than the needs of that income category as a whole?

White households with an income of less than 30% AMI have shown a disproportionately greater need (61%) with having one or more of four housing problems, a household with no/negative income but none of the other housing problems (41%). White households with an income of less than 30% AMI also have shown a disproportionately greater need (37%) with having one or more of four housing problems, a household with no/negative income but none of the other housing problems (59%) There is no ethnic group with a disproportionate greater need.

The information in this section, NA-30, has not been changed to show the effects of the COVID-19 pandemic. However, it is clear the pandemic has had a negative impact on the residents' ability to afford and maintain affordable housing. At this time, it is near impossible to provide an accurate picture regarding the problems for different racial and ethnic groups.

#### If they have needs not identified above, what are those needs?

Needs not identified above include education including literacy as well as obtaining a high school diploma or GED and job skills training all to improve employment access and income levels allowing to narrow the cap for homeowner and renter cost burden. Further needs include renter and homebuyer education and assistance, rehabilitation assistance, and demolition.

# Are any of those racial or ethnic groups located in specific areas or neighborhoods in your community?

The identified racial and ethnic groups are located in the inner City of Decatur in targeted areas as identified within this plan.

## **NA-35 Public Housing – 91.205(b)**

#### Introduction

The City Housing Authority's (DHA) needs are identified in its 5-Year PHA Plan for fiscal years 2015-2019 with a comprehensive overview of those needs with regard to numbers of persons, units and vouchers. DHA works actively with the City to ensure needs of public housing residents and those in need of future housing are met.

#### **Totals in Use**

	Program Type											
	Certificate	te Mod- Public Vouchers										
		Rehab	Housing	Total	Project -	Tenant -	Speci	Special Purpose Voucher				
					based	based	Veterans	Family	Disabled			
							Affairs	Unification	*			
							Supportive	Program				
							Housing					
# of units vouchers in use	0	0	605	989	106	883	0	0	0			

**Table 21 - Public Housing by Program Type** 

Data Source: PIC (PIH Information Center)

#### **Characteristics of Residents**

	Program Type										
	Certificate	Mod- Rehab	Public Housing	Vouchers Total	Project -	Tenant -	Special Purp	ose Voucher			
					based	based	Veterans Affairs Supportive Housing	Family Unification Program			
Average Annual Income	0	0	9,672	10,277	8,451	10,496	0	0			

<sup>\*</sup>includes Non-Elderly Disabled, Mainstream One-Year, Mainstream Five-year, and Nursing Home Transition

			Progra	т Туре						
	Certificate	Mod-	Public	Vouchers						
		Rehab	Housing	Total	Project -	Tenant -	Special Purp	Special Purpose Voucher		
					based	based	Veterans Affairs Supportive Housing	Family Unification Program		
Average length of stay	0	0	4	3	1	3	0	0		
Average Household size	0	0	2	2	2	2	0	0		
# Homeless at admission	0	0	0	0	0	0	0	0		
# of Elderly Program Participants										
(>62)	0	0	114	58	17	41	0	0		
# of Disabled Families	0	0	203	185	24	161	0	0		
# of Families requesting										
accessibility features	0	0	605	989	106	883	0	0		
# of HIV/AIDS program										
participants	0	0	0	0	0	0	0	0		
# of DV victims	0	0	0	0	0	0	0	0		

Table 22 – Characteristics of Public Housing Residents by Program Type

**Data Source:** PIC (PIH Information Center)

### **Race of Residents**

	Program Type												
	Race	Certificate	Mod- Rehab	Public Housing	Vouchers Total	Project -	Tenant -	Special Purpose Voucher					
						based	based	Veterans Affairs Supportive Housing	Family Unification Program	Disabled *			
White		0	0	190	233	40	193	0	0	0			

			I	Program Type					
Race	Certificate	Mod-	Public	Vouchers					
		Rehab	Housing	Total	Project -	Tenant -	Speci	al Purpose Voi	ıcher
					based	based	Veterans Affairs Supportive Housing	Family Unification Program	Disabled *
Black/African American	0	0	409	751	64	687	0	0	0
Asian	0	0	0	2	0	2	0	0	0
American Indian/Alaska									
Native	0	0	3	3	2	1	0	0	0
Pacific Islander	0	0	3	0	0	0	0	0	0
Other	0	0	0	0	0	0	0	0	0

Table 23 – Race of Public Housing Residents by Program Type

**Data Source:** PIC (PIH Information Center)

## **Ethnicity of Residents**

				Program Type	1							
Ethnicity	Certificate	Mod-	Public	Vouchers								
		Rehab	Housing	Total	Project -	Tenant -	Speci	Special Purpose Voucher				
					based	based	Veterans Affairs Supportive Housing	Family Unification Program	Disabled *			
Hispanic	0	0	12	8	0	8	0	0	0			
Not Hispanic	0	0	593	981	106	875	0	0	0			
*includes Non-Elderly Disable	ed, Mainstrea	n One-Year,	Mainstream	Five-year, and I	Nursing Home 1	ransition	•	•				

Table 24 – Ethnicity of Public Housing Residents by Program Type

**Data Source:** PIC (PIH Information Center)

## Section 504 Needs Assessment: Describe the needs of public housing tenants and applicants on the waiting list for accessible units:

Public Housing maintains waiting lists for potential tenants and reviews those lists for accessible unit needs of applicants. The PHA works with waiting list individuals actively to ensure that their needs are met. Needs include physical accessibility and visit ability.

#### Most immediate needs of residents of Public Housing and Housing Choice voucher holders

The City of Decatur's Housing Authority's (DHA) needs are identified in its 5 Year PHA Plan for fiscal years 2015-2019. The public housing developments are Wabash Crossing I, II and III (family), Lexington (elderly), Concord (elderly), Hartford (elderly), Garden Apts. (family), Townhouses (family), Scattered Sites (family), and Macon Street (disabled). There is a total of 681 public housing units and 1123 housing choice voucher units. Public Housing Needs: Waiting list total: 401 – annual turnover is 20% - waiting list is not closed. The PHA permits specific categories of families, including elderly/disabled and 5 BR, onto the waiting list, even if generally closed. By Income Level: extremely low income <=30% of AMI: 365 families – 91% of total families, very low-income >30% but <=50% of AMI: 33 families – 8% of total families, low-income >50% but <80% of AMI: 0 families - 0% of total families, families with children: 111 families - 27.6% of total families, elderly: 18 families – 4.4% of total families, families with disabilities: 266 families – 66% of total families, African American/Non-Hispanic: 262 families – 65% of total families, White/Non-Hispanic: 122 families - 30% of total families. By Bedroom Size: 1BR - 304 families - 75.8% of total families, 2BR - 17 families - 4% of total families, 3BR - 45 families - 11% of total families, 4BR - 23 families - 5.7% of total families, 5BR - 12 families - 2.9% of total families. Section 8 Housing Needs: Waiting list total: 125 waiting list is closed and has been closed for 12 months. It is unknown of the PHA will reopen the waiting list in this plan year. The PHA does not permit specific categories of families onto the waiting list, even if generally closed. By Income Level: extremely low-income <=30% of AMI: 105 families - 84% of total families, very low-income >30% but <=50% of AMI: 16 families – 12.8% of total families, low-income >50% but <80% of AMI: 3 families - 2.4% of total families, families with children: 75 families - 60% of total families, elderly: 5 families - 4% of total families, families with disabilities: 27 families - 21% of total families, African American/Non-Hispanic: 104 families - 83% of total families, White/Non-Hispanic: 17 families – 13.6% of total families.

The DHA's 5 Year Plan beginning 2015 identifies multiple needs to address for public housing including vacant units, asbestos and lead issues. In its PHA 5-Year Plan for 2015-19, DHA states its mission as "To provide and maintain quality affordable housing with access to community resources for low to moderate income families and individuals." DHA's specific goals and explanations of those goals are as follows: Increase the availability of decent, safe, and affordable housing, improve the quality of assist housing, increase assisted housing choices and Ensure Equal Opportunity in Housing for all Americans. The City of Decatur will help address the needs of public housing and its residents and work with the DHA to meet the goals and objectives outlined above in the following ways: Support the DHA's objectives to build or acquire additional housing units and vouchers. Assist DHA residents in attaining homeownership.

Continue to support and work with programs that encourage resident self-sufficiency, management and employment opportunities.

#### How do these needs compare to the housing needs of the population at large

The needs of those that are in comparable categories are reflective of the housing needs of the population at large. Issues related to cost-burden, crowding and housing problems span across extremely low, very low- and low-income level individuals and families.

#### Discussion

The City of Decatur is fully supportive of the Decatur Housing Authority's Five-Year Plan. The City has worked closely with DHA over the years with regard to vacancies, rehabilitation and redevelopment initiatives. The City expects to continue this positive working relationship with DHA to meet the needs of extremely low, very low- and low-income individuals in our community.

## NA-40 Homeless Needs Assessment – 91.205(c)

#### Introduction:

The data included in the Homeless Needs Assessment (below) was provided to the City by the Macon County Continuum of Care. The sources of the data for the number experiencing homelessness were gathered from the January 22, 2015 Point-in-Time Count in Macon County. The other data columns were from the Continuum's HMIS Annual Performance Report (APR) for all client entered data by all participating agencies for years 2013, 2014, and 2015. City staff calculated the average of all three years to provide the estimated number.

Plus, note the Homeless Needs Assessment has not been updated to reflect the effects of the COVID-19 pandemic. It is clear the pandemic has negatively impacted the residents' ability to remain in their homes and/or to have affordable housing. The City of Decatur and the Continuum of Care partners meet regularly to discuss the impact of the pandemic and potential funding resources for the community's agencies and businesses.

#### **Homeless Needs Assessment**

Population	Estimate the # of persons experiencing homelessness		Estimate the # experiencing	Estimate the # becoming	Estimate the # exiting	Estimate the # of days persons
	on a giv	on a given night		homeless	homelessness	experience
				each year	each year	homelessness
	Sheltered	Unsheltered				
Persons in Households with Adult(s)						
and Child(ren)	20	89	699	19	439	284
Persons in Households with Only						
Children	1	6	3	4	4	123
Persons in Households with Only						
Adults	18	83	349	323	280	303
Chronically Homeless Individuals	12	44	91	62	19	311
Chronically Homeless Families	0	0	0	0	0	0
Veterans	0	8	10	4	4	62

Consolidated Plan DECATUR 91

OMB Control No: 2506-0117 (exp. 09/30/2021)

Population	experiencing	Estimate the # of persons experiencing homelessness on a given night		Estimate the # becoming homeless each year	Estimate the # exiting homelessness each year	Estimate the # of days persons experience homelessness
	Sheltered	Unsheltered				
Unaccompanied Child	15	3	22	6	6	62
Persons with HIV	0	0	0	0	0	0

**Table 25 - Homeless Needs Assessment** 

**Data Source Comments:** PIT Study 2015

If data is not available for the categories "number of persons becoming and exiting homelessness each year," and "number of days that persons experience homelessness," describe these categories for each homeless population type (including chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth):

See data above. The City of Decatur has no rural homeless population.

#### Nature and Extent of Homelessness: (Optional)

Race:	Sheltered:	Sheltered: Unsheltered (optional)		
White		63	1	L7
Black or African American		38	1	l1
Asian		0		0
American Indian or Alaska				
Native		0		0
Pacific Islander		0		0
Ethnicity:	Sheltered:		Unsheltered (optional)	
Hispanic		1		0
Not Hispanic		103	3	35

Data Source Comments:

## Estimate the number and type of families in need of housing assistance for families with children and the families of veterans.

According to HMIS data, the City of Decatur has 20 unsheltered families needing housing assistance. This is a drop from 2014 of 30 families so much progress is made with a reduction of 40%. From the 2015 PIT Survey, there were 20 families that were identified as unsheltered. Further, there are a low number of veteran's households that need housing with only 8 homeless veterans were identified by the 2015 PIT survey and they were all in emergency shelters at the time of the survey.

#### Describe the Nature and Extent of Homelessness by Racial and Ethnic Group.

The shelter data of race and ethnicity is reflective of Decatur's general population with the majority of homelessness among non-Hispanic, White and Black/African American persons.

#### Describe the Nature and Extent of Unsheltered and Sheltered Homelessness.

The City of Decatur has what seems to be an appropriate amount of shelters in the community to house individuals based of the 2015 PIT Survey bed count. In terms of bed capacity, of the 7 emergency shelters available, only 2 shelters were above bed capacity with one having 105% and another at 150% capacity. For the other emergency shelters, the capacity percentages included 0%, 14%, 40%, 50% and 58%. Within the City of Decatur, there are 8 transitional shelters, and bed count data from the 2015 PIT survey indicated that none of the transitional shelters were at bed capacity and percentages of capacity included: 53%, 43%, 16%, 0%, 96%, 38%, 20% and 90%. The transitional housing beds that were in the 90% capacity rate included a local domestic violence shelter (96%) and a transitional housing program through the local community mental health center at 90%. Gaining an understanding of why

unsheltered individuals are not utilizing the beds within these programs is essential as we continue to address homelessness in our community.

#### **Discussion:**

Chronic homelessness is a significant problem in Macon County. Out of 231 homeless individuals, 62 are chronically homeless which is about 2 and half times the national average. A rate of 27% for chronic homelessness is not acceptable and the City of Decatur will be working actively with the Continuum of Care to address this problem and reduce these numbers by 2016. Discussion and strategic planning are essential as gaining a comprehensive understanding of why unsheltered individuals are not utilizing the beds within these programs is essential as we continue to address homelessness in our community.

# NA-45 Non-Homeless Special Needs Assessment - 91.205 (b,d) Introduction:

Based on regular communication with the community residents and the agencies, it is evident the COVID-19 pandemic has impacted and continues to impact the "non-homeless special needs". This includes those with developmental disabilities, mental illness, substance abuse, physical disabilities, formerly incarcerated person, and others. At this time, the NA-45 has not been updated as it is not possible to assemble accurate and timely information regarding the extent of these problems.

The City of Decatur has many programs that assist the needs of both the homeless and non-homeless with special needs populations. The non-homeless special needs population in the City of Decatur includes persons with developmental disabilities, mental illness, substance abuse, physical disabilities as well as mixed populations including young adults, persons with HIV/AIDS, public housing residents, and formerly incarcerated persons. Multiple programs within the community work to collaborate and assist these special populations yet need remains with regard to capacity and funding to ensure assistance of all of individuals in need.

#### Describe the characteristics of special needs populations in your community:

In the City of Decatur, the non-homeless special needs population in the City of Decatur includes persons with developmental disabilities, mental illness, substance abuse, physical disabilities as well as mixed populations including young adults, persons with HIV/AIDS, public housing residents, and formerly incarcerated persons.

## What are the housing and supportive service needs of these populations and how are these needs determined?

Housing and supportive services are necessary for special needs populations in order to maximize individual's quality of life and to move them on to self-sufficiency. The supportive service needs include an array of areas including the expansion of mental health and substance abuse services with regard to funding for increased specialized services and housing as well as services for formerly incarcerated persons to assist in education, job training and the obtaining of employment and adequate and appropriate housing despite their criminal backgrounds. Further, supportive services are necessary at varied intensity levels depending on the immediate and long-term needs of the individuals based on appropriate assessment information. Suggested supportive services can include and are not limited to areas of employment (training, application and retention), housing (affordable, assistance programs, and reasonable accommodation and modification for accessibility), transportation, health care needs (costs, medication, access), as well as education to address literacy issues for optimal success in life. Access to affordable and effective legal representation is a service that is in great demand. To determine the needs of housing and supportive services for special needs populations within the City of Decatur, consultation with local service providers as well as data CHAS data are utilized.

# Discuss the size and characteristics of the population with HIV/AIDS and their families within the Eligible Metropolitan Statistical Area:

According to the Illinois Department of Public Health and HIV/AIDS Surveillance Unit Reports as of 1/31/13, there are a total of 72 individuals living with HIV (non-AIDS) and a total of 69 individuals living with AIDS in Macon County, Illinois.

HIV/AIDS is a chronic disease that impacts individuals and families psychologically as well as financially. Challenges with living expenses related to food, shelter and healthcare are ongoing for these individuals.

#### **Discussion:**

The City of Decatur has as strong commitment to ensure that all non-homeless special needs populations are provided thorough attention in order to created priority needs based on individuals identified and resources available to meet those needs. Funding issues continue to be problematic due to limited resources and the City of Decatur will continue the collaboration with community service providers, local officials and advocates that is already in place to appropriately identify the needs of special needs populations.

## NA-50 Non-Housing Community Development Needs – 91.215 (f)

#### Describe the jurisdiction's need for Public Facilities:

The City of Decatur's public facilities needs include improvement to buildings, parks, neighborhood facilities, other public facilities and overall neighborhood improvements with funding through the Coalition of Neighborhood Organizations (CONO). The utilization of CDBG funds for such facilities is an option when used for eligible populations or neighborhoods.

#### How were these needs determined?

The public facility needs identified above were determined through ongoing input from residents and community organizations.

#### Describe the jurisdiction's need for Public Improvements:

The City of Decatur's public improvement needs include right-of-way street improvements including sidewalks, curbs, lighting, sewer, signals and landscaping, as well as improvements at pedestrian crossings and any ADA ramps at intersections. CDBG funds may be utilized for these improvements if these areas for improvement are in moderate income areas.

#### How were these needs determined?

In 2009, the City was awarded American Recovery and Reinvestment Act funds which were used sidewalk, curb, gutter replacement, and accessibility improvements. Due to the aging of neighborhood infrastructure, the public improvement need was barely touched with \$407,376. Some of the older areas of the city also have combined sewer and storm water lines which are obsolete, leaking, and inadequate lines. Older neighborhood streets need attention as well. The public improvement needs identified above were determined from ongoing community input through meetings and surveys as well as assessment by the City of Decatur.

Due to the COVID-19 pandemic, the city has communicated with the service providers, the business owners, and the residents. A variety of challenges have resulted from the coronavirus. Those challenges which are more prevalent are the need for housing assistance, economic development, and jobs.

#### Describe the jurisdiction's need for Public Services:

Decatur is certainly not alone in experiencing the effects of job losses. Due to the reliance on the manufacturing sector an increase in employment, training, and education services may be needed to train the worker for a new job opportunity. Loss of income can create housing and transportation challenges. With this being said, public services need include education and training, job skills training for both hard and soft skills, transportation, housing counseling for homeowners and renters, case management needs for special populations, homeless services and crime prevention.

#### How were these needs determined?

The City is served by a variety of public and social service agencies, faith-based groups, and governmental units which provide public services to its residents. The public services need identified above were determined from a comprehensive community assessment involving citizens, surveys, public meetings, consultants, and other sources leading to a strategic plan.

## **Housing Market Analysis**

#### **MA-05 Overview**

#### **Housing Market Analysis Overview:**

There are 36,580 units in the City of Decatur per the 2007-2011 ACS data. Of the occupied units, 72% (26,404) are one unit detached structures and 2% (582) are one unit attached structures. 5% (1,852) are 2-4 unit structures, 10% (3,653) are 5-19 unit structures, 7% (2,539) are 20 or more unit structures and 4% (1,416) are other (mobile home, RV, etc.). The City of Decatur has housing units that were built many years ago and need of rehabilitation as well as having need of the development of some newer units. Housing in the City of Decatur is affordable for moderate income individuals but presents a cost burden for low- and extremely low-income individuals and families. The population of Decatur has continued to decline slowly and therefore housing units have declined. After a long-standing time of economic decline, Decatur's economy is improving with reduced unemployment rates and increased business development for economic stimulation. With the lake front development, improved water supply and as well as the Mid-West Inland Port coming to Decatur, the City is in a position to assist low- and extremely low-income individuals with housing needs and improvements to move toward safe affordable housing options.

Number and percentage of occupied housing	Owner	Pct	Renter	Pct	Total	Pct
units by structure type						
1-unit Detached	19,112	93.08	4,979	44.34	26,627	72.79
1-unit Attached	198	0.96	252	2.24	651	1.78
2 to 4 Units	169	0.82	1,066	9.49	1,842	5.04
5 to 19 Units	169	0.82	2,661	23.70	3,452	9.44
20 or More Units	16	0.08	2,140	19.06	2,446	6.69
Other (mobile home, RV, etc.)	868	4.23	132	1.18	1,562	4.27
Total	20,532	11,230	36,580			
2007-11 ACS						

Table 26 - For DECATUR (CDBG Grantee) - Number and percentage of occupied housing units by structure type

Summary Information for Basic Demographic and Socioeconomic Characteristics	
Total Population:	76,429
Total Households:	31,762
Homeownership Rate:	64.64
Average Household Size of Occupied Housing Units:	2.30
Average Household Size of Owner occupied Housing Units:	2.39
Average Household Size of Renter occupied Housing Units:	2.15
Median Household Income In The Past 12 Months:	37,683
Aggregate Household Income In The Past 12 Months:	1,654,030,000

Median Family Income In The Past 12 Months:	48,435
Median Nonfamily Household Income In The Past 12 Months:	25,313
2007-11 ACS	

Table 27 - For DECATUR (CDBG Grantee) - Summary Information for Basic Demographic and Socioeconomic Characteristics

## **MA-10 Number of Housing Units – 91.210(a)&(b)(2)**

#### Introduction

There are 36,580 housing units in the City of Decatur according to the 2007-2011 ACS data from CPD Maps. Of the occupied units, 72% (26,404) are one unit detached structures and 2% (582) are one unit attached structures. 5% (1,852) are 2-4 unit structures, 10% (3,653) are 5-19 unit structures, 7% (2,539) are 20 or more unit structures and 4% (1,416) are other (mobile home, RV, etc.).

## All residential properties by number of units

Property Type	Number	%
1-unit detached structure	26,404	72%
1-unit, attached structure	582	2%
2-4 units	1,852	5%
5-19 units	3,653	10%
20 or more units	2,539	7%
Mobile Home, boat, RV, van, etc	1,416	4%
Total	36,446	100%

Table 28 – Residential Properties by Unit Number

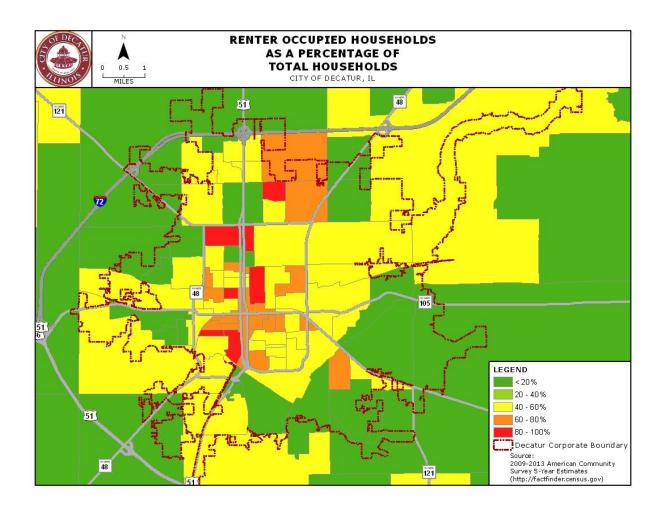
Data Source: 2007-2011 ACS

#### **Unit Size by Tenure**

	Own	Owners		ters
	Number	%	Number	%
No bedroom	0	0%	433	4%
1 bedroom	462	2%	3,467	30%
2 bedrooms	5,557	28%	4,831	42%
3 or more bedrooms	13,921	70%	2,765	24%
Total	19,940	100%	11,496	100%

Table 29 - Unit Size by Tenure

Data Source: 2007-2011 ACS



## Describe the number and targeting (income level/type of family served) of units assisted with federal, state, and local programs.

The Decatur Housing Authority has 681 public housing units and a total of 1123 vouchers with 989 currently in use - 106 project based and 883 tenant based. Public housing developments are Wabash Crossing I, II, and III (family), Lexington (elderly), Concord (elderly), Hartford (elderly), Garden Apartments (elderly), townhouses (family), scattered sites (family), and Macon Street (disabled). Types of families served include elderly, families and disabled with all renters having incomes less than 80% of area median income.

Provide an assessment of units expected to be lost from the affordable housing inventory for any reason, such as expiration of Section 8 contracts.

No affordable housing units are expected to be lost and no Section 8 contracts are expected to expire.

## Does the availability of housing units meet the needs of the population?

The availability of units does not meet the needs of the population as suggested by current occupancy rates. The Housing Authority managed units are at a 95% rate of occupancy and currently has a waiting list of 672 (as of October 2014). Wabash Crossing (managed by a private management company) has a waiting list of 955 (as of October 2014) and an occupancy rate of 80%. The discrepancy between the occupancy rate and the waiting list is due to the increased need for 1-bedroom units (466 on waiting list) and 2-bedroom (303 on waiting list).

#### Describe the need for specific types of housing:

There is a need for additional housing with regard to separating the elderly and disabled population into two different housing facilities (currently they are combined). There is also a need for additional housing units for 1- and 2-bedroom units as well as for housing outside of the inner-city area for low-income individuals.

#### Discussion

No discussion.

## MA-15 Housing Market Analysis: Cost of Housing - 91.210(a)

#### Introduction

There are 36,580 housing units in the City of Decatur according to the 2007-2011 ACS data from CPD Maps. Of the occupied units, 72% (26,404) are one unit detached structures and 2% (582) are one unit attached structures. 5% (1,852) are 2-4 unit structures, 10% (3,653) are 5-19 unit structures, 7% (2,539) are 20 or more unit structures and 4% (1,416) are other (mobile home, RV, etc.). The cost of housing for CDBG Target Areas is problematic with a high percentage of individuals paying over 30% of their income toward housing.

### **Cost of Housing**

	Base Year: 2000	Most Recent Year: 2011	% Change
Median Home Value	60,600	79,700	32%
Median Contract Rent	350	470	34%

Table 30 - Cost of Housing

**Data Source:** 2000 Census (Base Year), 2007-2011 ACS (Most Recent Year)

Rent Paid	Number	%
Less than \$500	6,766	58.9%
\$500-999	4,233	36.8%
\$1,000-1,499	184	1.6%
\$1,500-1,999	84	0.7%
\$2,000 or more	229	2.0%
Total	11,496	100.0%

Table 31 - Rent Paid

Data Source: 2007-2011 ACS

#### **Housing Affordability**

% Units affordable to Households earning	Renter	Owner
30% HAMFI	1,250	No Data
50% HAMFI	4,369	2,925
80% HAMFI	8,394	6,765
100% HAMFI	No Data	8,890
Total	14,013	18,580

Table 32 - Housing Affordability

Data Source: 2007-2011 CHAS

#### **Monthly Rent**

Monthly Rent (\$)	Efficiency (no bedroom)	1 Bedroom	2 Bedroom	3 Bedroom	4 Bedroom
Fair Market Rent	381	486	634	882	967
High HOME Rent	381	486	634	882	967
Low HOME Rent	381	486	634	784	875

Table 33 - Monthly Rent

Data Source: HUD FMR and HOME Rents

#### Is there sufficient housing for households at all income levels?

The City of Decatur has an adequate amount of affordable housing for median income individuals and families as evidenced by the 2000 Census (Base Year) and 2007-2011 ACS data (most recent year). In regard to CDBG Target Areas, serving low and extremely low-income families (including the elderly), there is not a sufficient amount of housing as there is a significant cost burden with a larger percentage of families and elderly spending over 30% of their income on housing costs leaving little money for other expenses beyond rent or mortgage payments. Due to the cost burden, a great deal of the housing stock is in need of rehabilitation with many in need of demolition due to the lack of economic feasibility to rehabilitate the structures.

## How is affordability of housing likely to change considering changes to home values and/or rents?

Home values and rest are increasing as evidenced by the data above - home values increased 32% and rent increased 34% from 2000-2011. The increase in home value is positive for media and above income individuals yet even a small increase in home values and rents have a negative impact on low income home buyers and those renters at <30% AMI.

## How do HOME rents / Fair Market Rent compare to Area Median Rent? How might this impact your strategy to produce or preserve affordable housing?

HOME rents and Fair Market Rents range from \$381 efficiency/no bedroom to \$976 for a 4 bedroom (median rent for 1 bedroom is \$486, 2 bedroom \$634, and 3 bedroom \$882). The Area Median Rent for the City of Decatur as per the 2007-2011 ACS data is \$470. Due to the higher rents for 1-4 bedrooms, there may be needed to utilize rental assistance programs to ensure affordable housing options for low and extremely low-income individuals.

#### Discussion

No additional discussion.

## MA-20 Housing Market Analysis: Condition of Housing – 91.210(a)

#### Introduction

The City of Decatur housing stock dates to the early 1930's or earlier and due to the age, the condition of housing within the inner city is significantly deteriorated and needs to be considered for rehabilitation or demolition. The lack of suitable, affordable housing is a significant problem for individuals in low- and extremely low-income levels.

#### **Definitions**

According to the International Property Maintenance Code 2006 that the City of Decatur Housing Code utilizes "substandard condition" is defined as **108.1.1 Unsafe structures**: "an unsafe structure is one that is found to be dangerous to the life, health, property or safety of the public or the occupants of the structure by not providing minimum safeguards to protect or warn occupants in the event of fire, or because such structure contains unsafe equipment or is so damaged, decayed, dilapidated, structurally unsafe or of such faulty construction or unstable foundation, that partial or complete collapse is possible."

According to the International Property Maintenance Code 2006 that the city of Decatur Housing Code utilizes "substandard condition" is defined as **108.1.3 Structure unfit for human occupancy**: "a structure is unfit for human occupancy whenever the code official finds that such structure is unsafe, unlawful, or, because of the degree to which the structure is in disrepair or lacks maintenance is insanitary, vermin or rat infested, contains filth or contamination, or lacks ventilation, illumination, sanitary or heating facilities or other essential equipment required by this code, or because the location of the structure constitutes a hazard to the occupants of the structure of to the public."

#### **Condition of Units**

Condition of Units	Owner-Occupied		Renter	-Occupied
	Number	%	Number	%
With one selected Condition	3,380	17%	5,000	43%
With two selected Conditions	54	0%	239	2%
With three selected Conditions	64	0%	0	0%
With four selected Conditions	0	0%	0	0%
No selected Conditions	16,442	82%	6,257	54%
Total	19,940	99%	11,496	99%

**Table 34 - Condition of Units** 

Data Source: 2007-2011 ACS

#### **Year Unit Built**

Year Unit Built	Owner-Occupied		Renter	-Occupied
	Number	%	Number	%
2000 or later	411	2%	933	8%
1980-1999	1,967	10%	2,052	18%
1950-1979	11,198	56%	5,012	44%
Before 1950	6,364	32%	3,499	30%
Total	19,940	100%	11,496	100%

Table 35 – Year Unit Built

Data Source: 2007-2011 CHAS

#### **Risk of Lead-Based Paint Hazard**

Risk of Lead-Based Paint Hazard	Owner-Occupied		Renter-Occupied	
	Number	%	Number	%
Total Number of Units Built Before 1980	17,562	88%	8,511	74%
Housing Units build before 1980 with children present	495	2%	575	5%

Table 36 - Risk of Lead-Based Paint

Data Source: 2007-2011 ACS (Total Units) 2007-2011 CHAS (Units with Children present)

#### **Vacant Units**

	Suitable for Rehabilitation	Not Suitable for Rehabilitation	Total
Vacant Units	0	0	0
Abandoned Vacant Units	0	0	0
REO Properties	0	0	0
Abandoned REO Properties	0	0	0

**Table 37 - Vacant Units** 

Data Source: 2005-2009 CHAS

		Suitable for	Not Suitable
		Rehab	for Rehab
Vacant Units	3,790	2198	1592
REO Prop	123		
2010 Census			
Demolitions	133		
Details not available	for abandoned	Units	

Table 38 - Vacant Units

#### Need for Owner and Rental Rehabilitation

The City of Decatur has an extremely old housing stock. Most of the housing we have dates back to the early 1930's or earlier. Due to the age of Decatur's housing stock and the City's demographic profile (aging population, high poverty rate, etc.), the condition of housing in many of our inner-city neighborhoods has severely deteriorated. Due to the age of the housing stock, most units do not meet the City of Decatur's codes and program property standards. Of note: lead and asbestos condition plus major systems such as HVAC, electrical, and plumbing. A majority of Decatur's residents do not have the ability to access financial institutions nor do they have their financial capital to correct the issues.

## Estimated Number of Housing Units Occupied by Low or Moderate-Income Families with LBP Hazards

According to the 2005-2009 CHAS data, 88% of owner occupied (2%) with children) and 74% (5% with children) of renter occupied housing of the City of Decatur's housing stock was built before 1980. It is common knowledge that homes built before 1979 are assumed to have lead based paint therefore with this knowledge, it is estimated that 50% of these housing units contain active lead based paint hazards and that 80% of these units are occupied by low and moderate=income households without the means to remove the hazard.

#### Discussion

No additional discussion.

#### MA-25 Public and Assisted Housing – 91.210(b)

#### Introduction

The Decatur Housing Authority (DHA) has 672 people on its waiting list for the public housing they manage – 487 units at 94-95% occupancy rate. DHA maintains separate waiting lists for each of three high rise and garden apartment sites designated for seniors. A site-based waiting list exists that allows seniors to have choice in where they live, giving them up to three times where they can turn down an apartment as they try to get the one, they want. If the senior does not take the housing option at the time their name is at the top of the list, their name is put back in at the end of the list and they will have to wait until it comes up again for their next "chance". Seniors are encouraged to only sign up for housing units they want to live in. There are 203 public housing units at Wabash Crossing under Eastlake management agency. According to the City of Decatur 5 Year Public Housing Authority Plan for 2015-2019, DHA has plans to develop up to 200 units of mixed finance housing using program income, OFFP funds, accumulated RHF funds, and LIHTC funds sought in accordance with the HUD and RHF Plan. The Housing Authority will partner and apply for LIHTC's to construct more affordable housing in the City of Decatur with land that will be acquired by DHA. DHA will continue to administer Project Based HCV (Section 8) and it is their intent to utilize up to 20% of its Section 8 allocation for project based vouchers in support of Low Income housing, Tax Credit units, supportive housing units, units for people with disabilities, veterans housing units or a combination thereof that have been, are being or will be developed. These projects will provide significant expansion of the choice of housing for low income families in the City of Decatur. DHA will seek development of up to 200 additional Project Based New Construction units to be constructed by partner affiliates, instrumentalities, not-for Profits, or project developers. Further, the Decatur Housing Authority is investigating the feasibility of submitting an application to participate in the Rental Assistance Demonstration Program. Public Housing waiting list total is 401 with—annual turnover is 20%. The PHA permits specific categories of families, including elderly/disabled and 5 BR, onto the waiting list, even if generally closed. By Income Level: extremely low income <=30% of AMI: 365 families – 91% of total families (otf), very low income >30% but <=50% of AMI: 33 families – 8% off, low income >50% but <80% of AMI: 0 families – 0% off, families with children: 111 families – 27.6% off, elderly: 18 families – 4.4% otf, families with disabilities: 266 families – 66% otf, African American/Non-Hispanic: 262 families – 65% otf, White/Non-Hispanic: 122 families - 30% otf. By Bedroom Size: 1BR - 304 families- 75.8% otf, 2BR - 17 families - 4% of total families, 3BR - 45 families - 11% otf, 4BR - 23 families - 5.7% off, 5BR - 12 families - 2.9% off. Section 8 Housing waiting list total is 125 with the waiting list closed for the last 12 months. It is unknown of the PHA will reopen the waiting list in this plan year. The PHA does not permit specific categories of families onto the waiting list, even if generally closed. By Income Level: extremely low income <=30% of AMI: 105 families – 84% off, very low income >30% but <=50% of AMI: 16 families – 12.8% off, low income >50% but <80% of AMI: 3 families – 2.4% off, families with children: 75 families – 60% off, elderly: 5 families – 4% otf, families with disabilities: 27 families – 21% otf, African American/Non-Hispanic: 104 families – 83% otf, White/Non-Hispanic: 17families – 13.6% otf.

#### **Totals Number of Units**

				Program Type					
	Certificate	Mod-Rehab	Mod-Rehab Public Housing		c Vouchers				
					Project -based	Tenant -based	Specia	al Purpose Vouch	er
							Veterans Affairs Supportive Housing	Family Unification Program	Disabled *
# of units vouchers									
available	0	0	681	1,123	74	1,049	0	0	0
# of accessible units									

<sup>\*</sup>includes Non-Elderly Disabled, Mainstream One-Year, Mainstream Five-year, and Nursing Home Transition

Table 39 - Total Number of Units by Program Type

**Data Source:** PIC (PIH Information Center)

#### Describe the supply of public housing developments:

Describe the number and physical condition of public housing units in the jurisdiction, including those that are participating in an approved Public Housing Agency Plan:

The public housing developments are Wabash Crossing I, II and III (family), Lexington (elderly), Concord (elderly), Hartford (elderly), Garden Apts.(family), Townhouses (family), Scattered Sites (family), and Macon Street (disabled). There is a total of 681 public housing units and 1123 housing choice voucher units are in need of repair to address the physical conditions as well as asbestos and lead issues.

#### **Public Housing Condition**

Public Housing Development	Average Inspection Score

**Table 40 - Public Housing Condition** 

#### Describe the restoration and revitalization needs of public housing units in the jurisdiction:

The DHA's Five Year Plan, beginning in 2015, indicates there are the following public housing and revitalization needs:

The Decatur Housing Authority's strategy for addressing housing needs include:

- 1. Reduce turnover time for vacated public housing units
- 2. Seek replacement of public housing units lost to the inventory through mixed finance development, acquisition, and other means.
- 3. Seek replacement of public housing unties lost to the inventory through Section 8 replacement housing resources.
- 4. Maintain or increase Section 8 lease up rates by establishing payment standards that will enable families to rent through the jurisdiction.
- 5. Undertake measures to ensure access to affordable housing among families assisted by the PHA, regardless of unit size required.
- 6. Maintain or increase Section 8 lease-up rates by marketing the program to owners.
- 7. Maintain or increase Section 8 lease-up rates by effectively screening applicants to increase owner acceptance of the program.
- 8. Increase the number of affordable housing units by applying for additional vouchers if they become available.
- 9. Leverage affordable housing resources in the community through mixed finance.
- 10. Target available assistance to families at or below 30% of AMI.
- 11. Adopt rent policies to support and encourage work.
- 12. Target available assistance to the elderly by seeking designation of public housing for elderly only.
- 13. Seek designation for public housing for families with disabilities.
- 14. Seek development partners and/or non-HUD sources of funds for development of affordable housing and/or replacement annual contributor's contract (ACC) housing, low income housing tax credits (LIHTC) grants, Etc.

## Describe the public housing agency's strategy for improving the living environment of lowand moderate-income families residing in public housing:

The DHA's 5 Year Plan beginning 2015 identifies multiple needs to address for public housing including vacant units, asbestos and lead issues. In its PHA 5-Year Plan for 2015-19, DHA states its mission as "To provide and maintain quality affordable housing with access to community resources for low to moderate

income families and individuals." DHA's specific goals and explanations of those goals are as follows: Increase the availability of decent, safe, and affordable housing, Improve the quality of assist housing, increase assisted housing choices and Ensure Equal Opportunity in Housing for all Americans. Efforts of the Decatur Housing Authority (DHA) have resulted in the work toward acquisition of replacement housing utilizing funds for 4 units for Public Housing and 8 units for sale totaling 12 new units as options for affordable housing. Further, DHA is working to participate in a homeownership program funded by the Attorney General's national foreclosure settlement funds with the identification of lots for 8 houses for low to moderate income housing and 12 more for general housing.

#### **Discussion:**

No further discussion.

#### MA-30 Homeless Facilities and Services – 91.210(c)

#### Introduction

The City of Decatur has many facilities and services that work to address the needs of homeless individuals in a variety of ways. The Macon County Continuum of Care (COC) with Dove, Inc. leading the efforts in serving and ending homelessness with 8 partner agencies on the Governing Board including: Dove, Inc., Decatur Housing Authority, Decatur Macon County Opportunities Corporation, Heritage Behavioral Health Center, Community Investment Corporation of Decatur, City of Decatur, Millikin University and the Macon Piatt Regional Office on Education. Case Management & Supportive Services: All Homeless persons are eligible for these services: intensive case management, Linkage to job training and employment, GED classes, health services, alcohol and other drug abuse treatment, mental health services, budget counseling and parenting classes. Transitional Housing: Homeward Bound houses families and individuals in 18 apartments on West Macon Street in Decatur owned by the Community Investment Corporation of Decatur, a non-profit community development corporation. More than 15 units are available through a leasing agreement with Swartz Properties. Those in housing must take part in the same services listed above. Intake Process: Homeward Bound clients are referred by staff from emergency shelters and area human services agencies. No formal referral is required. Group orientation classes explain the requirements of the program, and what is expected of participants. When accepted into the program, the Outreach Specialist gathers pertinent information as required by HUD and then a case manager begins working with a client. A participant can be in the program, as long as they are working productively on their individual case plan, for 12 months to 2 years. Six months of follow-up services is available to those leaving transitional housing. Permanent Housing Program. Permanent Housing: Elmwood, Harbor Place, Lindwood, Safe Haven, and St. James Place SRO's. Special attention is given to chronic homelessness with the City of Decatur having a Ten-Year Plan to End Chronic Homelessness that the COC actively engages with on an ongoing basis.

#### **Facilities and Housing Targeted to Homeless Households**

	Emergency Shelter Beds		Transitional Housing Beds	Permanent Supportive Housing Beds	
	Year Round Beds (Current & New) Seasonal / Overflow Beds		Current & New	Current & New	Under Development
Households with Adult(s) and					
Child(ren)	48	10	85	58	0
Households with Only Adults	73	55	110	64	7

	Emergency Shelter Beds		Transitional Housing Beds	Permanent Sup <sub>l</sub> Be	•
	Year Round Beds (Current & New)	Voucher / Seasonal / Overflow Beds	Current & New	Current & New	Under Development
Chronically Homeless Households	0	0	0	37	0
Veterans	0	0	0	0	0
Unaccompanied Youth	3	3	0	0	0

Table 41 - Facilities and Housing Targeted to Homeless Households

#### **Data Source Comments:**

Information gathered from HMIS. The City is a partner in our local continuum. Our continuum works hard to enlist the participation of all homeless providers. Most will provide weekly information about beds and availability. But most are still hesitant to provide that information directly into the HMIS system.

# Describe mainstream services, such as health, mental health, and employment services to the extent those services are used to complement services targeted to homeless persons

Mainstream services within Macon County and the City of Decatur that are offered focus both on ending homelessness as well as the prevention of homelessness. Services that are available to address these issues include housing, education, mental health, substance abuse, employment and training services as well as basic needs services to assist individuals on their road to self-sufficiency. Each agency within the community offers targeted services that work to meet the specific needs of individuals at risk or facing homelessness. The City of Decatur has an incredible collaborative infrastructure that allows for the continuity of service provision to have the maximum benefit to those being served.

List and describe services and facilities that meet the needs of homeless persons, particularly chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth. If the services and facilities are listed on screen SP-40 Institutional Delivery Structure or screen MA-35 Special Needs Facilities and Services, describe how these facilities and services specifically address the needs of these populations.

The list of programs and services along with descriptions is a great amount of information and can be found in the attached document

Decatur offers a significant number of resources to reach those on the verge of homelessness. It also has a range of housing options, although severe gaps remain.

Decatur has a large inventory of permanent supportive housing. On a per capita basis, Decatur probably has as many units of supportive housing as any community in the region. This is attributable to aggressive planning and a history of collaboration among developers, service providers, and local government. The community has three permanent housing projects that exclusively serve homeless persons including, but not limited to, the chronically homeless. These projects have a total of 77 beds: **Shelter Plus Care** (32 units, including 3 family units with 8 beds and 29 units for individuals). Shelter Plus Care (S+C) is a HUD rental subsidy program targeted at the homeless. S+C is similar to Section 8, only with fewer restrictions and with required supportive services. It is managed by DHA and Heritage. **Elmwood Apartments** (8 units, including 6 family units with 18 beds and 2 units for individuals). A joint project of Dove and First Presbyterian Church, Elmwood houses formerly homeless families and individuals, most of them coming from transitional housing. **Harbor Place** (8 family units with 20 beds). Owned by Dove, Harbor Place serves single-parent homeless households headed by women in recovery from substance use disorders. Heritage provides supportive services.

In addition, there are four existing permanent housing projects with 84 individual units that serve **persons** with mental illness. They often give special consideration to applications from homeless individuals: Heritage Fields (32 units). This project is owned and managed by Heritage. Macon Street Housing (24 units). This project is owned by DHA and managed by Heritage. Heritage Grove (17 units). This project is owned and managed by Heritage. Pine Street Apartments (11 units). This project is owned and managed by Woodford Homes.

These projects serve persons with special needs and prioritize homeless individuals: **Charles Street Supportive Housing** (12 units for individuals). This project will serve persons with mental illness, with three units targeted for homeless persons. It is owned by Charles Street Supportive Housing, Inc. and will be managed by Woodford Homes. **Camelot Supportive Housing** (11 units for individuals). This project will serve persons with mental illness, with three units targeted for homeless persons. It is owned by Camelot Supportive Housing, Inc. and will be managed by Woodford Homes. **D&O Apartments** (16 units for individuals and families). This project will serve veterans, including homeless veterans. It will be owned and managed by D&O Properties One. Thirteen units will be in a rehabilitated apartment complex; the others will be in rehabilitated scattered-site single family homes.

#### MA-35 Special Needs Facilities and Services – 91.210(d)

#### Introduction

The City of Decatur actively works to ensure that individuals with disabilities including severe mental illness, developmental disabilities and physical disabilities are housed through available funding sources. Extensive collaboration and coordination between agencies serving individuals with special needs makes certain that services are available at varied levels of need including intermediate care facilities, developmental centers as well as housing assistance to prevent homelessness when individuals are transitioning from care facilities back into the community.

Including the elderly, frail elderly, persons with disabilities (mental, physical, developmental), persons with alcohol or other drug addictions, persons with HIV/AIDS and their families, public housing residents and any other categories the jurisdiction may specify, and describe their supportive housing needs

The needs of the elderly, persons with disabilities, alcohol and/or drug addictions, HIV/AIDS as well as public housing persons are high with regard to the ability to have safe, affordable, supportive housing options. The needs of these vulnerable populations are not met by the current housing options and the issue of cost burden emerges as individuals identified in these categories have increased expenses as they manage their disability from medication to accommodations for physical and mental needs as well as the costs of having a chronic, long term illness. Increased case management services are necessary to address the supportive housing needs of these identified groups.

# Describe programs for ensuring that persons returning from mental and physical health institutions receive appropriate supportive housing

The City of Decatur does not have a particular program that links individuals to housing upon discharge, but providers work actively with the City's support to ensure continuity of care for persons being discharged from health institutions. Community based services are provided through linkage and crisis services as deemed appropriate by the provider engaged with the discharge of individuals.

The strategy calls for closer integration of this program with the existing Continuum of Care system, including joint staffing, coordinated case management, and utilization of the HMIS database for all clients. This includes programs, such as: Soyland Access to Independent Living (SAIL) and Heritage Behavioral Health Center (HBHC) provide programs and link the individuals to resources needed to make them successful.

Specify the activities that the jurisdiction plans to undertake during the next year to address the housing and supportive services needs identified in accordance with 91.215(e) with respect to persons who are not homeless but have other special needs. Link to one-year goals. 91.315(e)

The elderly homeowners are spending more than 30% of their income on housing. This cost burden substantiates a need for housing rehabilitation assistance to elderly homeowners. Assistance for home modification to help the elderly remain in their home and live independently is especially needed. In order to remain in a safe and affordable home, rehabilitation for code improvement is necessary.

For entitlement/consortia grantees: Specify the activities that the jurisdiction plans to undertake during the next year to address the housing and supportive services needs identified in accordance with 91.215(e) with respect to persons who are not homeless but have other special needs. Link to one-year goals. (91.220(2))

The City of Decatur is an entitlement grantee but not a consortia grantee. Please see the section above for identification of the activities that the City plans to undertake during the next year to address housing and supportive service needs.

#### MA-40 Barriers to Affordable Housing – 91.210(e)

#### Negative Effects of Public Policies on Affordable Housing and Residential Investment

Public policies that could have a negative effect on affordable housing and residential investment include taxes, land use controls and building codes. The City of Decatur does not have any public policies related to taxes that negatively impact the development of affordable housing or residential investment. Housing taxes are based solely on the assessed value of the property. Land use controls include zoning, subdivision and building codes and cover a large portion of the CDBG Target Areas. When federal funds are a part of affordable housing development, subsidies and assistance related to environmental issues are easily obtained. Building code requirements and fees are the same and do not change related to the varied residential developments and do not present any barriers to affordable housing or residential development.

## MA-45 Non-Housing Community Development Assets – 91.215 (f)

#### Introduction

This section provides an economic development market analysis of the City of Decatur and specifies the economic sectors where employment opportunities exist. Further, this section provides explanations as to why employment sector positions are not being filled. Decatur's main challenges related to employment include education, training, lack of certifications and criminal histories. As identified through stakeholder input, issues related to the lack of hard and soft skills to obtain and maintain employment are of particular concern.

#### **Economic Development Market Analysis**

#### **Business Activity**

Business by Sector	Number of Workers	Number of Jobs	Share of Workers %	Share of Jobs %	Jobs less workers %
Agriculture, Mining, Oil & Gas Extraction	79	55	0	0	0
Arts, Entertainment, Accommodations	3,041	3,787	14	12	-2
Construction	1,317	2,094	6	7	1
Education and Health Care Services	4,864	7,557	22	24	2
Finance, Insurance, and Real Estate	1,116	1,619	5	5	0
Information	370	603	2	2	0
Manufacturing	4,523	4,827	20	16	-4
Other Services	989	1,478	4	5	1
Professional, Scientific, Management Services	1,369	2,197	6	7	1
Public Administration	0	0	0	0	0
Retail Trade	2,738	3,873	12	13	1
Transportation and Warehousing	1,109	1,493	5	5	0
Wholesale Trade	933	1,330	4	4	0
Total	22,448	30,913			

**Table 42 - Business Activity** 

Data Source: 2007-2011 ACS (Workers), 2011 Longitudinal Employer-Household Dynamics (Jobs)

#### **Labor Force**

Total Population in the Civilian Labor Force	35,955
Civilian Employed Population 16 years and	
over	32,344
Unemployment Rate	10.04
Unemployment Rate for Ages 16-24	23.97
Unemployment Rate for Ages 25-65	6.42

**Table 43 - Labor Force** 

Data Source: 2007-2011 ACS

Occupations by Sector	Number of People
Management, business and financial	5,545
Farming, fisheries and forestry occupations	1,133
Service	4,421
Sales and office	8,335
Construction, extraction, maintenance and	
repair	2,638
Production, transportation and material	
moving	2,222

Table 44 – Occupations by Sector

Data Source: 2007-2011 ACS

#### **Travel Time**

Travel Time	Number	Percentage
< 30 Minutes	27,600	88%
30-59 Minutes	2,841	9%
60 or More Minutes	898	3%
Total	31,339	100%

**Table 45 - Travel Time** 

Data Source: 2007-2011 ACS

#### **Education:**

Educational Attainment by Employment Status (Population 16 and Older)

Educational Attainment	In Labor Force		
	Civilian Employed Unemployed		Not in Labor
			Force
Less than high school graduate	1,404	579	2,707

Educational Attainment	In Labo		
	Civilian Employed	Unemployed	Not in Labor Force
High school graduate (includes			
equivalency)	7,998	1,037	3,236
Some college or Associate's degree	9,905	624	2,963
Bachelor's degree or higher	6,402	225	1,249

**Table 46 - Educational Attainment by Employment Status** 

Data Source: 2007-2011 ACS

#### **Educational Attainment by Age**

		Age				
	18-24 yrs.	25-34 yrs.	35-44 yrs.	45-65 yrs.	65+ yrs.	
Less than 9th grade	109	195	114	595	1,205	
9th to 12th grade, no diploma	1,389	1,085	775	1,926	1,821	
High school graduate, GED, or						
alternative	2,310	2,814	2,770	6,687	5,285	
Some college, no degree	3,229	2,682	2,346	5,309	2,097	
Associate's degree	403	842	743	1,592	291	
Bachelor's degree	642	1,491	1,197	2,508	1,288	
Graduate or professional degree	53	390	421	1,901	703	

Table 47 - Educational Attainment by Age

Data Source: 2007-2011 ACS

#### Educational Attainment – Median Earnings in the Past 12 Months

Educational Attainment	Median Earnings in the Past 12 Months
Less than high school graduate	17,474
High school graduate (includes equivalency)	24,841
Some college or Associate's degree	31,666
Bachelor's degree	45,000
Graduate or professional degree	61,736

Table 48 – Median Earnings in the Past 12 Months

Data Source: 2007-2011 ACS

# Based on the Business Activity table above, what are the major employment sectors within your jurisdiction?

The major employment sectors in the City of Decatur are education and health care services, manufacturing, and arts, entertainment and accommodations.

#### Describe the workforce and infrastructure needs of the business community:

The workforce and infrastructure need of the business community for the major sectors of employment require educated, motivated, trainable, skilled, and local employees. Job needs of each sector require the hard and soft skills necessary for obtaining and maintaining employment. High school education as well as competence in basic and technical skills is a must along with the desire for post-secondary education. Infrastructure needs of the City include improved transportation with the mass transit system with regard to hours of operation, fiber optic cable to allow for enhance connection to the larger world, safe and reliable streets, improved water management system as well as safe, convenient and desirable housing within the city limits. All of these needs should be provided at reasonable cost to citizens.

Describe any major changes that may have an economic impact, such as planned local or regional public or private sector investments or initiatives that have affected or may affect job and business growth opportunities during the planning period. Describe any needs for workforce development, business support or infrastructure these changes may create.

The Mid-West Inland Port as well as the development of the lake shore have both allow for increased job growth opportunities in the City of Decatur. The expansion of Akorn Pharmaceuticals has also provided employment growth.

How do the skills and education of the current workforce correspond to employment opportunities in the jurisdiction?

The skills and education of the current workforce are misaligned with a large amount of job openings with a small pool of applicants are qualified to fill those jobs. Many available jobs in the manufacturing sector are left unfilled due to the lack of skills and education among the applicant pool.

Describe any current workforce training initiatives, including those supported by Workforce Investment Boards, community colleges and other organizations. Describe how these efforts will support the jurisdiction's Consolidated Plan.

Current workforce training initiatives include efforts with Richland Community College culinary arts program with the local food pantry, Good Samaritan Inn. This program provides classes to individuals through the Mercy Kitchens program providing foundation skills that will allow them to meet the minimum requirements to be enrolled in the culinary arts program at Richland. Further, DIGG works collaboratively with Good Samaritan Inn to develop work skills of individuals through Mercy Gardens providing classes to individuals focusing on understanding and growing food for self-sufficiency. Workforce Investment Solutions works actively in the community collaborating with employers to connect them with employees by providing on the job training, incumbent work training program allowing

businesses to receive resources related to training of existing employees, as well as the provision of a job candidate database, pre-screening of applicants, interview facilities as well as tax credits. Additionally, training initiatives take place through the Adult Education and Training Center offers free instruction in adult basic education, GED, a personal care assistant certification, an introduction to health care program, food safety workshop, employment workshops and a CNA program.

Does your jurisdiction participate in a Comprehensive Economic Development Strategy (CEDS)?

Yes

If so, what economic development initiatives are you undertaking that may be coordinated with the Consolidated Plan? If not, describe other local/regional plans or initiatives that impact economic growth.

The City of Decatur participates in the attraction, retention, and expansion of retail jobs. As a member of the Metro Economic Development Corporation, the city works along with the other members to attract, retain, and expand nonretail jobs. Some Metro initiatives include: Lakefront Development, Midwest Inland Port (intermodal expansion, dredging of Lake Decatur to increase the water supply, downtown revitalization, and an Open Access Broadband Fiber Loop (to improve safety, education, and quality of life).

#### Discussion

No further discussion.

#### MA-50 Needs and Market Analysis Discussion

# Are there areas where households with multiple housing problems are concentrated? (include a definition of "concentration")

Households with multiple housing problems are concentrated in the city's older neighborhoods. Much of the aging housing units are located in the Regeneration Area. This area has census tracts with multiple house problems. Many of the renters and homeowners pay over 30% of the income for housing. The City defines concentration where 51% or greater have multiple problems.

# Are there any areas in the jurisdiction where racial or ethnic minorities or low-income families are concentrated? (include a definition of "concentration")

The City defines concentration where 51% or greater have multiple problems. Racial or ethnic minorities or low-income households are considered as households where at least 40% of the population is racial or ethnic minorities or at least 51% of the households have income less than 80% AMI.

#### What are the characteristics of the market in these areas/neighborhoods?

The neighborhood areas typically have a larger percentage of rental housing, housing with code deficiencies, and lower income. A few neighborhoods have some local businesses with limited job opportunities.

#### Are there any community assets in these areas/neighborhoods?

Community assets for these areas/neighborhoods include social service agencies, health care facilities, churches. The area also has newly developed Brownfield Project as well a small strip mall which houses a laundry facility, convenience/gas facility, and a grocery store with a gas station.

#### Are there other strategic opportunities in any of these areas?

Within the Regeneration Area is a small area called Wabash Crossing also known as the Near North. In this area, a new facility is currently being constructed to house the Community Health Improvement Center (CHIC). This agency provides medical services to low-income residents. This agency is now called Crossing Healthcare.

# MA-60 Broadband Needs of Housing occupied by Low- and Moderate-Income Households - 91.210(a)(4), 91.310(a)(2)

Describe the need for broadband wiring and connections for households, including low- and moderate-income households and neighborhoods.

In the original 2015-2019 Consolidated Plan, information regarding broadband wiring and connections was required for the Consolidated Plan. With the CARES Act amendment of the Consolidated Plan and the 2019 Action Plan, the importance of internet access is more important than before. The ability to limit exposure to the COVID-19 while continuing the ability to communicate and connect with others clearly demonstrates the importance of broadband internet.

The 2014-2018 American Community Survey (ACS) identified the City of Decatur's population estimate as 74,748. The ACS reported 83.9% of the Decatur households have computers. 75.9% of the households have a broadband internet subscription.

Describe the need for increased competition by having more than one broadband Internet service provider serve the jurisdiction.

There are twenty-two service providers. Seventeen of the service providers provide internet to the businesses. Ten internet service providers provide services to residential households. Potentially a large number providers encourages competitive prices which may result in lower costs for the consumer. Even with competitive costs, those with very limited income may not be able to afford the service.

### MA-65 Hazard Mitigation - 91.210(a)(5), 91.310(a)(3)

#### Describe the jurisdiction's increased natural hazard risks associated with climate change.

The City of Decatur is located in the mid-section of the country. Exposure to flooding from melting icecaps, tidal waves, and hurricanes is not existent. The area has experience slight changes in the weather regarding early rains creating limited flooding and plus the experience of extended dry season with temperatures occasionally comparable to the southern states. At this time, it is challenging to predict the climate change for the Decatur area.

# Describe the vulnerability to these risks of housing occupied by low- and moderate-income households based on an analysis of data, findings, and methods.

Maintaining a safe, sanitary, and affordable home is more challenging for those with limited income. The loss or reduction of income from the effects of the COVID-19 pandemic, compounds the challenges for homeowners and renters. Housing occupied by low- to moderate-income households can be affected more by the effects of temperature changes. low- to moderate-income households are more likely to live in older housing with aging heating, ventilation, and air-conditioning (HVAC) systems than households with high incomes. Inefficient and ineffective systems may not be able to maintain safe temperatures for the occupants. Those with medical conditions are at risk for medical emergencies. With improper HVAC, the occupants of the residential units may be exposed to weather-related health risks. Replacement or repair of an unsafe or unreliable system is often cost prohibitive for the occupant/owner. Replacement of the old systems with more efficient systems may reduce the utility costs thus improving the "affordability" of the residential unit.

## **Strategic Plan**

#### **SP-05 Overview**

#### **Strategic Plan Overview**

Based on the identified Housing and Homeless Needs, Housing Market Analysis and Non-housing Community Development Needs, the following Priority Needs have been determined. The City of Decatur has developed the following strategy and specific objectives for the next five years. Objectives are categorized in the areas of Rental Housing (RH), Owner Housing (OH), Community Development (CD), Infrastructure (I), Public Facilities (PF), Public Services (PS), Economic Development (ED), and Neighborhood Revitalization (NR). Descriptions of the specific objectives and actions that are planned to be taken using federal funds during the next five years to address identified unmet priority needs in each required plan area (affordable housing, homelessness, special needs housing, and non-housing community development). These objectives are not in any priority order. For each activity that will be addressed using federal funds, a rationale for the funding decision is given along with the source of funds, performance measure, and measurable outcome. The outcome/objective code is also listed, depicting the way the objective fulfills at least one of the National Objectives of decent housing, suitable living environment, or economic opportunity. Specific programs or unit totals may need to be revised over the course of this Plan term.

The strategic plan remains unchanged. The COVID-19 pandemic needs are the same but greater than previously reported due to the loss or reduction of income for residents, decrease in revenue for businesses, and the decrease in tax revenues for the government bodies, such as the state, county, and city. The goals in the original Consolidated Plan have not been changed. The change to the Consolidated Plan has been updated to incorporate the addition of the CDBG-CV funding under the CARES Act for the Covid-19 related projects and activities.

## SP-10 Geographic Priorities – 91.215 (a)(1)

## **Geographic Area**

**Table 49 - Geographic Priority Areas** 

ıav	e 45 - Geographic Priority Areas		
1	Area Name:	NEIGHBORHOOD STANDARDS #1 & 2 (CODE ENFORCEMENT)	
	Area Type:	Local Target area	
	Other Target Area Description:		
	HUD Approval Date:		
	% of Low/ Mod:		
	Revital Type:	Comprehensive	
	Other Revital Description:		
	Identify the neighborhood boundaries for this target area.	Rt. 48 to the North, Martin Luther King on the East, Wyckles on the West, Rt. 105 to the South  NS RR to the North, 51 to the South, Rt. 121 to the West	
	ENFORCEMENT)  Area Type:  Cother Target Area Description:  HUD Approval Date:  % of Low/ Mod:  Revital Type:  Comprehensive  Other Revital Description:  Identify the neighborhood boundaries for this target area.  ENFORCEMENT)  Local Target area  Comprehensive  Comprehensive  East, Wyckles on the West, Rt. 105 to the South		
	participation process help you to identify this neighborhood as a target	portion address low income needs, neighborhoods and	
	Identify the needs in this target area.	street and infrastructure improvements, Job and life	
	• •	ordinance violations in this area. We also help with the resources we expend that the neighborhood will	
	•	residents. Elderly and disabled are limited in mobility and the ability to make home improvements. Income	
	Area Name:	Regeneration Neighborhood	

2	Area Type:	Strategy area
	Other Target Area Description:	
	HUD Approval Date:	8/30/2009
	% of Low/ Mod:	
	Revital Type:	
	Other Revital Description:	
	Identify the neighborhood boundaries for this target area.	The Regeneration Areas are bound by Pershing Road on the north, Route 48 (aka Oakland and Fairview on the west), along Lake Shore on the south, and the east boundary winds up the lake and back and forth covering low income census tracts up to Pershing Road where at least 51% of the households have incomes that are below 80% of the area median income. A map of the area has been included in the Consolidated Plan.
	Include specific housing and commercial characteristics of this target area.	The area is primarily residential. A mix of commercial, manufacturing, and institutional are in the area as well as borders the area.
	How did your consultation and citizen participation process help you to identify this neighborhood as a target area?	The Citizen Participation process reinforced the need for the area along with the supporting census data.
	Identify the needs in this target area.	Due to the aging area, identified needs included housing rehabilitation, affordable housing, down payment assistance, public facilities, demolition/clearance, public services, educational/employment training, and economic opportunities.
	What are the opportunities for improvement in this target area?	The residents have communicated the need to clean-up and improve the area. This opportunity includes but is not limited to improving housing, elimination of unsafe structures, and services.
	Are there barriers to improvement in this target area?	The challenge to improvement for this area is the lack of adequate funding to address all the identified needs.
3	Area Name:	City of Decatur
	Area Type:	Community Wide
	Other Target Area Description:	Community Wide
	HUD Approval Date:	

% of Low/ Mod:	
Revital Type:	
Other Revital Description:	
Identify the neighborhood boundaries for this target area.	This identified area is the entire incorporated area of Decatur. Although a majority of the low-income residents reside in older housing, some live outside the Regeneration Area and may require housing assistance to continue to live in a safe and affordable unit.
Include specific housing and commercial characteristics of this target area.	A mixture of residential, commercial and industrial. Ou housing stock is one of the oldest in the state, with the majority of the housing stock being built before 1979.
How did your consultation and citizen participation process help you to identify this neighborhood as a target area?	Vacant, blighted properties typically are found in the Regeneration Area. However, abandoned and deteriorating properties lie outside the Regeneration Area.
Identify the needs in this target area.	Homeowners may need assistance for cod improvements, energy improvements, and accessibilit improvements.
	Across the community, residents have identified the need for education/employment training as well as the need for employment opportunities.
What are the opportunities for improvement in this target area?	Homeowners may qualify for emergency code improvements, such as a furnace replacement. The homeowner may not have the income and asset available to address the replacement of a furnace. Due to the age of the mechanical system, it is necessary to replacement the unit and provide a suitable living environment for the homeowner.

# Are there barriers to improvement in this target area? Funding limits may prevent the assistance to homeowners in need of heat in the winter. Without a functioning furnace, the homeowner may encounter new housing problems, such as frozen pipes. Residents have identified a new for extended public

Residents have identified a new for extended public transportation hours. This may be a barrier for residents who trying to reach a health facility, employment, and/or education and employment training opportunities.

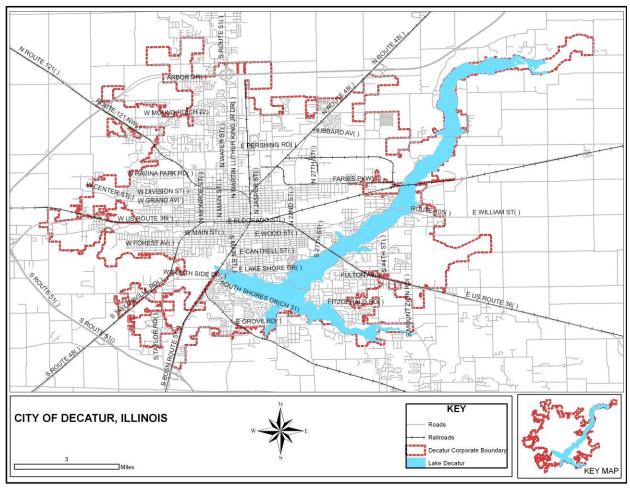
#### **General Allocation Priorities**

Describe the basis for allocating investments geographically within the jurisdiction (or within the EMSA for HOPWA)

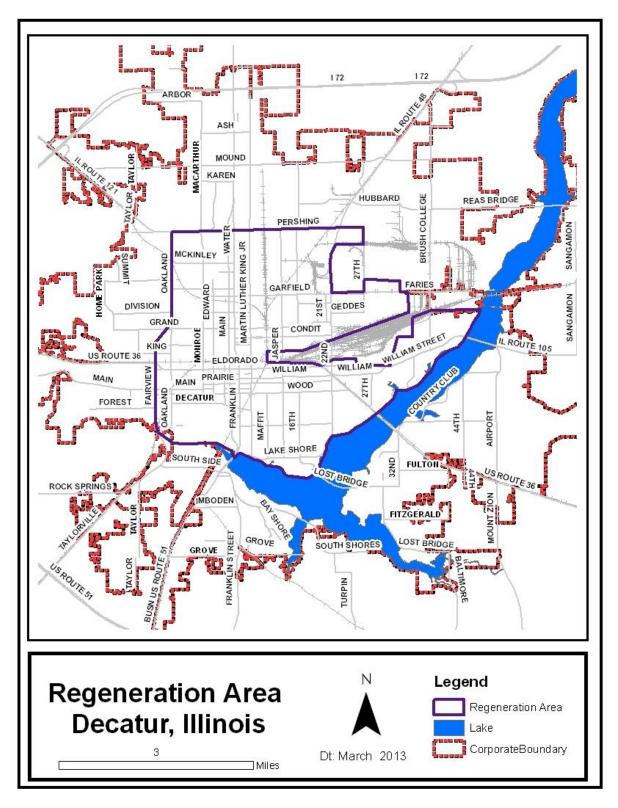
Neighborhood Standards #1 & #2 Code Enforcement Officers: Neighborhood Inspection Officers will enforce housing, zoning, and property standards in low-income neighborhoods to improve the safety and quality of life in neighborhoods.

Regeneration Neighborhood: The inner part of the City of Decatur is described as the Neighborhood Regeneration Area. It contains some of the oldest residential units of the City. Because we are committed to improving the quality of life for the residents in this area, we have selected it as a target geographic location. Crime prevention funding will be utilized in this area as well.

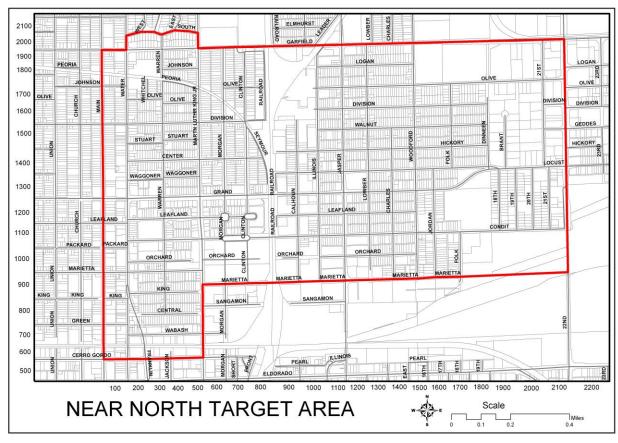
City of Decatur: Because the City of Decatur has many needs and has fell victim to declining population, deteriorated streets and infrastructure, an older housing stock, a lot of the funding we receive will be used to assist eligible residents in need city-wide.



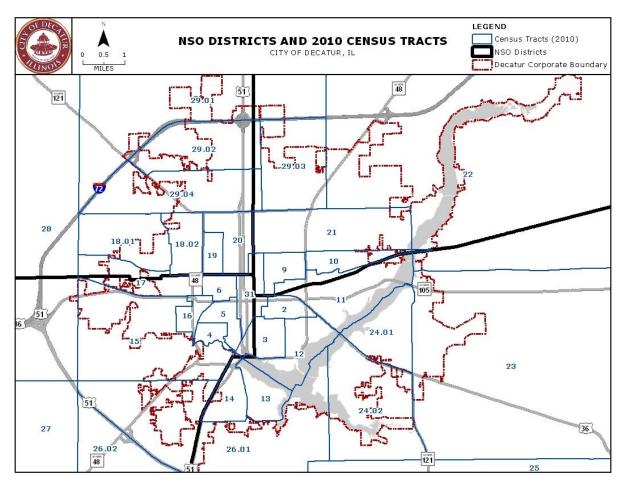
**City of Decatur** 



**Regeneration Area** 



North North Area aka Wabash Crossing



**Code Enforcement** 

## SP-25 Priority Needs - 91.215(a)(2)

## **Priority Needs**

Table 50 - Priority Needs Summary

	e 50 – Priority Needs Summary		
Priority Need Education		Education	
	Name		
	Priority Level	High	
	Population	Extremely Low	
		Low	
		Moderate	
		Families with Children	
		Individuals	
		Families with Children	
		Victims of Domestic Violence	
		Non-housing Community Development	
	Geographic	Regeneration Neighborhood	
	Areas	Community Wide	
	Affected		
	Associated	CD: Increase code enforcement of properties	
	Goals	NR 2: Support crime prevention activities	
		PA: Planning/General Administration	
		PS: Education/training-Job skill development	
		RH: Low income renter housing counseling service	
	Description	Issues related to education emerged as a moderate, high to critically high levels of priority (CH = critically high, H= high, M= moderate, L= low)	
		Adult literacy: reading and math - CH	
		Basic skill knowledge/development - M	
		One-on-one tutoring - M	
		Program capacity limits - H	
	Basis for	Basis for relative priority is based on citizen and consultant input from the	
	Relative	Community Needs Assessment process.	
	Priority		
2	Priority Need	Economic Development	
	Name		
	<b>Priority Level</b>	High	

	Population	Extremely Low
	· opalation	Low
		Moderate
		Middle
		Families with Children
		Public Housing Residents
		Chronic Homelessness
		Individuals
		Families with Children
		Unaccompanied Youth
		Non-housing Community Development
	Geographic	Regeneration Neighborhood
	Areas	Community Wide
	Affected	
	Associated	ED: Economic Development
	Goals	PA: Planning/General Administration
		PS: Education/training-Job skill development
		COVID-19 Prevention, preparedness, and response
	Description	Issues related to economic development emerged as a moderate, high to critically high levels of priority (CH = critically high, H= high, M= moderate, L= low):
		Job skill training: hard and soft skills - CH
		<ul> <li>Job opportunities/elimination of barriers: due to criminal background, addiction issues, etc CH</li> </ul>
		Job development/creation - H
		Retaining and growing businesses - M
		Barriers - zoning, state laws, etc M
	Basis for	Basis for relative priority is based on citizen and consultant input from the
	Relative	Community Needs Assessment process.
	Priority	
3	Priority Need Name	Housing
	Priority Level	High

Population	Extremely Low Low Moderate Families with Children Public Housing Residents Chronic Homelessness Individuals Families with Children Elderly Victims of Domestic Violence Non-housing Community Development
Geographic Areas Affected	NEIGHBORHOOD STANDARDS #1 & 2 (CODE ENFORCEMENT) Regeneration Neighborhood Community Wide
Associated Goals	CD 1: Continue demolition of unsafe structures CD: Increase code enforcement of properties OH 1: Housing Rehabilitation Delivery OH 2: Emergency low-income homeowner assistance OH 3: First-time homebuyer financial assistance OH 4: Low-income affordable home ownership OH: Low-income homeowner rehabilitation PA: Planning/General Administration RH: Low income renter housing counseling service COVID-19 Prevention, preparedness, and response
Description	Issues related to housing emerged as a low, moderate, high to critically high levels of priority (CH = critically high, H= high, M= moderate, L= low):  • Lack of affordable housing - CH  • Supportive services: special needs pops - M  • Housing placement services - L  • Transitional housing - M  • Emergency shelters: families, women & men -H  • Preservation: existing affordable rental units - L  • Demolition/Rehabilitation: blighted homes/properties - CH  • Capacity Issues - M

	Basis for Relative Priority	Basis for relative priority is based on citizen and consultant input from the Community Needs Assessment process.
4	Priority Need Homelessness Name	
	<b>Priority Level</b>	High
	Population	Extremely Low Low Moderate Families with Children Elderly Chronic Homelessness Individuals Families with Children Mentally III Chronic Substance Abuse veterans
	Geographic Areas Affected	Regeneration Neighborhood
	Associated Goals	PA: Planning/General Administration COVID-19 Prevention, preparedness, and response
	Description	Issues related to housing emerged as a low, high and critically high levels of priority (CH = critically high, H= high, M= moderate, L= low):  • Lack of real time data - homeless beds/housing - CH  • Increase housing options with less restrictions - CH  • Veterans housing - L  • Emergency Shelters: families, women & men - H
	Basis for Relative Priority	Basis for relative priority is based on citizen and consultant input from the Community Needs Assessment process.
5	Priority Need Name	Public Services
	Priority Level	High

Population	Extremely Low
	Low
	Moderate
	Families with Children
	Public Housing Residents
	Chronic Homelessness
	Individuals
	Families with Children
	Mentally III
	Chronic Substance Abuse
	veterans  Paragraphith Mantal Disabilities
	Persons with Mental Disabilities
	Persons with Physical Disabilities Persons with Alcohol or Other Addictions
	Non-housing Community Development
Geographic	Regeneration Neighborhood
Areas	Community Wide
Affected	
Associated	NR 2: Support crime prevention activities
Goals	PA: Planning/General Administration
	PS: Education/training-Job skill development
	RH: Low income renter housing counseling service
	COVID-19 Prevention, preparedness, and response
Description	Issues related to housing emerged as a moderate to high levels of priority (CH = critically high, H= high, M= moderate, L= low):
	Case management - H
	Supportive services: families, women, men - M
	Mental health services - H
	Substance abuse treatment - H
	Life skills training - H
	Education - H
	Employment development - H
Basis for	
Relative	Basis for relative priority is based on citizen and consultant input from the
Priority	Community Needs Assessment process.

6	Priority Need Name	Crime
	Priority Level	High
	Population	Extremely Low Low Moderate Middle Large Families Families with Children Elderly Public Housing Residents Families with Children Victims of Domestic Violence Unaccompanied Youth Victims of Domestic Violence Non-housing Community Development
	Geographic Areas Affected	Regeneration Neighborhood Community Wide
	Associated Goals	NR 2: Support crime prevention activities PS: Education/training-Job skill development
	Description	Issues related to housing emerged as a moderate to high levels of priority (CH = critically high, H= high, M= moderate, L= low):  • Safety: general, neighborhoods - H  • Domestic violence - M  • Drug trafficking - M  • Lowering crime rates - H
	Basis for Relative Priority	Basis for relative priority is based on citizen and consultant input from the Community Needs Assessment process.
7	Priority Need Name	Public Assets
	Priority Level	High

Population	Low
	Moderate
	Large Families
	Families with Children
	Elderly
	Public Housing Residents
	Chronic Homelessness
	Individuals
	Families with Children
	Mentally III
	Chronic Substance Abuse
	Persons with HIV/AIDS
	Victims of Domestic Violence
	Persons with Mental Disabilities
	Persons with Physical Disabilities
	Persons with Developmental Disabilities
	Persons with Alcohol or Other Addictions
	Persons with HIV/AIDS and their Families
	Victims of Domestic Violence
	Non-housing Community Development
Geographic	Regeneration Neighborhood
Areas	Community Wide
Affected	
Associated	ED: Economic Development
Goals	I: Improve infrastructure
	PA: Planning/General Administration
Description	Issues related to housing emerged as a moderate to critically high levels of
	priority (CH = critically high, H= high, M= moderate, L= low):
	Street improvements - H
	Sewer improvements - H
	Sidewalk/curb replacement - H
	Attractive business district - M
	<ul> <li>Transportation: improved options, increase routes and expand times -</li> <li>CH</li> </ul>
Basis for	Basis for relative priority is based on citizen and consultant input from the
Relative	Community Needs Assessment process

Priority Need Name	Funding/Finances
<b>Priority Level</b>	High
Population	Extremely Low Low Moderate Families with Children Elderly Public Housing Residents Chronic Homelessness Individuals Families with Children Non-housing Community Development
Geographic Areas Affected	Regeneration Neighborhood Community Wide
Associated Goals	OH 1: Housing Rehabilitation Delivery OH 3: First-time homebuyer financial assistance OH 4: Low-income affordable home ownership OH: Low-income homeowner rehabilitation RH: Low income renter housing counseling service
Description	Issues related to housing emerged as a moderate level of priority (CH = critically high, H= high, M= moderate, L= low):  • Home repairs, utilities, accessibility - H  • Outreach - M  • Prevention services and diversion - M  • Education/understanding of personal finances - M
Basis for Relative Priority	Basis for relative priority is based on citizen and consultant input from the Community Needs Assessment process.
Priority Need Name	Planning and General Administration
Priority Level	High

	Population	Extremely Low Low Families with Children Elderly Public Housing Residents Chronic Homelessness Individuals Victims of Domestic Violence Unaccompanied Youth Other
	Geographic Areas Affected	Community Wide
	Associated Goals	ED: Economic Development I: Improve infrastructure NR 2: Support crime prevention activities OH 1: Housing Rehabilitation Delivery OH 2: Emergency low-income homeowner assistance OH 3: First-time homebuyer financial assistance OH 4: Low-income affordable home ownership OH: Low-income homeowner rehabilitation PA: Planning/General Administration PS: Education/training-Job skill development RH: Low income renter housing counseling service COVID-19 Prevention, preparedness, and response
	Description	This activity is responsible for the planning and administration of the CDBG and HOME funds. This activity covers those program/activities for L/M households, LMA, SBS, Homelessness, etc.
	Basis for Relative Priority	This activity is to ensure compliance and delivery of services and programs within the City of Decatur.
10	Priority Need Name	CARES Act-COVID-19
	Priority Level	High

Population	Extremely Low Low Moderate Elderly Frail Elderly Non-housing Community Development
Geographic Areas Affected	Community Wide
Associated Goals	ED: Economic Development PA: Planning/General Administration PS: Education/training-Job skill development COVID-19 Prevention, preparedness, and response
Description	The CDBG-CV funding of \$834,287 and CDBG-CV3 funding of \$458,607 will be utilized to address the community needs as a result of the COVID-19 pandemic and the effects of the pandemic. The funds will be direct to projects and activities for public services, economic development, and administration.  *The total funding under the CARES Act is \$1,292,894.
Basis for Relative Priority	The COVID-19 related needs and goals were identified through citizen input, stakeholder input, businesses/economic development organization, and elected officials.

#### Narrative (Optional)

Through data collection and analysis themes emerged for housing and non-housing community needs focusing on decent affordable housing, suitable living environment and expanded economic development opportunities. In particular, areas that surfaced as concerns for citizens and consultant stakeholders to be supported by CDBG and HOME funds included focus on the areas of *education*, *economic development*, *housing*, *homelessness*, *services for low- and moderate-income individuals*, *crime*, *public assets* (*including transportation*) and funding/finances. Below are the identified themes, priority levels and populations of focus/impact of the areas that emerged as concerns from community stakeholders. The attached table identifies each focal area with particular areas of concern detailed below with an assigned priority level derived from analysis of the data in terms of frequency of mention of each area. Collected stakeholder data resulted in a robust understanding of the needs of the community as viewed by our citizen and consultant stakeholders. Expansive conversations revealed tremendous efforts across our community related to decent affordable housing, suitable living environments and expanded economic development opportunities. In particular, the **Grow Decatur** initiative in the community, which began efforts in 2010,

has created a solid foundation and sustained motivation since the last Consolidated Plan was created. Grow Decatur's mission focuses on increasing the population, lowering the unemployment rate of the city, increasing the mean family income and improving the quality of life for Decatur citizens. Grow Decatur focuses on 4 core values that drive the initiative including: 1) We expect that all residents, businesses, and organizations in Decatur will have the opportunity to prosper and succeed, 2) We expect Decatur to be a highly desirable community to live and learn, work and play, raise a family, visit and retire, 3) We expect Decatur to embrace, value and celebrate diversity, 4) We expect that all residents will seek and support excellence in education and personal development. These initiatives align well with the desire for the City to provide pathways for improvement for our citizens. Further, the recent groundbreaking for an improved already existing federally qualified health clinic, the Community Health Improvement Clinic (CHIC) to be renamed Crossing Healthcare, will result in increased access to healthcare for individuals within the community who qualify for these services. Efforts of the Decatur Housing Authority (DHA) has resulted in the work toward acquisition of replacement housing utilizing funds for 4 units for Public Housing and 8 units for sale totaling 12 new units as options for affordable housing. Further, DHA is working to participate in a homeownership program funded by the Attorney General's national foreclosure settlement funds with the identification of lots for 8 houses for low- to moderate-income housing and 12 more for general housing. Efforts in the educational and job training arena have moved forward with the furthering of programming for degree and/or specific certificate attainment and skill development with the Adult Education and Training Center, Workforce Solutions, and the Education Coalition.

# SP-30 Influence of Market Conditions – 91.215 (b)

## **Influence of Market Conditions**

Affordable	Market Characteristics that will influence
Housing Type	the use of funds available for housing type
Tenant Based	While the city has identified the need for rental assistance, other entities
Rental Assistance	including the public housing are working to address those needs at this
(TBRA)	time. Further several other community residents and institutions have identified
	financial assistance to homeownership and transitioning rental to
	homeownership is a higher priority. Thus, the city will not undertake TBRA at
	this time but will evaluate the need for TBRA on annual basis and amend the
	Consolidated Plan when necessary.
TBRA for Non-	At this time, no funds are expected to be used for Non-Homeless Special Needs
Homeless Special	Tenant Based Rental Assistance as the housing market is affordable. Other
Needs	entities and the public housing are working to address this need.
New Unit	The primary market characteristics regarding new unit production is demand and
Production	affordability. No CDBG or HOME funds are expected to be used for New Housing
	Production. The DHA will use grant funds to create 8 new affordable homeowner
	units and 4 affordable rental units.
Rehabilitation	During the Citizen Participation meetings and through the survey, the residents
	stated there is a need for housing rehabilitation. Much of the housing stock was
	built prior to 1979. Due to the age of the residential units, there is a need for
	rehabilitation. As documented in the plan, a large number of residents have a
	housing cost burden greater than 30%. Due to limited income and high cost of
	housing rehabilitation, programs will be available for residents to improve their
	homes.
Acquisition,	During this five-year period, city does not anticipate the need to acquire
including	property. However, financial resources may be available to potential
preservation	homebuyers and developers as needed.

**Table 51 – Influence of Market Conditions** 

## SP-35 Anticipated Resources - 91.215(a)(4), 91.220(c)(1,2)

#### Introduction

Each year, the Federal government identifies an annual allocation for the Community Development Block Grant (CDBG) funds and the HOME Investment Partnership (HOME) funds. The Federal allocation may be identified after the Citizen Participation period. If the allocations are increased or decreased, the various activities will be adjusted. Those items which may be adjusted due to a budget change would include administrative activities, public services, and projects which do not contribute to the 70% benefit of low income. At this time, the City of Decatur has not received notice of the allocation of funds for Fiscal Year 2015-2016.

In 2020, the CARES Act available funding totaled \$1,292,894.00 for the City of Decatur. The funding is available for prevention, preparation for, and response to the coronavirus (COVID-19). The 2019 Action Plan is being amended to incorporate the additional funds called "CDBG-CV3" in the amount of \$458,607. The original amendment for the \$834,287 of CDBG-CV funds were amended in July 2020. The Citizen Participation Plan was updated in July 2020 due to COVID.

During the COVID-19 pandemic, the City of Decatur and the partners of the Continuum of CARE (CoC) have been watching and monitoring the impact on the residents' ability to afford housing and/or to remain in their housing units. It is difficult to provide a prediction of the impact of people on the edge of homelessness. Various agencies within the community have received COVID-19 funding from the state and federal government. The CoC and/or a CoC sub- committee meets weekly to discuss the challenges as well as the funding sources being made available for agencies.

# **Anticipated Resources**

Program	Source	Uses of Funds	Expe	cted Amour	nt Available Ye	ear 1	Expected	Narrative Description	
	of Funds		Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Amount Available Remainder of ConPlan \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	1,241,326	0	550,000	1,791,326	4,965,304	Please note: these numbers are based on the FY 2015 allocation amounts.	
HOME	public - federal	Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA	296,693	50,000	583,191	929,884	1,326,772	Please note: these numbers are based on the FY 2015 allocation amounts plus an estimated decline in program income. *PI estimated an average of \$35,000 over the remaining 4 years.	

Program	Source	Uses of Funds	Expe	cted Amour	nt Available Ye	ear 1	Expected	Narrative Description
	of Funds		Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Amount Available Remainder of ConPlan \$	
Other	public - federal	Admin and Planning Economic Development Housing Public Services						The CARES Act funds, CDBG-CV and CDBG-CV3, will be utilized to prepare, prevent, and to respond to urgent needs created by the coronavirus
		Other	1,292,894	0	0	1,292,894	1,292,894	

**Table 52 - Anticipated Resources** 

# Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

Leveraging of funds may occur from a variety of sources. Leveraging may be satisfied by a variety of ways: the owner's private funds, financial institutions, Illinois Housing Development Authority (IHDA), Federal Home Loan Bank (FHLB), foundations as well as other government (local, county, and state). An example: Homebuyers may access their funds on deposit, funding from a financial institution, and HOME funds.

In the HOME Investment Partnership Program, the City of Decatur is required to provide a match of 15.2 % for every HOME dollar expended. Match may be private funds and donations as long as the funds are non-federal dollars.

Under the CARES Act, the HOME Waivers and Flexibilities were provided to the Participating Jurisdiction (PJ). The City, a PJ, presented a waiver request regarding the CHDO funds and re-use of those funds for another eligible HOME activity, such as rehabilitation. This waiver covers the HOME funding years of 2017, 2018, 2019, and 2020. The City has not had a certified CHDO since 2016. The effects of COVID-19 has reduced the household income creating financial challenges for homeowners to maintain the home to code. CHDO funding for 2017, 2018, and 2019 will be added to the 2017, 2018, and 2019 eligible activity for rehabilitation.

# If appropriate, describe publicly owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

At this time, no land has been identified for a particular need/project.

#### Discussion

One of the CDBG funded activities is demolition to eliminate spot slum and blight.

## SP-40 Institutional Delivery Structure – 91.215(k)

Explain the institutional structure through which the jurisdiction will carry out its consolidated plan including private industry, non-profit organizations, and public institutions.

Responsible Entity	Responsible Entity Type	Role	Geographic Area Served
City of Decatur	Government	Economic	Jurisdiction
		Development	
		Non-homeless special	
		needs	
		Ownership	
		Planning	
		neighborhood	
		improvements	
		public services	
DOVE, INC.	Continuum of care	Homelessness	Region
		Planning	
		Rental	
Decatur Housing	PHA	Homelessness	Jurisdiction
Authority		Public Housing	
		Rental	
Heritage Behavioral	Non-profit	Homelessness	Region
Health	organizations	public services	

**Table 53 - Institutional Delivery Structure** 

#### Assess of Strengths and Gaps in the Institutional Delivery System

The City of Decatur is the institutional structure which prepares and implements the Consolidated Plan. The City is the "Entitlement" and HOME Participating Jurisdiction (PJ) organization which administers the Community Development Block Grant Funds (CDBG) and the HOME Investment Partnership Funds. The City continues to partner and collaborate with other government bodies and organizations to implement HUD and non-HUD funded services and programs. The Community Development Department, Neighborhood Services Division, is responsible for administering the HUD funds received by the City of Decatur.

The City works with Coalition of Neighborhood Organization (CONO), the umbrella organization for the community's neighborhoods. The City is a member of the Continuum of Care. The City works with a variety of agencies which address jobs, housing, education, special needs and services. The City is currently looking for a Community Housing Development Organization (CHDO), which has a successful track record for producing affordable housing in a timely manner using HOME funds.

# Availability of services targeted to homeless persons and persons with HIV and mainstream services

Homelessness Prevention Services	Available in the Community	Targeted to Homeless	Targeted to People with HIV								
Homelessness Prevention Services											
Counseling/Advocacy	Χ	Х									
Legal Assistance											
Mortgage Assistance	Х										
Rental Assistance	X										
Utilities Assistance	X										
	Street Outreach S	ervices	-								
Law Enforcement											
Mobile Clinics											
Other Street Outreach Services	X										
	Supportive Serv	vices .	<u>.</u>								
Alcohol & Drug Abuse	X	X									
Child Care	X	Х									
Education	Χ										
Employment and Employment											
Training	X	X									
Healthcare	X	Х									
HIV/AIDS											
Life Skills	X	Х									
Mental Health Counseling	X										
Transportation	Х										
	Other		•								

**Table 54 - Homeless Prevention Services Summary** 

Describe how the service delivery system including, but not limited to, the services listed above meet the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth)

The members of the Continuum of Care (CoC) are focused on ending homelessness. The City of Decatur, collaborated with the members, to develop a Ten-Year Plan to End Chronic Homelessness. Regular meetings are held to give the members an opportunity to share information on available resources, programs and program delivery. Continuum of Care agencies, such as DOVE, Inc., enter information into the HMIS. This provides tracking of program usage, gaps, and identifies existing needs for the homeless population. The CoC monitors and prioritize needs and advocates for funding of those needs.

# Describe the strengths and gaps of the service delivery system for special needs population and persons experiencing homelessness, including, but not limited to, the services listed above

The strategy is a three-pronged approved: prevention, housing, and services. Early identification and prevention especially for homeless families with school children and young adults. CoC should sustain its network of effective intensive services, including case management, community support, and daily living skill development. Services continue to be rooted in evidence-based and best practices approaches such as engagement, stages of change and motivational interviewing. Providers should remain open to new approaches which prove effective. The elements shall help minimize or eliminate frustration, confusion, and discouragement by those seeking or needing assistance.

# Provide a summary of the strategy for overcoming gaps in the institutional structure and service delivery system for carrying out a strategy to address priority needs

Objectives to end homeless include prevention, outreach, and assessment. Strategies are: to obtain accurate date regarding chronic homelessness and estimates of housing needs on an annual basis, increase the use of the Homeless Management Information System (HMIS) by all prevention and housing programs to effectively serve the people in need, enhance coordination among local prevention programs to interrupt the process leading to chronic homelessness as soon as possible, close gaps in the shelter system, encourage flexible use of housing resources whenever possible, instead of restricting housing units or beds to specific categories, and sustain the strong system of supportive services.

# **SP-45 Goals Summary – 91.215(a)(4)**

# **Goals Summary Information**

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	RH: Low income	2015	2019	Affordable	Regeneration	Education	CDBG:	Homelessness Prevention:
	renter housing			Housing	Neighborhood	Funding/Finances	\$20,000	10 Persons Assisted
	counseling service			Public Housing	City of Decatur	Housing		
				Homeless		Planning and		
						General		
						Administration		
						Public Services		
2	OH: Low-income	2015	2019	Affordable	Regeneration	Funding/Finances	CDBG:	Homeowner Housing
	homeowner			Housing	Neighborhood	Housing	\$974,453	Rehabilitated:
	rehabilitation				City of Decatur	Planning and	HOME:	50 Household Housing Unit
						General	\$1,063,980	
						Administration		
3	OH 2: Emergency	2015	2019	Affordable	Regeneration	Housing	CDBG:	Homeowner Housing
	low-income			Housing	Neighborhood	Planning and	\$305,000	Rehabilitated:
	homeowner				City of Decatur	General		61 Household Housing Unit
	assistance					Administration		
4	OH 3: First-time	2015	2019	Affordable	Regeneration	Funding/Finances	HOME:	Direct Financial Assistance
	homebuyer financial			Housing	Neighborhood	Housing	\$630,080	to Homebuyers:
	assistance				City of Decatur	Planning and		80 Households Assisted
						General		
						Administration		

Sort	Goal Name	Start	End	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
Order		Year	Year		au	/		
5	OH 4: Low-income	2015	2019	Affordable	City of Decatur	Funding/Finances	HOME:	Homeowner Housing
	affordable home			Housing		Housing	\$365,369	Added:
	ownership					Planning and		2 Household Housing Unit
						General		
						Administration		Homeowner Housing
								Rehabilitated:
								3 Household Housing Unit
6	CD: Increase code	2015	2019	Non-Housing	NEIGHBORHOOD	Education	CDBG:	Housing Code
	enforcement of			Community	STANDARDS #1 & 2	Housing	\$995,004	Enforcement/Foreclosed
	properties			Development	(CODE			Property Care:
					ENFORCEMENT)			1000 Household Housing
					Regeneration			Unit
					Neighborhood			
7	CD 1: Continue	2015	2019	Affordable	Regeneration	Housing	CDBG:	Buildings Demolished:
	demolition of unsafe			Housing	Neighborhood		\$500,000	20 Buildings
	structures				City of Decatur			
8	I: Improve	2015	2019	Non-Housing	Regeneration	Planning and	CDBG:	Public Facility or
	infrastructure			Community	Neighborhood	General	\$1,109,692	Infrastructure Activities for
				Development	City of Decatur	Administration		Low/Moderate Income
				Infrastructure		Public Assets		Housing Benefit:
				Improvement				55 Households Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
9	PS:	2015	2019	Non-Housing	Regeneration	Crime	CDBG:	Public service activities
	Education/training-			Community	Neighborhood	Economic	\$260,000	other than Low/Moderate
	Job skill			Development	City of Decatur	Development		Income Housing Benefit:
	development					Education		50 Persons Assisted
						Planning and		
						General		
						Administration		
						Public Services		
						CARES Act-COVID-		
						19		
10	NR 2: Support crime	2015	2019	Non-Housing	Regeneration	Crime	CDBG:	Other:
	prevention activities			Community	Neighborhood	Education	\$20,000	1 Other
				Development	City of Decatur	Planning and		
				LMA		General		
						Administration		
						Public Services		
11	ED: Economic	2015	2019	Non-Housing	Regeneration	Economic	CDBG:	Other:
	Development			Community	Neighborhood	Development	\$925,000	10 Other
				Development		Planning and		
						General		
						Administration		
						Public Assets		
						CARES Act-COVID-		
						19		

Sort	Goal Name	Start	End	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
Order		Year	Year					
12	PA:	2015	2019	Program	City of Decatur	Economic	CDBG:	Other:
	Planning/General			Administration		Development	\$1,241,326	1 Other
	Administration			and Planning		Education	HOME:	
						Homelessness	\$197,227	
						Housing		
						Planning and		
						General		
						Administration		
						Public Assets		
						Public Services		
						CARES Act-COVID-		
						19		
13	OH 1: Housing	2015	2019	Affordable	City of Decatur	Funding/Finances	CDBG:	Other:
	Rehabilitation			Housing		Housing	\$406,155	1 Other
	Delivery					Planning and		
						General		
						Administration		

Sort	Goal Name	Start	End	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
Order		Year	Year					
14	COVID-19	2019	2021	Affordable	City of Decatur	Economic	CDBG-	Public service activities
	Prevention,			Housing		Development	CV/CDBG-	other than Low/Moderate
	preparedness, and			Non-Homeless		Homelessness	CV3:	Income Housing Benefit:
	response			Special Needs		Housing	\$1,292,894	4 Persons Assisted
				Non-Housing		Planning and		
				Community		General		Public service activities for
				Development		Administration		Low/Moderate Income
						Public Services		Housing Benefit:
						CARES Act-COVID-		60 Households Assisted
						19		
								Businesses assisted:
								2 Businesses Assisted
								Other:
								1 Other

Table 55 – Goals Summary

# **Goal Descriptions**

# 1 **Goal Name** RH: Low income renter housing counseling service Goal Objective Rental Housing: Provide housing counseling services to low income renter households. Description While numerous programs, services and new housing opportunities have recently been or are currently being provided to address the needs of low-income renters, one identified unmet need is for tenant counseling services to assist low-income renters regarding the establishment and maintaining of good credit, the impact of credit scores all leading to the securing and maintaining of decent, affordable rental housing. Staff time is included in the amount that will be used to assist with this goal. Actions planned to address this objective: The City works with CICD to provide counseling to low-income renters and homeowners regarding credit including how to establish credit, the impact of good and bad credit related to credit scores, and the overall management of one's credit to improve the housing situation for this population group related to rent and mortgage rates, affordability of home maintenance and the maintaining of housing. Currently, all housing counseling is aimed at homeownership focusing on low-income renters and potential homeowners regarding homeowner rights and responsibilities, budgeting, referral to appropriate services, and case management. Counseling services for rental and homeownership individuals must address these aspects but also issues related to credit. This program would be administered in cooperation with organizations which already deal with this population and these issues. Homeward Bound and CICD provides tenant counseling for residents and are open to expanding this program to other entities.

2	Goal Name	OH: Low-income homeowner rehabilitation				
	Goal Description	Objective Owner Housing: Improve existing housing conditions for low-income homeowners.  The City intends to expend federal funds on programs to address this unmet community need, as few other resources are available for this population group. This not only improves living conditions for low-income families, but also allows elderly and persons with physical disabilities to continue living independently, improves energy efficiency, and improves the housing stock and living environment in the city's older neighborhoods. Programs will be city-wide but may focus in the Regeneration Area. Homeowner Housing Rehabilitation Program. Continue the current homeowner housing rehabilitation assistance program and refine as needed to increase effectiveness. This program brings housing units into full health and safety code compliance, increases energy efficiency, and mitigates lead paint hazards. Also included in the rehabilitation of homes will be accessibility improvements i.e. ramps, widening of doorways, grab bars, etc. for residents with physical disabilities.				
3	Goal Name	OH 2: Emergency low-income homeowner assistance				
	Goal	Objective Homeownership: Improve existing housing conditions for low-income homeowners.				
	Description	<b>Emergency Program.</b> Continue this effective program which provides funding for emergency, life threatening housing repairs for low-income homeowners city-wide.				

4	Goal Name	OH 3: First-time homebuyer financial assistance			
	Goal Description	Objective Owner Housing: Provide financial assistance to low income first-time homebuyers.  While there are other financial programs to assist low-income first-time homebuyers in Decatur, funds are often depleted well before the need is met and they are only offered in conjunction with specified financial institutions. The City's Homebuyer Program has the added benefits of requiring full health and safety code compliance and mitigation of lead paint hazards thereby improving the affordable housing stock, all while requiring the purchaser to complete a HUD-certified counseling program. Along with counseling services related to homeownership addressing the issues above, it is crucial for homebuyers/owners to have a comprehensive understanding of credit and the impact credit has for potential and current			
		homeowner lending options as well as long term financial sustainability for the overall homeowner management.  Actions planned to address this objective: The City of Decatur's <b>Homebuyer Program.</b> The City of Decatur will continue to provide down payment assistance to low-income, first-time homebuyers. This program will be city-wide and will be in the form of a deferred forgivable loan. Continue this effective program to assist low-income in cooperation with local lending institutions.			

5	Goal Name	OH 4: Low-income affordable home ownership			
Description organization(s) to development		Identified as a high priority by consultant and citizen input, allocation of funds to assist a nonprofit or development organization(s) to develop affordable ownership housing for low-income households. Additional affordable for-purchase housing development is currently identified as a priority need by stakeholders. This could include new or rehabilitated existing vacant structures.			
		<b>CHDO Program</b> . The City's annual allocation of HOME funds to a CHDO(s) typically is used for development of new of substantially rehabilitated existing vacant units to provide new affordable for-purchase housing for low-income households. The City will continue funding of qualified projects by certified CHDOs through an annual competitive propose process, for development of new or substantially rehabilitated existing vacant units to provide new affordable for-purchase housing for low-income households.			
		Under the CARES Act, the HOME Waivers and Flexibilities opportunities were provided to the Participating Jurisdiction (PJ). The City, a PJ, presented a waiver request regarding the CHDO funds and re-use of those funds for another eligible HOME activity, such as rehabilitation. This waiver covers the HOME funding years of 2017, 2018, 2019, and 2020. The City has not had a certified CHDO since 2016. The effects of COVID-19 has reduced the household income creating financial challenges for homeowners to maintain the home to code. CHDO funding for 2017, 2018, and 2019 will be added to the 2017, 2018, and 2019 eligible activity for rehabilitation.			
6	Goal Name	CD: Increase code enforcement of properties			
	Goal Description	Objective Community Development: Continue and increase code enforcement on abandoned, unsafe and substandard structures.  Actions planned to address this objective: Neighborhood Inspections Program. Continue, support and strengthen this program which includes the enforcement of housing regulations and legal action against landlords and homeowners who are not in code compliance. This improves the quality of both the rental and owner-occupied housing stock, providing better housing conditions and more attractive neighborhoods for the City's low-income residents. Currently, CDBG funds Neighborhood Standards Officers (NSOs) who are dedicated to housing, zoning, and property standards enforcement. All the CDBG-funded NSO's code enforcement activities will occur within the Regeneration Area and LMA.			

7	Goal Name	CD 1: Continue demolition of unsafe structures			
	Goal Description	Objective Community Development: Continue and increase demolition of abandoned, unsafe and substandard structures.			
		Actions planned to address this objective: <b>Demolition Program</b> . Identified as a critically high need by provider consultants and citizen input, the City will work continue and support the demolition of vacant, abandoned, and substandard structures through the enforcement of building code regulations and legal action against property owners, in order to improve safety and quality of older, inner-city neighborhoods to coordinate the demolition process. The Neighborhood Services Department coordinates the demolition process. At least 75% of demolition cases are expected to occur within the Neighborhood Regeneration Area.			
8	Goal Name	I: Improve infrastructure			
	Goal Description	Infrastructure: Continue to improve infrastructure in low income neighborhoods  Actions planned to address this objective: Identified as a moderate need from consultant and citizen input, the City will work to obtain funds to support the replacement of deteriorated sidewalks, streets, sewers and install sidewalk ramps in low to moderate income neighborhoods. This may include the redesign of intersections to improve safety for the residents.  This action is an amendment to the Consolidated Plan and the Action Plan. This action outlines how federal resources from 2013-2015 will be governed during the 2015 and 2016 fiscal to address goals and satisfy the 70% low/moderate benefit requirements of 2013 and 2014. The changes include funds for affordable housing development projects, public facility expansion, and a sewer public improvement project. The original 2015 Action Plan identified \$409,692.00 for Spot Demolition. The amendment changes the funds from Spot Demolition to Infrastructure Improvements in Low/Moderate Income Neighborhoods. This also addresses the change in uses for previous Spot Demolition to Infrastructure, in the amount of \$300,000.00.			

# PS: Education/training-Job skill development **Goal Name** Goal Objective Public Service: Collaborate with vocational, business, and other organizations to provide new/expanded educational and job training opportunities for low-income residents resulting in an increased number of qualified Description workers to meet employer demand in Decatur. Actions planned to address this objective: Identified as a critically high need from consultant and citizen input was increased adult literacy (reading and math), job training, basic skill knowledge and development, tutoring, education, and employment services. Many area organizations are working to address these needs yet there are significant capacity issues that impede the availability of services for all of those in need. Programs do not have enough funding to hire staff to address these critical needs. The City would consider providing limited funding for an organization/program(s) to assist in these efforts in conjunction with other funding sources. The City will work with local stakeholder groups including: the Economic Development Corporation, Richland Community College, Grow Decatur, Greater Decatur Chamber of Commerce, Decatur Black Chamber of Commerce, Millikin University, local workforce development and job training entities to ensure increased provision of job skills training for individuals seeking and sustaining employment. Included in this goal is assisting individuals with barriers regarding criminal background, additions and mental health issues with job development. Identified as a critical need for economic development and prosperity from consultant input, the creation and development of jobs in order to employee current citizens and attract new citizens to the City is imperative. The City will work actively to enhance current and develop new relationships fostering job creation and development.

10	Goal Name	NR 2: Support crime prevention activities				
	Goal	Objective Neighborhood Revitalization: Support crime prevention activities within the Neighborhood Revitalization				
	Description	Area.				
		Identified by citizen and consultant input as a high unmet need, crime prevention was a significant concern with regard to general overall safety as well as safety in neighborhoods. Additionally, a priority to reduce the crime rates in Decatur was identified in particular addressing the low-income neighborhoods most impacted. Moderate concerns regarding both domestic violence and drug trafficking were identified as issues to be addressed. Increased crime prevention measures within the City were identified as a high priority need to reduce these aspects and the negative impact that results from increased crime levels throughout the City. As a part of this effort the City engages in Neighborhood Walks throughout the City of Decatur to evaluated safety and overall needs. <i>Actions planned to address this objective:</i> Consider funding for crime prevention methods such as street design and lighting, increased police presence, police bicycle patrols, video cameras, other security features, and staff support in high-crime areas of the inner city.				
11	Goal Name	ED: Economic Development				
	Goal Description	Support the Sustainability of the Wabash Crossing Development. Funds will be used for the repayment of a Section 108 loan principal which provided infrastructure in support of the Wabash Crossing affordable housing development.				

12	Goal Name	PA: Planning/General Administration
Description  allocated to participate in meetings and activities of the Macon County Homeless Adviss Chronic Homelessness, and other homeless service provider organizations to ensure co to end homelessness in Macon County. Staff time is allocated to participate in meeting Bound Review Committee and the Homeward Bound Partnership. Identified as a high staff will work with the Macon County Homeless Council and Homeward Bound		General program administration costs associated with the administration of the federally funded programs. Staff time is allocated to participate in meetings and activities of the Macon County Homeless Advisory Council, the Working Group on Chronic Homelessness, and other homeless service provider organizations to ensure collaboration and forward movement to end homelessness in Macon County. Staff time is allocated to participate in meetings and activities of the Homeward Bound Review Committee and the Homeward Bound Partnership. Identified as a high need by provider consultant input, staff will work with the Macon County Homeless Council and Homeward Bound, the Working Group on Chronic Homelessness, and other homeless service provider organizations to evaluate the need for increased capacity appropriate, safe and inclusive emergency shelter, transitional and permanent bed and unit.
		Staff time is allocated to work with the Macon County Homeless Council and Homeward Bound, lead homeless provider who manages HMIS, the Working Group on Chronic Homelessness, and other homeless service provider organizations to streamline the HMIS data process for increased data collection leading to improved service provision and effectiveness. Training and input process/management support will be adapted to effectively work with all stakeholders providing services and having data for input. This will allow for better management of capacity issues related to available housing assisting low-income renters to secure housing and prevent homelessness.
13	Goal Name	OH 1: Housing Rehabilitation Delivery
	Goal Description	Administration costs associated with the carrying out of housing rehab activities. This ensures that activities are properly carried out and administered.
14	Goal Name	COVID-19 Prevention, preparedness, and response
	Goal Description	CDBG-CV/CDBG-CV3 funding total of \$1,292,894 will be used to address the effects of the COVID-19 pandemic on housing, services, businesses, administration/monitoring, and more.

Estimate the number of extremely low-income, low-income, and moderate-income families to whom the jurisdiction will provide affordable housing as defined by HOME 91.315(b)(2)

Through the funding the City of Decatur receives our HOME funding will be utilized for our Homebuyer and HOME residential rehab programs. Both programs will allow for the sustainability of affordable housing within the City. Over the next five years the City plans to provide affordable housing opportunities for approximately 100 residents. During the Five-Year Plan, the city estimates: 35 extremely low, 35 low income, and 30 moderate income households will be received assistance.

Under the CARES Act, the HOME Waivers and Flexibilities were provided to the Participating Jurisdiction (PJ). The City, a PJ, presented a waiver request regarding the CHDO funds and re-use of those funds for another eligible HOME activity, such as rehabilitation. This waiver covers the HOME funding years of 2017, 2018, 2019, and 2020. The City has not had a certified CHDO since 2016. The effects of COVID-19 has reduced the household income creating financial challenges for homeowners to maintain the home to code. CHDO funding for 2017, 2018, and 2019 will be added to the 2017, 2018, and 2019 eligible activity for rehabilitation. Potentially, 3 low- and very low-income households could be assisted.

# SP-50 Public Housing Accessibility and Involvement – 91.215(c)

Need to Increase the Number of Accessible Units (if Required by a Section 504 Voluntary Compliance Agreement)

**Support the DHA's objectives to build or acquire additional housing units and vouchers.** The City will work with DHA to facilitate land acquisition, building permits, and construction of additional public housing units in support of both the City's consolidated plan goals and the PHA plan goals.

Assist DHA residents in attaining homeownership. The City will encourage DHA residents to apply for its Homebuyer Program and other homeownership assistance programs provided by private lenders and will support existing and additional pre- and post- home purchase counseling programs for DHA residents, such as those currently provided by CICD and Novicore.

**Continue to support and work with programs that encourage resident self-sufficiency, management and employment opportunities.** The City will work closely with DHA ensure that DHA residents are given priority in any tenant counseling and employment and training programs assisted by CDBG funding. If requested, City staff will continue coordinate with self-sufficiency programs by

#### **Activities to Increase Resident Involvements**

The Decatur Housing Authority's strategy for addressing housing needs include:

- 1. Reduce turnover time for vacated public housing units
- 2. Seek replacement of public housing units lost to the inventory through mixed finance development, acquisition, and other means.
- 3. Seek replacement of public housing unties lost to the inventory through Section 8 replacement housing resources.
- 4. Maintain or increase Section 8 lease up rates by establishing payment standards that will enable families to rent through the jurisdiction.
- 5. Undertake measures to ensure access to affordable housing among families assisted by the PHA, regardless of unit size required.
- 6. Maintain or increase Section 8 lease-up rates by marketing the program to owners.
- 7. Maintain or increase Section 8 lease-up rates by effectively screening applicants to increase owner acceptance of the program.
- 8. Increase the number of affordable housing units by applying for additional vouchers if they become available.
- 9. Leverage affordable housing resources in the community through mixed finance.
- 10. Target available assistance to families at or below 30% of AMI.
- 11. Adopt rent policies to support and encourage work.
- 12. Target available assistance to the elderly by seeking designation of public housing for elderly only.
- 13. Seek designation for public housing for families with disabilities.

14. Seek development partners and/or non-HUD sources of funds for development of affordable housing and/or replacement annual contributors' contract (ACC) housing, low income housing tax credits (LIHTC) grants, Etc.

Is the public housing agency designated as troubled under 24 CFR part 902?

No

Plan to remove the 'troubled' designation

DHA is not a designated trouble public housing authority.

## SP-55 Barriers to affordable housing – 91.215(h)

### **Barriers to Affordable Housing**

Public policies that could have a negative effect on affordable housing and residential investment include taxes, land use controls and building codes. The City of Decatur does not have any public policies related to taxes that negatively impact the development of affordable housing or residential investment. Housing taxes are based solely on the assessed value of the property. Land use controls include zoning, subdivision and building codes and cover a large portion of the CDBG Target Areas. When federal funds are a part of affordable housing development, subsidies and assistance related to environmental issues are easily obtained. Building code requirements and fees are the same and do not change related to the varied residential developments and do not present any barriers to affordable housing or residential development.

#### Strategy to Remove or Ameliorate the Barriers to Affordable Housing

The new affordable housing constructed in Decatur over the years is proof that our policies have encouraged its development therefore it is unlikely that any public policies create deterrents for new affordable housing development. The Enterprise Zone through the Economic Development Corporation (EDC) and Tax Increment Financing (TIF) incentives provide opportunity for businesses to develop and assist the community in dealing with blighted areas. The City utilizes zoning regulations to address barriers of restriction issues for the number of persons allowed to share dwelling units. The regulations allow for creative development and provide incentives to construct affordable housing/economic development. The City uses these flexible land use regulation tools to encourage further development of affordable housing and is open to changes in the Zoning Regulations based on changing community need. Decatur's building fees are comparable to other cities and do not present barriers to development. The City utilizes the "International Existing Building Code". The Building Inspections Division works closely with developers of any affordable housing projects to eliminate any barriers and ensure timely completion. In addition, code officials allow variances or use some flexibility with certain codes to decrease the expense of a rehabilitation or affordable housing project as long as life safety requirements are met. The monthly Technical Review Committee (TRC) meetings assist developers with questions and issues about all areas of building/housing development. The committee is comprised of all departments involved in the community including city, police, fire, etc. Decatur utilizes its taxing authority to stimulate redevelopment in its older, most affordable neighborhoods. The "Olde Towne Redevelopment Plan and Project Area" ordinance authorized tax increment financing (TIF) to finance redevelopment project costs. Along with rehabilitation and redevelopment of blighted sections of the downtown, use of the TIF funds included visual enhancement of the residential area through streetscaping and signage, helping to stabilize and preserve this affordable, historic neighborhood. The adoption of the "Near North Redevelopment Project Area and Redevelopment Plan" and approved tax increment financing supported this project, now Wabash Crossing. TIF funds were used for infrastructure and public improvements in support of this major affordable housing development. An identified barrier to affordable housing is the existence of national and local historic districts. Nationally recognized are the Decatur, the Decatur

Downtown, and the West End Historic Districts. Locally recognized are the Near West and the Macon Place Historic Districts and all are located in the "inner city" that has some of its most affordable housing. Within the locally designated historic districts, a Certificate of Appropriateness is required before any architectural alterations are made to any structure. Within the national historic districts, any use of federal funding requires a review process for building rehabilitation, and specific federal guidelines must be followed in the rehabilitation work. These requirements increase time and expense, and act as a disincentive to rehabilitation of affordable housing in these areas. The City's historic housing stock preservation is important for the community as historic district designation enhances property values and safeguards the heritage of the community for the education, pleasure, and enrichment of all citizens.

## SP-60 Homelessness Strategy – 91.215(d)

# Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

The City believes access to any component of the Continuum of Care system can provide access to the whole system. This concept was called the "No Wrong Door" concept. It is a goal to identify the need or potential need early and intervene. Certain organizations perform outreach to specific groups or needs, every organization does outreach by linking the person to the appropriate resource. The Oasis Drop-In Center, run by Heritage Behavior Health Center, is often the primary point of outreach and engagement in services for the homeless. The Good Samaritan Inn and the Decatur-Macon County Opportunities Corporation (DMCOC are other common points for outreach and identification of person in need of additional services.

Assessment services are primarily provided by Heritage Behavioral Health Center (HBHC), Homeward Bound, DOVE, Inc., and DMCOC. These agencies provide initial assessments, make determinations of homelessness, assess eligibility for mainstream resource, monitor requests, and link person with the appropriate source. Additional points of contact are through groups, such as: Decatur Coalition for Veterans, Youth Advocate Program, social service providers, and the re-entry population through Macon County Support Advisory Council (MCSAC).

All homeless persons are eligible for services: case management, GED classes, health services, alcohol and other drug abuse treatment, mental health services, budget counseling parenting classes, etc.

#### Addressing the emergency and transitional housing needs of homeless persons

Within the city, Outreach Specialists gather pertinent information and a case manager begins working with the client. The city has six short term emergency shelters. A seventh family emergency shelter was open for a few years. In December 2014, the shelter was closed. The city has a number of transitional housing units. Some of the units are available for ex-offenders and veterans.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again.

The City of Decatur partnered with housing and service providers to develop a Ten-Year Plan to End Chronic Homeless. This document has been attached. The document identifies housing units and services within the community as well as the strategy. The City of Decatur, along with the other Homeless partners, refer clients to case managers where clients are linked with services and housing. The goal is to

provide services necessary for a clear path to success. Should opportunities become available, all partners will develop a strategy and application to request funding for housing and case management.

Help low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families who are likely to become homeless after being discharged from a publicly funded institution or system of care, or who are receiving assistance from public and private agencies that address housing, health, social services, employment, education or youth needs

Mainstream services are offered which focus on ending homelessness as well as prevention of homelessness. These services include but are not limited to housing, education, financial counseling, mental health, substance abuse, employment and training services. The agencies and government bodies collaborate to creative an environment which provides maximum benefit to those in need or potential in need of assistance.

# Ten Year Plan to End Chronic Homelessness



City of Decatur, Illinois

February 2010

Rev. 2010/02/19

C

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## **Ten Year Plan to End Chronic Homelessness**

### SP-65 Lead based paint Hazards – 91.215(i)

#### Actions to address LBP hazards and increase access to housing without LBP hazards

As discussed in Section II of this document, due to the age and condition of housing in Decatur, especially in the urban core neighborhoods, exposure to the harmful effects of lead-based paint is an issue which must be addressed. The need for continued lead screenings, lead mitigation and abatement work in Decatur remains an important health/environmental issue. The City of Decatur continues to comply with lead-based paint regulations since the September 2000 enactment of the Title X of the Housing and Community Development Act of 1992 requiring all State and local jurisdictions that receive funding from the CDBG program, HOME program, and other Community Planning Development (CPD) programs to adhere to federal lead-based paint regulations. The City of Decatur secures the services of a certified lead inspector to conduct risk assessments. The inspector will also perform a lead clearance. The Decatur Housing Authority (DHA) and any other organizations which receive federal funds are also required to adhere to this regulation.

#### How are the actions listed above related to the extent of lead poisoning and hazards?

In the event, the Health Department identifies high lead blood levels, the Health Department makes referrals to the city. The actions that the City takes regarding lead-based paint hazards are related to the extent of lead positing and hazards by collaborating with local entities (Health Department) to understand the level of exposure from assessments of persons and buildings. The Health Department has reported 28 lead cases for 2012, 45 lead cases for 2013, and 32 lead cases for 2014. During the first months of 2015, 10 lead cases have been identified.

#### How are the actions listed above integrated into housing policies and procedures?

The City of Decatur will continue to provide the above-mentioned programs for low- to moderate-income families and remain in compliance in the following manner:

- The Neighborhood Redevelopment Division will ensure that staff understands and complies with HUD's lead-based paint regulations.
- Staff members will attend HUD's Lead-Based Paint Training & refresher courses.
- The City will continue to provide methods and assemble materials to educate rental property owners, homeowners, and occupants of rental housing about the lead-based paint requirements.
- The City will continue to nurture the existing relationships and establish new contacts with lead professionals and key partners, such as risk assessors and clearance technicians, public health departments, and HUD lead grantees.

The City will continue to reduce the exposure to lead-based paint hazards in housing units
through all its federally-funded housing programs over the next 5 years, thereby improving the
quality of the existing housing stock and providing a safer environment for low-moderate
income residents.

### SP-70 Anti-Poverty Strategy – 91.215(j)

### Jurisdiction Goals, Programs and Policies for reducing the number of Poverty-Level Families

The City of Decatur is committed to reducing the number of families with income below the poverty level. The City works towards reducing poverty by providing low-income persons and families with programs that provide a more suitable living environment motivating and supporting them toward full self-sufficiency. Housing is one of the most critical problems for low income persons. The City will continue to provide grants and deferred and forgivable loans to improve the property of low-income families, thereby improving their economic situation by adding to the value of the property (for homeowners) and freeing their income to be used for other family needs. Decatur has a large network of agencies providing social service programs. The City has partnered with various service agencies working to combat poverty, including through use of its CDBG funds. Over the next five years it is anticipated that the City will continue to partner in various ways with agencies to address the goal of reducing poverty in the community. The City's strategy will include: addressing the housing needs of very low-income renter or homeowner households through programs which provide housing counseling services, supporting additional affordable rental housing opportunities to meet a specific identified community need, providing financial assistance to low-income persons and families to achieve homeownership, improving their financial condition and increasing stability. These families are required to receive homeownership counseling to HUD-certified Homeownership Counseling agencies, providing infrastructure improvements to some of Decatur's lowest income neighborhoods through the City's general fund and/or CDBG program, improving the quality of life for its residents, working with the Decatur/Macon County Homeless Council to address the lowest income population who are at risk of homelessness, expanding opportunities for the CPTED (Crime Prevention through Environmental Design) program to increase security in low income neighborhoods, supporting and coordinating with job training programs and Workforce Development, the Decatur Area Vocational Center, and Richland Community College, Decatur Jobs council, Supporting programs to assist public housing residents to improve their quality of life and economic condition, ensure that any programs the City initiates or participates in to address poverty are in line with goals established by agencies for which this is a primary mission, such as the Decatur-Macon County Opportunities Corporation, the United Way of Decatur and Mid-Illinois, and the Human Services Area Consortium.

# How are the Jurisdiction poverty reducing goals, programs, and policies coordinated with this affordable housing plan

There is a direct correlation of the city's goals, programs and policies related to the reduction of poverty to the affordable housing plan that supports the development of increased affordable housing for low-and moderate-income individuals and families. The City will work closely with the local PHA and social service agencies addressing poverty in our community to ensure that affordable housing needs are address within the jurisdiction. The city offers residential rehabilitation programs to address accessibility/home modifications which may allow the resident to remain in the home. The program

corrects code items which removes hazards or unsafe conditions. The Community Investment Corporation of Decatur (CICD) provides housing counseling for the community's residents.

### **SP-80 Monitoring – 91.230**

Describe the standards and procedures that the jurisdiction will use to monitor activities carried out in furtherance of the plan and will use to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements

The City of Decatur is committed to compliance with all federal regulations by an on-going system of monitoring all CDBG- and HOME-funded activities. Compliance will apply to the City of Decatur and any sub recipient, developer, and CHDO. Neighborhood Outreach staff conducts two types of program/project monitoring including desk monitoring and on-site monitoring. Desk monitoring is an ongoing process of reviewing the City's program performance and the performance of sub recipients, CHDOs, and developers. The city has designed sub recipient and CHDO manuals as well as program manuals for the homeowner occupied programs. Copies of the manuals are provided to the sub recipients, CHDOs, and developers. As an additional monitoring tool, monitoring checklists are used for the various programs and projects. The monitoring checklists are modeled after the HUD monitoring checklists for CDBG- and HOME-funded programs. Analysis of sub recipient data may indicate a need for special monitoring visits by city staff to resolve or prevent further problems. City staff conducts periodic on-site monitoring of all sub recipients, CHDOs, and developers. An on-site visit is conducted at least once during the duration of the program and at project close-out. Additional on-site visits are conducted as needed and if findings in the initial visit deem it necessary. On-going internal reviews of city programs are conducted by the Neighborhood Outreach staff.

Meeting Goals and Objectives - The City of Decatur recognizes the need to monitor its accomplishment of goals and objectives as outlined in the Annual Action Plan. All sub recipients, CHDOs, and developers are required to submit monthly reports of their accomplishments. These figures are collected, compiled into cumulative spreadsheet, and reported annually in the CAPER. Figures on accomplishments of inhouse CDBG- and HOME-funded programs (homebuyer, housing rehabilitation, etc.) are also collected, compiled, reported in the CAPER. It is the goal of the City of Decatur to update and maintain the various phases of each project on the IDIS system on a regular basis.

Performance Goals and Monitoring - The City of Decatur uses a Performance Measurement System for its CDBG- and HOME-funded activities. This system assists the City in assessing the productivity and impact of programs on which federal resources are expended. The City continues to expand and refine the use of the performance measuring system and report on this in the self-evaluation section of the annual CAPER.

The City will continue to recruit additional minority contractors, particularly for its rehabilitation projects, public improvement projects, and demolition projects. Efforts to attract minority and womenowned businesses to bid on HUD-funded projects will include informational meetings for potential contractors with heavy outreach to minority/women contractors, additional advertising, and research/discuss techniques used in other communities to attract minority/women owned

businesses. The City will make an effort to become more inclusive to increase the number of minority/women participation in the City's contracts.

# **Expected Resources**

### **AP-15 Expected Resources – 91.220(c)(1,2)**

#### Introduction

Each year, the Federal government identifies an annual allocation for the Community Development Block Grant (CDBG) funds and the HOME Investment Partnership (HOME) funds. The Federal allocation may be identified after the Citizen Participation period. If the allocations are increased or decreased, the various activities will be adjusted. Those items which may be adjusted due to a budget change would include administrative activities, public services, and projects which do not contribute to the 70% benefit of low income. At this time, the City of Decatur has not received notice of the allocation of funds for Fiscal Year 2015-2016.

In 2020, the CARES Act available funding totaled \$1,292,894.00 for the City of Decatur. The funding is available for prevention, preparation for, and response to the coronavirus (COVID-19). The 2019 Action Plan is being amended to incorporate the additional funds called "CDBG-CV3" in the amount of \$458,607. The original amendment for the \$834,287 of CDBG-CV funds were amended in July 2020. The Citizen Participation Plan was updated in July 2020 due to COVID.

During the COVID-19 pandemic, the City of Decatur and the partners of the Continuum of CARE (CoC) have been watching and monitoring the impact on the residents' ability to afford housing and/or to remain in their housing units. It is difficult to provide a prediction of the impact of people on the edge of homelessness. Various agencies within the community have received COVID-19 funding from the state and federal government. The CoC and/or a CoC sub- committee meets weekly to discuss the challenges as well as the funding sources being made available for agencies.

# **Anticipated Resources**

Program	Source	Uses of Funds	Expe	cted Amour	nt Available Ye	ear 1	Expected Narrative Description		
	of Funds		Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Amount Available Remainder of ConPlan \$		
CDBG	public -	Acquisition						Please note: these numbers are	
	federal	Admin and						based on the FY 2015 allocation	
		Planning						amounts.	
		Economic							
		Development							
		Housing							
		Public							
		Improvements							
		Public Services	1,241,326	0	550,000	1,791,326	4,965,304		

Program	Source	Uses of Funds	Expe	cted Amour	nt Available Ye	ear 1	Expected	Narrative Description
	of Funds		Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Amount Available Remainder of ConPlan \$	
HOME	public -	Acquisition						Please note: these numbers are
	federal	Homebuyer						based on the FY 2015 allocation
		assistance						amounts plus an estimated decline in
		Homeowner						program income. *PI estimated an
		rehab						average of \$35,000 over the
		Multifamily						remaining 4 years.
		rental new						
		construction						
		Multifamily						
		rental rehab						
		New construction						
		for ownership						
		TBRA	296,693	50,000	583,191	929,884	1,326,772	
Other	public -	Admin and						The CARES Act funds, CDBG-CV and
	federal	Planning						CDBG-CV3, will be utilized to prepare,
		Economic						prevent, and to respond to urgent
		Development						needs created by the coronavirus
		Housing						
		Public Services						
		Other	1,292,894	0	0	1,292,894	1,292,894	

Table 56 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

Leveraging of funds may occur from a variety of sources. Leveraging may be satisfied by a variety of ways: the owner's private funds, financial institutions, Illinois Housing Development Authority (IHDA), Federal Home Loan Bank (FHLB), foundations as well as other government (local, county, and state). An example: Homebuyers may access their funds on deposit, funding from a financial institution, and HOME funds.

In the HOME Investment Partnership Program, the City of Decatur is required to provide a match of 15.2 % for every HOME dollar expended. Match may be private funds and donations as long as the funds are non-federal dollars.

Under the CARES Act, the HOME Waivers and Flexibilities were provided to the Participating Jurisdiction (PJ). The City, a PJ, presented a waiver request regarding the CHDO funds and re-use of those funds for another eligible HOME activity, such as rehabilitation. This waiver covers the HOME funding years of 2017, 2018, 2019, and 2020. The City has not had a certified CHDO since 2016. The effects of COVID-19 has reduced the household income creating financial challenges for homeowners to maintain the home to code. CHDO funding for 2017, 2018, and 2019 will be added to the 2017, 2018, and 2019 eligible activity for rehabilitation.

# If appropriate, describe publicly owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

At this time, no land has been identified for a particular need/project.

### Discussion

One of the CDBG funded activities is demolition to eliminate spot slum and blight.

# **Annual Goals and Objectives**

# **AP-20 Annual Goals and Objectives**

# **Goals Summary Information**

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
2	OH: Low-income	2015	2019	Affordable	Regeneration	Housing	CDBG:	Homeowner Housing
	homeowner			Housing	Neighborhood		\$478,137	Rehabilitated: 20 Household
	rehabilitation				City of Decatur		HOME:	Housing Unit
							\$463,981	
3	OH 2: Emergency	2015	2019	Affordable	City of Decatur	Housing	CDBG:	Homeowner Housing
	low-income			Housing			\$80,000	Rehabilitated: 10 Household
	homeowner							Housing Unit
	assistance							
4	OH 3: First-time	2015	2019	Affordable	City of Decatur	Funding/Finances	HOME:	Direct Financial Assistance to
	homebuyer financial			Housing			\$200,000	Homebuyers: 20 Households
	assistance							Assisted
5	OH 4: Low-income	2015	2019	Affordable	City of Decatur	Housing	HOME:	Homeowner Housing Added:
	affordable home			Housing			\$187,352	2 Household Housing Unit
	ownership							
6	CD: Increase code	2015	2019	Non-Housing	NEIGHBORHOOD	Housing	CDBG:	Housing Code
	enforcement of			Community	STANDARDS #1 & 2		\$199,001	Enforcement/Foreclosed
	properties			Development	(CODE			Property Care: 300 Household
					ENFORCEMENT)			Housing Unit

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
8	I: Improve infrastructure	2015	2019	Non-Housing Community Development Infrastructure Improvement	City of Decatur	Public Assets	CDBG: \$409,692	Other: 1 Other
9	PS: Education/training- Job skill development	2015	2019	Non-Housing Community Development	City of Decatur	Education Public Services	CDBG: \$100,000	Public service activities for Low/Moderate Income Housing Benefit: 20 Households Assisted
10	NR 2: Support crime prevention activities	2016	2019	Non-Housing Community Development LMA	Regeneration Neighborhood	Crime Education Public Services	CDBG: \$20,000	Other: 1 Other
11	ED: Economic Development	2015	2019	Non-Housing Community Development	Regeneration Neighborhood	Economic Development	CDBG: \$175,000	Public Facility or Infrastructure Activities for Low/Moderate Income Housing Benefit: 0 Households Assisted Other: 1 Other
12	PA: Planning/General Administration	2015	2019	Program Administration and Planning	City of Decatur	Funding/Finances Housing	CDBG: \$248,265 HOME: \$78,551	Other: 1 Other
13	OH 1: Housing Rehabilitation Delivery	2015	2019	Affordable Housing	City of Decatur	Housing	CDBG: \$81,231	Other: 1 Other

Table 57 – Goals Summary

# **Goal Descriptions**

2	Goal Name	OH: Low-income homeowner rehabilitation
	Goal Description	Community Development Block Grant Funds and Home Investment Partnership Funds would be utilized to provide home rehabilitation assistance to low-income homeowners. The programs would address code deficiencies, accessibility, health and safety codes. The program would focus primarily on neighborhoods within the Regeneration Area.
3	<b>Goal Name</b>	OH 2: Emergency low-income homeowner assistance
	Goal Description	The Emergency Program would provide funds to assist low income homeowners with life threatening/emergency systems in the homes. An example of an emergency is a furnace replacement. This program would be available to low income homeowners in the city.
4	Goal Name	OH 3: First-time homebuyer financial assistance
	Goal Description	Financial assistance to low-income homebuyers for the purchase of a single-family unit in the City of Decatur.
5	Goal Name	OH 4: Low-income affordable home ownership
	Goal Description	Community Housing Development Organizations (CHDO) will renovate existing housing unit. The CHDO will correct any code deficiencies, incorporate or improve energy conservation, and may provide homeowner accessibility improvements. The housing unit would be sold to a qualified low-income household. In some cases, the CHDO may construct single family units for qualified homebuyers.
6	Goal Name	CD: Increase code enforcement of properties
	Goal Description	The community identified the continuance of code enforcement as a high priority. The federal funds will be used to enforce housing, zoning, and property standards in low income neighborhoods. The effort should improve the safety and quality of life in the low-income neighborhoods.

8	Goal Name	I: Improve infrastructure			
	Goal Description	These funds are set aside for the public improvements in the low/moderate income areas. Aging neighborhood infrastructure has continued to deteriorate. The existing state of the streets, curbs, and sidewalks are often a hazard to residents and drivers.  This action is an amendment to the Consolidated Plan and the Action Plan. This action outlines how federal resources from 2013-2015 will be governed during the 2015 and 2016 fiscal to address goals and satisfy the 70% low/moderate benefit requirements of 2013 and 2014. The changes include: funds for affordable housing development projects, public facility expansion, and a sewer public improvement projects. The original 2015 Action Plan identified \$409,692.00 for Spot Demolition. The amendment changes the funds from Spot Demolition to Infrastructure Improvements in Low/Moderate Income Neighborhoods. This also addresses the change in uses for previous Spot Demolition to Infrastructure, in the amount of \$300,000.00.			
9	Goal Name	PS: Education/training-Job skill development			
	Goal Description	This activity would benefit a minimum of 20-30 adults.			
10	Goal Name	NR 2: Support crime prevention activities			
	Goal Description	Create a safe neighborhood environmental through education and crime prevention improvements, such as: lighting, street design, etc.			
11	Goal Name	ED: Economic Development			
	Goal Description	The City of Decatur secured Section 108 funds to improve the Wabash Crossing infrastructure in 2002. The funds from this activity will be used to repay the principal on the Section 108 loan.			
12	Goal Name	PA: Planning/General Administration			
	Goal Description	Planning and General Administration of HOME and CDBG funded activities and programs. This activity includes the oversight and management of the federal funds as well as monitoring. Please note: 10% of HOME PI is included in the amount as well as carryover funds.			

13	Goal Name	OH 1: Housing Rehabilitation Delivery
	Goal	The activity supports the rehabilitation of homeowner occupied residential units in the City. The accomplishment of this
	Description	goal is reflected in the residential rehabilitation activity.

# **Projects**

# **AP-35 Projects - 91.220(d)**

#### Introduction

The projects identified in the 2015 will be funded with Community Development Block Grant and HOME Investment Partnership funds to address those needs identified as critically high and high through the Citizen Participation process. Funding will address housing, education & employment training, homeless, and community development. The projects are funded with the annual allocation, HOME PI, and carryover funds from previous year.

### **Projects**

#	Project Name
1	Section 108 Loan Repayment
2	Emergency Grant Program
3	General Administration
4	Code Enforcement
5	Residential Rehabilitation
6	2015 Project Delivery
7	2015 HOME CHDO
8	2015 HOME Administration
9	Homebuyer
10	Crime Prevention
11	Education/Training
12	Infrastructure

**Table 58 – Project Information** 

# Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

The reason for allocating funds to the priorities have been identified by the residents, agencies, and government bodies as critically high, high, and medium needs.

# **AP-38 Project Summary**

**Project Summary Information** 

4		
1	Project Name	Section 108 Loan Repayment
	Target Area	Regeneration Neighborhood
	Goals Supported	ED: Economic Development
	Needs Addressed	Economic Development Funding/Finances
	Funding	CDBG: \$175,000
	Description	Repayment of Section 108 principal. Section 108 funds were originally used for the Wabash Crossing Area.
	Target Date	4/29/2016
	Estimate the number and type of families that will benefit from the proposed activities	Not applicable-This is the repayment of principal for the Section 108  Loan. Loan funds were used for Wabash Crossing infrastructure.
	Location Description	This does not apply. This is a Section 108 Loan repayment.
	Planned Activities	The CDBG funds will be used to repay the principal on the Section 108 Loan.
2	Project Name	Emergency Grant Program
	Target Area	City of Decatur
	Goals Supported	OH 2: Emergency low-income homeowner assistance
	Needs Addressed	Housing
	Funding	CDBG: \$80,000
	Description	CDBG funds are used to assist low income homeowners. This is a citywide program to address emergency code deficiency repairs for single family, owner occupied dwellings.
	Target Date	4/30/2016
	Estimate the number and type of families that will benefit from the proposed activities	This activity will directly benefit approximately 16 low/moderate income families.
	Location Description	This program is City Wide.

	Planned Activities	Low income homeowner occupied units may receive assistance to correct an emergency code issue in the home. An example: furnace replacement in winter.
3	Project Name	General Administration
	Target Area	City of Decatur
	Goals Supported	PA: Planning/General Administration
	Needs Addressed	Public Services Planning and General Administration
	Funding	CDBG: \$248,265
	Description	Costs associated with the oversight/administration of the CDBG Program
	Target Date	5/16/2016
	Estimate the number and type of families that will benefit from the proposed activities	This activity does not directly provide benefit to low/moderate income residents. This project will cover the costs of planning, oversight, and administration of the HUD funded programs and activities.  The program will be completed by 4/30/16 however encumbered expenses may not be paid until mid-May 2016.
	Location Description	The project coves the administration of grant funds for the city of Decatur.
	Planned Activities	The planned activities are administration of CDBG plus activities associated with CDBG and HOME. This may include the coordination of the various related programs/projects. Other areas covered under the administrative are: AFFH, homelessness, monitoring, reporting, grant writing, and more.
4	Project Name	Code Enforcement
	Target Area	NEIGHBORHOOD STANDARDS #1 & 2 (CODE ENFORCEMENT)
	Goals Supported	CD: Increase code enforcement of properties
	Needs Addressed	Housing
	Funding	CDBG: \$199,001
	Description	Funding for Neighborhood Standards Officers to enforce housing, zoning, and property standards in low-moderate income neighborhoods to improve the safety and quality of life for residents.
	Target Date	

	Estimate the number and type of families that will benefit from the proposed activities	Approximately 200 cases will be addressed. This includes occupied and unoccupied housing as well as the lots.
	Location Description	Code enforcement is handled by the Neighborhood Service Officers (NSO). Each NSO is assigned to the low-income areas of Decatur
	Planned Activities	The activity is the enforcement of housing regulations and legal action for those who fail to correct the violation. The enforcement of the codes and education on codes may result in better housing conditions and more attractive neighborhoods for the City's low-income residents.
5	Project Name	Residential Rehabilitation
	Target Area	Regeneration Neighborhood City of Decatur
	Goals Supported	OH: Low-income homeowner rehabilitation
	Needs Addressed	Housing
	Funding	CDBG: \$478,137 HOME: \$463,981
	Description	This program will provide home rehabilitation assistance to low income homeowners. This program will address code deficiencies. This project is funded with carryover funds and the annual allocations.
	Target Date	4/30/2018
	Estimate the number and type of families that will benefit from the proposed activities	The activity will directly provide benefit to an estimated 27 low/moderate income families/households.
	Location Description	This project is city wide.
	Planned Activities	This program will focus on rehabilitation for homeowner occupied units, which will include: accessibility and rehabilitation.
6	Project Name	2015 Project Delivery
	Target Area	City of Decatur
	Goals Supported	OH: Low-income homeowner rehabilitation OH 2: Emergency low-income homeowner assistance OH 4: Low-income affordable home ownership

	Needs Addressed	Housing
	Funding	CDBG: \$81,231
	Description	Administration Costs to carry out Housing projects. The accomplishments will be reported in the rehabilitation projects.
	Target Date	4/30/2017
	Estimate the number and type of families that will benefit from the proposed activities	At minimum, 26 families/households will receive assistance through the Emergency Program, CDBG Residential Rehabilitation Program, and the HOME Owner-Occupied Program. Accomplishments from this activity will be reported in the Emergency Program and the CDBG/HOME Programs.
	<b>Location Description</b>	City of Decatur
	Planned Activities	Housing activities include: Owner-occupied Residential Rehabilitation (CDBG and HOME) and Emergency. Accomplishments will be reported in the housing activities shown.
7	Project Name	2015 HOME CHDO
	Target Area	City of Decatur
	Goals Supported	OH 4: Low-income affordable home ownership
	Needs Addressed	Housing
	Funding	HOME: \$187,352
	Description	This project will provide funds to a certified Community Housing Development Organization for the rehabilitation of an existing vacant residential unit. The rehabilitated unit would be available as an affordable housing unit.
	Target Date	4/30/2018
	Estimate the number and type of families that will benefit from the proposed activities	The housing project would be a direct benefit to 1 low income family. With prior year funds available, potential 2 families would be assisted.
	Location Description	The project would be located within the incorporate area of Decatur.
	Planned Activities	This activity would be the rehabilitation of a vacant residential unit.
	Project Name	2015 HOME Administration

8	Target Area	City of Decatur
	Goals Supported	PA: Planning/General Administration
	Needs Addressed	Planning and General Administration
	Funding	HOME: \$78,551
	Description	The activity will be for administration, monitoring, and oversight of the HOME program.
	Target Date	4/30/2019
	Estimate the number and type of families that will benefit from the proposed activities	This activity does not provide direct benefit to low/moderate income families/residents.
	<b>Location Description</b>	City of Decatur
	Planned Activities	This activity is program administration: monitoring, reporting, and related management activities for the HOME Program.
9	Project Name	Homebuyer
	Target Area	City of Decatur
	Goals Supported	OH 3: First-time homebuyer financial assistance
	Needs Addressed	Funding/Finances
	Funding	HOME: \$200,000
	Description	Provide assistance to low income homebuyers to purchase homes in the City of Decatur.
	Target Date	4/30/2018
	Estimate the number and type of families that will benefit from the proposed activities	The activity will assist approximately 20 low income families/households.
	Location Description	This program is city wide
	Planned Activities	This program helps to provide financial assistance for household and making home ownership affordable.
10	Project Name	Crime Prevention
	Target Area	Regeneration Neighborhood City of Decatur

	Cools Supported	ND 3. Curport arims provention activities
	Goals Supported	NR 2: Support crime prevention activities
	Needs Addressed	Education
		Public Services
		Crime
	Funding	CDBG: \$20,000
	Description	This activity should provide improved safety and crime prevention
		within the targeted neighborhood. This could be public education as well as physical improvements through street design, lighting, and
		other security features.
	Target Date	4/30/2018
	Estimate the number	This activity will target the low/moderate income areas of Decatur. The
	and type of families	goal is to combine education/crime awareness and neighborhood
	that will benefit from	improvements to improve the crime prevention effort.
	the proposed	
	activities	
	Location Description	This activity will focus on the low/moderate income neighborhoods.
	Planned Activities	This activity may increase crime awareness and prevention
		measures. Other activities may address the improvement of lighting
		and street design.
11	Project Name	Education/Training
	Target Area	City of Decatur
	Goals Supported	PS: Education/training-Job skill development
	Needs Addressed	Education
		Public Services
	Funding	CDBG: \$100,000
	Description	Provide funding for education/training for employment to L/M
		individuals. The carryover funds will be used in 2016.
	Target Date	
	Estimate the number	This activity would provide the tools for skill development and
	and type of families	education for approximately 20 individuals. This program would assist
	that will benefit from	in the preparation of the individuals for employment opportunities.
	the proposed	
	activities	
	<b>Location Description</b>	City of Decatur

	Planned Activities	This public service activity is designed for employment education, skill development, training for potential employment opportunities. Some of the features of the program include case management.
12	Project Name	Infrastructure
	Target Area	City of Decatur
	Goals Supported	I: Improve infrastructure
	Needs Addressed	Public Assets
	Funding	CDBG: \$409,692
	Description	These funds, in the amount of \$409,692.00 are redirected from demolition to infrastructure improvements. The infrastructure improvements will address the sidewalk, street, and curb hazards to the pedestrian and drivers in the low/moderate income areas. This FY2015 project is expected to be completed in FY2017.
	Target Date	4/30/2017
	Estimate the number and type of families that will benefit from the proposed activities	This activity indirectly benefits the households in the low/moderate income areas.
	Location Description	City of Decatur will utilize these funds in the low/moderate income census tracts of Decatur where hazards have been identified.
	Planned Activities	Removal and replacement of unsafe or hazardous infrastructure in the low/moderate income census tracts.

# AP-50 Geographic Distribution – 91.220(f)

# Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

The Regeneration area covers older areas of the City of Decatur with the exception of Wabash Crossing. The neighborhoods within the Regeneration Area are low/moderate income.

### **Geographic Distribution**

Target Area	Percentage of Funds
NEIGHBORHOOD STANDARDS #1 & 2 (CODE ENFORCEMENT)	16
Regeneration Neighborhood	60

Table 59 - Geographic Distribution

### Rationale for the priorities for allocating investments geographically

As identified in the Strategic Plan, action is necessary to sustain decent housing and a suitable living environment. The following sections support these priorities: NR-2, CD-1, CD-2, CD-3, and OH-1.

### Discussion

The rationale is to target an area in order to have a concentrated impact for the residents where more needs exists,

# **Affordable Housing**

# AP-55 Affordable Housing – 91.220(g)

#### Introduction

The goal is to provide existing homeowners with improvements which will allow them to continue to occupy their home. Improvements may include ADA improvements as well code improvements. The programs which support the improvements are: Emergency Program, CDBG Residential Rehabilitation, HOME Residential Rehabilitation, and CHDO Set-Aside. To increase more affordable housing opportunities, the HOME Buyer program will provide down payment assistance to first time homebuyers.

One Year Goals for the Number of Households to be Supported	
Homeless	0
Non-Homeless	0
Special-Needs	0
Total	0

Table 60 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through		
Rental Assistance	0	
The Production of New Units	0	
Rehab of Existing Units	20	
Acquisition of Existing Units	0	
Total	20	

Table 61 - One Year Goals for Affordable Housing by Support Type Discussion

These total assisted are through the Emergency and Residential Rehabilitation Program.

## **AP-60 Public Housing – 91.220(h)**

#### Introduction

In Fiscal Year 2015-2016, the Annual Action Plan does not assign any funds to meet just the needs of the Decatur Housing Authority Residents. The programs are available but not limited to DHA residents when qualified. The City of Decatur support the DHA plan.

### Actions planned during the next year to address the needs to public housing

Again, the city has not funded projects that specifically limited to the needs of the public housing residents.

# Actions to encourage public housing residents to become more involved in management and participate in homeownership

The City will encourage DHA resident to apply for the HOME Buyer Program and other homeownership assistance programs provided by private lenders. DHA residents will be encouraged to participate in pre- and post- home purchase counseling programs. These counseling programs are offered through the Community Investment Corporation of Decatur (CICD) and Novicore.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

Not applicable.

### Discussion

Not applicable at this time.

# AP-65 Homeless and Other Special Needs Activities – 91.220(i) Introduction

The city of Decatur developed a Ten-Year Plan to End Chronic Homelessness. The City and other homeless providers agreed the plan would need period updates. Periodically, a working group will meet to access and update the plan. In addition to the Ten-Year Plan to End Chronic Homelessness, the city is a partner of the Homeless Advisory Council, Continuum of Care, and other related committees and boards.

# Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

# Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

The City will continue to participate in the Continuum of Care Point In Time. The city will continue coordination with the homeless service providers and other organization to education and engage the public about homelessness.

### Addressing the emergency shelter and transitional housing needs of homeless persons

The City will continue to actively work with and support the Homeward Bound transitional housing program by participating in meetings and activities of the Homeward Bound Review Committee and the Homeward Bound Partnership.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

With the Homeward Bound Partnership, the City will work with developers interested in the creation of sustainable housing as needed.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services,

# employment, education, or youth needs

The City will support the increase of case management services to address the life skill development for improved quality of life and success in all areas.

### Discussion

Not applicable at this time.

## AP-75 Barriers to affordable housing – 91.220(j)

#### Introduction:

Decatur is committed to policies which provide incentives to develop and maintain affordable housing within its jurisdiction. Building codes, land use restrictions, and taxes can have a negative effect on affordable housing and investment within the community. Currently, housing taxes are based on the assessed value of the property. Building codes and property maintenance codes are uniform to all types of residential development. It is unlikely public policies are a major deterrent to the development of affordable housing.

Past improvement to zoning provided changes to allow for creative development and provide incentives to provide affordable housing. Within the last five years, the City adopted the use of 2009 International Residential Building Code from the 2006 International Residential Building Code. The newer code is easier for builders to understand and incorporates higher standards which may result in making homes more affordable.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

The City continues to monitor the changing needs of the community. Evidence of the city's willingness to meet the needs of affordable housing has been demonstrated through the last fifteen years. The City has shown willingness to use its taxing authority to stimulate redevelopment in older, more affordable neighborhoods. The City has adopted tax increment financing (TIF) to finance redevelopment project costs. TIF has been used by the City on both residential areas and commercial/retail areas, such as: Wabash Crossing and Downtown Decatur.

#### **Discussion:**

No additional comments.

### **AP-85 Other Actions – 91.220(k)**

#### Introduction:

The City of Decatur will continue to promote the collaboration and coordination of services among agencies. The City will seek and/or support the pursuit of additional funding to address underserved needs and reduce poverty.

### Actions planned to address obstacles to meeting underserved needs

The lack of funding or insufficient funding has been identified for variety of needs whether it is case management, education, employment, housing, etc. To improve or resolve the issue, the City will apply for funding when available and support the applications of other agencies to finance the need. The City will encourage collaboration and coordination of services. The City will continue to participate in the CoC.

### Actions planned to foster and maintain affordable housing

The City will support the efforts to maintain or replace affordable housing units when needed. The city will continue to work with the local agencies and provide referrals for services and housing.

### Actions planned to reduce lead-based paint hazards

Due to the age and condition of housing in Decatur, especially in the Regeneration Area, residents may be exposed to the effects of lead-based pain. The City of Decatur continues to comply with lead-based paint regulations since September 2000 enactment of the Title X of the Housing and Community Development Act of 1992. Other agencies, such as Decatur Housing Authority (DHA), which receive federal funds are also required to adhere to the regulation.

- The Neighborhood Outreach Division will ensure that staff understands and complies with HUD's lead-based paint regulation.
- Staff will attend HUD's Lead-Based Paint Training and refresher courses.
- The City will continue to provide methods and assemble materials to educate rental property owners, homeowners, and renters about the lead-based paint requirements.
- The City will continue to nurture the existing relationships and establish new contacts with lead professionals and key partners, such as: risk assessors, clearance technicians, and public health departments.
- The City will continue to reduce the exposure to lead-based paint hazards in housing units through all its federally-funded housing programs, thereby improving the quality of the housing

stock and providing a safer environment for low-moderate income residents.

### Actions planned to reduce the number of poverty-level families

The poverty in Decatur may be attributed to a number of different factors including educational attainment, life skills, and lack of employment training opportunities. High levels of poverty reduce the opportunities that an individual or household has to owning a home, living in a stable environment, providing adequately for the household, and achieving economically and socially. Poverty may indicate the household or individual is one step away from homelessness. Ideally, reducing poverty will provide the city with strong citizenry and more stable neighborhoods. CDBG funds and HOME funds will be used to assist low income households through homeowner rehabilitation and CDBG funds for education, employment, and training.

### Actions planned to develop institutional structure

The city may partner with other public and private agencies to address the gaps, such as:

- Partner with various housing and homeless service agencies by providing supportive services/staff support.
- Continue to partner with homeless housing and service provider agencies on the implementation and update of the City's Ten-Year Plan to End Chronic Homelessness.
- Actively assist other housing organizations which seek to become CHDOs and fund certified CHDOs.
- Take an active role on numerous committees and Boards to coordinate resources such as Decatur Community Partnership (DCP), Decatur-Macon County Opportunity Corporation (DMCOC), etc.
- Partner with private financial institutions to offer home buyer assistance and promote down
  payment assistance programs plus work with HUD approved housing counseling agencies to
  offer home buyer counseling services.
- Work with DHA on sustaining the Wabash Crossing Development and other initiatives to public housing residents.
- Continue to have an active role in neighborhood advocacy by working closely with CONO and supporting neighborhood initiatives.
- Continue to pursue additional funding opportunities to address decent, save, affordable, and accessible housing needs of residents and to address the elimination of slum and blight in neighborhoods.
- Support goals established by other community organizations to better the life of residents, such
  as: United Way of Decatur, Macon County Mental Health Board, the Decatur Community
  Partnership, and the Community Foundation.
- Meet regularly with the Division of Planning and the Assistant City Manager for Development

Services to ensure coordination with local economic development initiatives, transportation plans, historic site preservation, Brownfield redevelopment, energy-efficiency initiatives, etc.

# Actions planned to enhance coordination between public and private housing and social service agencies

The City of Decatur meets regularly with our local PHA. We are currently working with them to move a new project forward. Decatur Housing Authority received a grant that will allow them to build 8 for sale units and 4 rental units. We are working with them to acquire the land and the proper zoning. The code may be updated to meet current construction trends.

We believe in collaboration and know that future for moving the city forward will not work unless we have the partnership of our local agencies as well as developers

#### **Discussion:**

Not applicable at this time.

# **Program Specific Requirements**

# AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

#### Introduction:

The City of Decatur is committed to ensuring affordable housing opportunities for its residents. While at the same time, we have tools and instruments in place to meet compliance through the HOME regulations when providing assistance through our HOME homebuyer program. We will ensure consistent affordability for the residential units, while preserving our housing stock and stabilizing neighborhoods.

# Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next

program year and that has not yet been reprogrammed	0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to	
address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not	Ĭ.
been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	0
Other CDBG Requirements	
1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and	
moderate income. Specify the years covered that include this Annual Action Plan.	0.00%

# HOME Investment Partnership Program (HOME) Reference 24 CFR 91.220(I)(2)

1. A description of other forms of investment being used beyond those identified in Section 92.205 is

as follows:

The City of Decatur may utilize additional funding from its General Fund along with matching funding from DCDF, an arm's length organization with a mission of creating affordable housing opportunities, to assist in the rehabilitation of houses when available.

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

To address the issue of improving housing conditions for low-income homeowners, the City of Decatur will utilize the Recapture provision when there is a direct subsidy to the homebuyer as a down payment. The recapture provision will be enforced through the note, mortgage, agreement, and deed restriction on each HOME assisted property. The recapture is triggered upon transfer of the assisted HOME property or upon sale of the property. Then the funds are recaptured the city will provide a release to the homebuyer. The length of the affordability period will be either five, ten, or 15 years depending on the amount of HOME subside provided directly to the homebuyer. The subsidy will be in the form of down payment assistance. The City will ensure that the recapture provision is enforced through annual monitoring of all HOME assisted homeownership projects.

In the event the affordability period is not met, the City of Decatur has elected to recapture the entire amount of the HOME investment from the homeowner.

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

When HOME funds are used to acquire units, the City will ensure that the homeowner qualifies as a low-income family at the time the agreement is signed. If there is a transfer of title, the new homebuyer must qualify as a low-income family as well at the time of transfer. To maintain affordability units, the City will assist with the cost of any necessary rehabilitation for the house to be acquired and/or assist another homebuyer in the purchasing of the house. We understand that the total amount of original and additional HOME assistance may not exceed the maximum per unit subside amount established under 92.250. We will also take into account the estimated value of the property, after rehabilitation and make sure that it does not exceed 95 percent of the median purchase price for the area.

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that

will be used under 24 CFR 92.206(b), are as follows: The City of Decatur has no plans to refinance existing debt secured by multifamily housing. Not applicable at this time **Attachments** 

### **Citizen Participation Comments**

DECATER TRABUNE

Puhlisher.

CERTIFICATE OF PUBLICATION
State of Illinois )

County of Macon

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I, the undersigned, do hereby certify that I am the publisher of DECATUR TRIBLINE, a public and secular aevapaper of general clreatation, published weekly in the City of Decatur, Macon County, Blindis, and that the same has been regularly published for at least one year prior to the date of the first publication of the notice hereinafter meastioned, and is qualified as a newspaper as defined in Act - Chanter 10t, Sections 1 and 5, Illinois Revised Statutes.

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October 20, 2020

# FOR IMMEDIATE RELEASE

For more information contact Richelle D. Irons, 217-424-2797

The City of Decatur will receive a second allocation of the Community Development Block Grant (CDBG) funds under the Coronavirus Aid (CDBG-CV) Relief, and Economic Security (CARES) Act in the amount of \$458,607. The CARES Act combined funding of CDBG-CV and CDBG-CV3 will total \$1,292,894. The CDBG-CV3 funds are provided through the U.S. Department of Housing and Urban Development (HUD) and are to be solely used to prevent, prepare for, and respond to the coronavirus (COVID-19). A public hearing is scheduled October 23, 2020 at 1:30 p.m. in the Council Chamber at the Decatur Civic Center. Eligible activities may include: public service, housing related activities, economic development activities, and planning and administration activities. The CDBG-CV3 funds may not be used to fund an activity which is funded by another federal, state, or local program.

As a requirement of the funding opportunity, the City of Decatur must amend the 2015-2019 Consolidated Plan Amendment and the previously amended 2019 Annual Action Plan. The City previously amended the Citizen Participation Plan to provide for the ability to hold public hearings/meetings in a manner which provide for social distancing requirements and to shorten public comment periods regarding the use of the federal funds. The revision allows for the public comment period to be as short as five days and public notice as short as two days.

The proposed amendment to the 2015-2019 Consolidated Pian and Amended 2019 Action Plan will be available for review beginning Friday, October 23rd, 2020 at: <a href="https://www.decaturil.gov">https://www.decaturil.gov</a>. Due to the virus, a limited number of participants with masks, will be allowed. The Public Hearing will be live-streamed on the City's cable access-channel 18 with a recording of the meeting posted at <a href="https://www.decaturil.gov">www.decaturil.gov</a>. Comments and questions may be e-mailed to <a href="https://www.decaturil.gov">ActionPlan@decaturil.gov</a> or calls may be made to (217) 424-2864 or (217) 424-2777. Written comments should be submitted by October 30, 2020 to: City of Decatur, c/o Neighborhood Services Division, 1 Gary K. Anderson Plaza, Decatur, IL 62523. Comments will be documented and incorporated into the amendment.

# CONSOLIDATED PLAN/ACTION PLAN AMENDMENT FUNDING

Program/Activity	Plan Year	Amount	Proposed Revision	Difference
O56C-CV 3	2029	\$9.00	\$458,607	+\$458,607
Residential Rehabilitation	2019	\$398,976	\$275,970	\$25,000
Emergency Program	2019	\$75,000	\$100,000	+\$25,000

# \*\*\* Proof of Publication \*\*\*

THE HERALD & REVIEW 601 E William St Decatur, IL 62523-1142 Ph: 800-453-2527

STATE OF ILLINOIS COUNTY OF MACON CITY OF DECATUR

) 95:

CITY OF DECATUR
TWIA 450-2228
1 GARY K ANDERSON PZ
DECATUR, IL 62523

ORDER NUMBER 92620

LEE ENTERPRISES, INC hereby certifies that it is now and here been for more than one year continuously, d/b/a Herald & Review, a daily secular newspaper of general circulation in said County, published in the City. County and State aforesaid, and further certifies that said newspaper has been continuously published at regular intervals of more than once each week with more than a minimum of fifty issues per year for more than one year prior to the first publication of the notice, and further certifies that the Herald & Review is a newspaper as defined by the Statutes of the State of Illinois in such cases made and provided, and further hereby certifies that a notice of which the annexed notice is a true copy, has been regularly published in said paper.

Section: Legals

Category: 0991 Legal Instde PUBLISHED ON: 10/20/2020

TOTAL AD COST:

128.48

FILED ON:

10/20/2020

Date

# \*\*\* Proof of Publication \*\*\*

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# CONSOLIDATED PLANACTION PLAN AMENDMENT FUNDING

Program/Activity Plan Yea /Amours#Proposed Ronksku /Difference CDBO-CV 3 2019 50.00 9459.607 +\$459.607 Residential Retroblitation 2019 \$398.978 \$375.976 \$25.000 Energency Program 2019

# PUBLIC HEARING CITY OF DECATUR

# 2019 Amendment #2 under the CARES Act

# October 23, 2020

# 1:30 P.M.

Welcome everyone to the Public Hearing for the 2019 Amendment #2 to Annual Action Plan. I am Vickie Buckingham, Neighborhood Programs Administrator. Also present is Richelle Irons, Neighborhood Services Manager.

Ms. Buckingham stated there will be an opportunity at the end to ask questions and/or provide comments. Ms. Buckingham identified this meeting is for the 2nd 2019 Amendment to the plans as required under the CARES ACT. The CARES Act funds are to be utilized to Prepare for, Prevent, and to Respond to the pandemic.

# Purpose of Public Meeting

The City of Decatur's citizen participation plan requires that we provide a process at the community-wide level with regard to the federal programs. In regard to the Department of Housing and Urban Development (DHUD) funds, the city holds public meetings for: the Action Plan (AP), Consolidated Annual Performance Evaluation Report (CAPER), Consolidated Plan (CP), and whenever we are making a substantial amendment to an existing plan. The Citizen Participation plan also contains information on how we will proceed with informing the public. We may use a number of sources, such as our website, newspapers, fliers, news releases, and social media the public know what we are doing as it relates federal funds.

The Plan also gives guidance on the appeal and complaint process, how to submit views and comments, technical assistance and public notices.

Our current Consolidated Plan covers years 2015-19. The content explains our priorities, objectives, and the plans the city hoped to undertake over the 5 year period. The Action Plan is the annual plan for 1 year; and gives details as to what we hope to accomplish during a particular year, it also provides direction and guidance for expenditures, must tie into the Consolidated Plan. The City of Decatur typically receives 2 separate annual allocations from HUD: CDBG & HOME.

Under the CARES ACT, the City of Decatur initially received a special allocation in the amount of \$834,267. In the third round of CARES Act allocation, the City will receive an additional \$458,607. Therefore, the plan documents must be updated to reflect the funds and the proposed uses. The CARES Act total will be \$1,292,894.

Page 1

Community Development Block Grant (CDBG)—which has national objectives of: elimination of slum and blight, benefit low-moderate income persons, or meet a need having a particular URGENCY. In 2019, the City was informed the CDBG allocation would be \$1,378,744.00 and the HOME allocation would be \$444,741.00. The federal government, under the CARES ACT, identified an initial allocation \$834,267 would be made available to address the preventing, preparing for or responding to the COVID-19 Pandemic. Recently, another allocation was identified as CDBG-CV3, in the amount of \$458,607. The CDBG-CV/CDBG-CV3 funds may not be a duplicate funding source for an activity/need. A variety of projects may address the community's needs addressing COVID-19. Projects may include but are not limited to housing, public services, public facilities, and economic development. The funds must also address the national objectives: urgent community need, benefit low- and moderate-income residents, and address the elimination of slum and blight.

Through informal public input, needs have been identified for economic development and public services.

# HOME Investment Partnership (HOME), ---which has objectives of

- 1) Providing decent affordable housing to lower-income households
- Expanding the capacity of nonprofit providers
- 3) Strengthening the ability to state and local government to provide housing and
- 4) Leveraging private-sector participation

A copy of the proposed activities and programs will be available for the public to review at the following locations:

Community Dev. Dept. Decatur Housing Authority Decatur Public Library 1808 E. Locust 130 N. Franklin St. Decatur, IL 62523 Decatur, IL 62523

# Citizen Participation Plan

The City of Decatur has a <u>Citizen Participation Plan</u> for the CDBG and HOME programs. Section 91.105 of the Consolidated Plan Final Rule requires each participating jurisdiction/entitlement community to adopt a Citizen Participation Plan that sets forth policies and procedures for citizen participation. Decatur's plan is designed to encourage citizens to participate in the development of the Consolidated Plan, amendments to the plan, and the review of the performance report which is known as the Consolidated Annual Performance Evaluation Report or CAPER. The goal is to <u>encourage participation by predominantly low- and moderate-income neighborhoods, minorities, and non-English speaking persons, as well as person with disabilities, local/regional institutions and other organization, and residents of public and assisted housing developments.</u>

Jaxe 2

This provides and encourages citizen participation in an advisory role in planning and assessing the program for use of funds from HUD. The Consolidated Plan, Annual Plan, Consolidated Annual Performance Evaluation Report, notice of substantial amendments are currently made available in the Reference Area of the Decatur Public Library, Decatur Housing Authority Lobby, and the Economic and Community Development Department Office, City of Decatur, 3<sup>rd</sup> Floor, of the Decatur Civic Center. Information may also be found at the City's web: <a href="http://www.decaturil.gov/">http://www.decaturil.gov/</a>.

The City holds a minimum of two public hearings annually to present the CP/AP and one to receive comments for the CAPER. Additional meetings, hearings, or workshops may be held. Reviews and comments may be received at any time during the year. The Annual Plan and Consolidated Plan shall be on review for 30 days minimum whereas the CAPER shall be on review a minimum of 15 days.

Substantial amendments to the Consolidated Plan would be:

- · Changes in the allocation of priorities
- Changes in the distribution of funds, such as: 38% increase or decrease of programming funds to any eligible activity.
- Changes of the purpose, scope, location, or beneficiaries of an activity.

In July, Citizen Participation Plan was updated to reflect a shorten period of participation period to allow the city to address issues of urgent need, such as: COVID-19.

As allowed under the CARES Act for Urgent Needs, the City may provide a minimum of two days notice for the hearings/meetings with a shorten comment period of five days.

# Amendment of the Plans

A summary of the amendment for FY 2019 CDBG and the CDBG-CV proposed allocations is shown below. The 2019 CDBG grant was \$1,411,581. CDBG-CV allocation has been identified as \$1,292,894.

FY 2019 CDBG grant is \$1,411,581

Gr	antes (G), Sub reciplents (SR).	South Section of the section of the	Amendment Adjustment	Adjusted Allocation	Objectiv
G	General Administration Costs	\$182,186	\$0.00	\$182,186	P/A
G	Sect. 108 Principal Loan Repayment	\$195,000	\$0.00	\$195,000	ED-1
G	Sect. 108 Interest Payment	\$7,859	\$0.00	\$7,859	ED-1

G	CDBG Residential Rehabilitation	\$398,976	-\$25,000	\$373,976	OH-1
G	Emergency Program	\$75,000	+\$25,000.00	\$100,000	OH-1
G	Housing Rehabilitation Project Costs	\$96,259	\$0.00	\$96,259	OH-1
SR	Education Training	\$45,000	\$0.00	\$45,000	P5-1
Ġ	Code Enforcement	\$211,301	\$0.00	\$211,301	CD-1
G	Demolitions	\$200,000	\$0.00	\$200,000	CD-7
Total		\$1,411,581	\$0.00	\$1,411,581	

Total CARES Act Funding is \$1,292,894.00 FY 2019 CDBG-CV grant is \$834,287.00 + FY 2019 CDBG-CV3 grant is \$458,607

Gřa	intee (G), Sub-recipients (SR)	Original Alipeation	Amendment Adjustment	Adjusted Allocation	Priority Objective
G/SR	Assistance to address economic development challenges created by COVID- 19	\$222,477	\$0.00	\$222,477	ED
SR	Public Service to address COVID-19 Urgent Needs	\$561,810	+\$428,607	\$990,417	PS
G	CDBG-CV & CDBG-CV3 Administration Costs	\$50,000	+\$30,000	\$80,000	P/A
Total		\$834,287	\$458,607	\$1,292,894	

# **Timeline**

The proposed changes are also available on the City's website at <a href="www.decaturii.gov">www.decaturii.gov</a>. Residents are encouraged to provide written comments by Friday, October 30, 2020. For more information, contact Richelle D. Irons, Neighborhood Services Manager at (217) 424-2864 or Vickie Buckingham at (217) 424-2777. Written comments can be sent to the City of Decatur, Neighborhood Services Division, Community Development Department, #1 Gary K. Anderson Plaza, Decatur, IL 62523 or e-mailed to: <a href="mailto:actionplan@decaturil.gov">actionplan@decaturil.gov</a>. No questions or comments were provided at the meeting.



# CERTIFICATE OF PUBLICATION

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# City of Decatur Public Notice

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# PUBLIC HEARING CITY OF DECATUR 2019 ANNUAL ACTION PLAN

June 6, 2019

12:00 Noon

Welcome everyone to the Public Hearing for the 2019 Annual Action Plan and Introduced staff. Staff present: Richetle Irons, Vickie Buckingham, and Lacie Efzy. Identify there will be an opportunity at the end to ask questions and/or provide comments.

Ms. Buckingham identified this meeting is for the 2019 Action Plan.

# Purpose of Public Meeting

The City of Decatur's citizen participation plan requires that we provide a process at the community-wide level with regard to the federal programs. We hold public meetings for; the Action Plan (AP), CAPER, Consolidated Plan (CP), and whenever we are making a substantial amendment to an existing plan. The Citizen Participation plan also contains information on how we will proceed with informing the public. We use our website, newspapers, fliers, news releases, social media and vehicles like United Way 211 to let the public know what we are doing as it relates to our federal funds.

The Plan also gives guidance on the appeal and complaint process, how to submit views and comments, technical assistance and public notices.

Our current Consolidated Plan covers years 2015-19. The content explains our priorities and objectives and the plans we hoped to undertake over the 5 year period. The Action Plan is the annual plan for 1 year, and gives details as to what we hope to accomplish during a particular year, it also provides direction and guidance for expenditures, must tie into the Consolidated Plan. We currently receive 2 annual allocations from HUD; CDBG & HOME,

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- 2) Expanding the capacity of nonprofit providers
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A copy of the proposed activities and programs are available for the public to review at the following locations:

Dept. of Development Services Decatur Housing Authority Decatur Public Library 3rd Floor

1808 E. Locust Decatur, IL 62521 130 N. Franklin St. Decatur, IL 62523

#1 Gary K. Anderson Plaza

Decatur, IL 62523

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This provides and encourages citizen participation in an advisory role in planning and assessing the program for use of funds from HUD. The Consolidated Plan, Annual Plan, Consolidated Annual Performance Evaluation Report, notice of substantial amendments are currently made available in the Reference Area of the Decatur Public Library, Decatur Housing Authority Lobby, and the Economic and Community Development Department Office, City of Decatur, 3rd Floor, of the Decatur Civic Center. Information may also be found at the City's web: http://www.decaturil.gov/.

The City holds two public hearings annually to present the CP/AP and one to receive comments for the CAPER. Additional meetings, hearings, or workshops may be held. Reviews and comments may be received at any time during the year. The Annual Planand Consolidated Plan shall be on review for 30 days minimum whereas the CAPER shall be on review a minimum of 15 days.

Substantial amendments to the Consolidated Plan would be:

- Changes in the allocation of priorities
- Changes in the distribution of funds, such as: 38% increase or decrease of programming funds to any eligible activity.
- Changes of the purpose, scope, location, or beneficiaries of an activity.

#### Homeless and Special Needs

Mrs. Buckingham stated that residents of the community includes those who are homeless and/or may have special needs. The Consolidated Plan shall cover the assessment of needs for extremety low, low, and moderate income families, renters, owners, elderly, frail elderly, single persons, large families, public housing residents, persons with HIV/AIDs and their families, victims of domestic violence, persons with disabilities (mental, physical, developmental), persons with additions, and formerly homeless.

The City of Decatur collaborated with agency providers and a ten-year plan was developed to End Chronic Homelessness. The City acknowledges factors and needs have changed since the plan was developed. The plan could be updated to reflect current and future needs.

### Annual Action Plan

A summary of the actual <u>FY 2019</u> CDBG allocation is shown below. It is based on a CDBG grant of \$1,411,581.

	Grantee (G), Sub recipients (SR)	Allocation	Princity. Objective
G	General Administration/Indirect Costs	\$282,316	P/A
G	Section 108 Loan Repayment	\$209,648	ED-1
G	CDBG Residential Rehabilitation	304,004	OH-1
G	Emergency Program	\$50,000	OH-2
G	Housing Rehabilitation Project Costs	\$96,259	OH-1
SR	Education Training	\$45,000	PS-1
G	Code Enforcement	\$224,354	CD
G	Demolitions	\$200,000	CD-1
Total		\$1,411,581	**********

The General Administration activity covers program administration, reporting, and related management activities. This activity is limited to 20% of the annual CDBG allocation. The Section 108 Loan Repayment activity will repay the principal and interest amount of a Section 108 Loan where funds were used for the Wabash Crossing Redevelopment Project. The CDBG Residential Rehabilitation Activity will assist approximately 6 homeowners with code rehabilitation. The Housing Rehabilitation Project Delivery Cost activity addresses the administrative costs to carry out the rehabilitation activities. The public service activity has funding for adult oducation. Code Enforcement is an activity to identify housing and neighborhood issues in tow/mod income consus tracts/blocks. The outcome for this activity is estimated to be a minimum of 200 new cases. In the long run, this activity may help maintain and improve the livability of neighborhoods and slow down or eliminate the potential for blighted areas. The last CDBG activity is demolitions. The CDBG demolitions target the unsafe, blighted properties in the neighborhoods.

A summary of the actual <u>FY2019</u> federal fund allocation based on a **HOME** grant of \$425,163.

Ġ	antes (G), Sub recipients (SR)	Allocation	Priority Objective
SR	CHDO Projects (15% minimum)	\$63,774.45	OH-4
G	Residential Rehabilitation	\$233,555.75	OH-1
G	HOME Program Administration	\$42,516.30	ADMIN.
G	Homebuyer Program	\$85,316.50	OH-3
Total		\$425,163	

HOME Program Administration activity covers program administration, monitoring, reporting, and other related HOME management activities. This activity is limited to 10% of the annual HOME allocation. Residential Rehabilitation will be funded to assist approximately 6 homeowners with code improvements. CHDO projects are funded at 15% of the annual allocation. This project provides funds for Community Housing Development Organizations to create additional affordable residential units.

Due to repayment of past loans, the HOME Program has program Income. 10% of the annual HOME program income will be used for administration. The balance of the program income or 90% will be utilized in the residential rehabilitation program. PLEASE NOTE: Program income funds will be utilized prior to new entitlement funds.

# Timeline

The proposed changes are also available on the City's website at <a href="www.decaturit.gov">www.decaturit.gov</a>. Residents are encouraged to provide written comments through Friday, June 28th, 2019, 4:00 pm. For more information, contact Richelle D. Irons, Manager of Neighborhood Services at (217) 424-2864. Written comments can be sent to the City of Decatur, Neighborhood Services Division, Economic and Community Development Department, #1 Gary K. Anderson Plaza, Decatur, II. 62523 or e-mailed to: <a href="mailto:actionplan@decaturil.gov">actionplan@decaturil.gov</a>.

Surveys are available for residents and community organizations at neighborhood meetings, by mail, and e-mail. Surveys are to be returned by Friday, June 28, 2019, 4:00 pm, to the City of Decatur, Neighborhood Services Division, #1 Gery K. Anderson Plaza, Decatur, IL 62523. Responses regarding the surveys will be provided after the comment period closing Friday, June 28, 2019. Comments may also be directed by e-mail to: <a href="mailto:actionplan@decaturil.gov">actionplan@decaturil.gov</a>.

No comments or questions were received during the meeting. No surveys were received at the meeting.

# ANNUAL ACTION PLAN

# PUBLIC MEETING AGENDA

Thursday, June 6, 2019

Decatur Civic Center-City Council Chamber

12:00 Noon

# Welcome and Staff Introductions

- · Richelle Irons-Manager of Neighborhood Services Division
- · Vickie Buckingham-Neighborhood Programs Manager
- Lacie Elzy-Neighborhood Programs Specialist

# Purpose of Public Meeting

· Citizen Participation

# Purpose of the Consolidated Plan

# Purpose of the Annual Plan

- · 2019 CDBG Program Allocations
- · 2019 HOME Program Allocations

# Process-Timeline

# Questions and Comments

Please submit all written comments or surveys by Friday, June 28, 2019, 4:00 P.M. to the City of Decatur, Economic and Community Development Department-Neighborhood Services Division, #1 Gary K. Anderson Plaza, Decatur, IL 62523. Comments may also be e-mailed to: <a href="mailto:actionplan@decaturil.gov">actionplan@decaturil.gov</a>. Thank-you!



# CDBG & HOME PROGRAM ALLOCATIONS FY2019

Below is a summary of the FY 2019 federal find allocation based on a CDBG grant of \$1,411,581.

1.18.42	Grantee (G), Sub-realpients (SR)	Allocation	
G	General Administration/Indirect Costs	\$282,316	P/A
G	Section 108 Loan Repayment	\$209,648	ED-I
G	CDBG Residential Rehabilitation	304,004	OII-1
G	Emergency Program	\$50,000	OH-2
G	Housing Rehabilitation Project Costs	\$96,259	OH-1
SR	Education Training	\$45,000	PS-1
G	Code Enforcement	\$224,354	CD
G	Demolitions	\$200,000	CD-1
Total		51,411,581	

Below is summary of the FY2019 federal fund allocation based on a HOME grant of \$425,163.00. This amount does not include the anticipated program income of \$30,000.00. \$27,000 or 90% of the anticipated income will be used for Residential Rehabilitation. \$3,000 or 10% of the anticipated income will be available for HOME Administrative Costs.

SR	antee (G), Sub recipients (SR) CHDO Projects (15% minimum)	\$63,774.45	Objectiv
G	Residential Rehabilitation	\$233,555.75	
G	HOMB Program Administration	\$42,516.30	
G	Homelmyer Program	\$85,316.50	OH-3

# City of Decatur Illinois Action Plan 2019 Consolidated Plan 2015-19 Objectives

Owner Housing Objectives

OH-1: Improve existing housing conditions for low-income homeowners.

OH-2: Emergency low income homeowner assistance

OH-3: First time homebuyer financial assistence

OH-4: Low income affordable home ownership

# Community Development Objectives

CD: Increase code enforcement of abandoned, misafe and substandard structures.

CD 1: Continue demolition of ansafe structures

# Planning and Administration Objectives

PA: Planning/General Administration

# Public Services Objectives

PS-1: Collaborate with vocational, business, and other organizations to provide new/expanded educational and job training apportunities for low-income residents.

#### Economic Development

ED-1: Support the sustainability of the Wabash Crossing Development

# DECATUR, ILLINOIS FY 2019 Median Family Income (MFI) adjusted according to family size

The following MFI's are based on statistical calculations made by HUD for the City of Decatur. The income presented at 30%, 50%, and 80% effective June 28, 2019.

Family Size	1 2	123	4 125	6	7
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# The City of Disease 13 per 2013-2009 Completion to the Community of Section 1909 Completion Figure 2013-2009 Compl

CERTIFICATE OF PUBLICATION

State of Ellinois County of Macon I, the undersigned, do hereby certify that I am bubble and secular newspaper of general circulation, published weekly is the City of Decaute, Moon County, Illinois, and thet the same has been regulary published for at least one year prior to the date of the first publication of the motice harmin fler mendiculation of the motice harmin fler mendelmed, and is qualified as a newspaper as defined in Act. Chapter (30, Sections 1 and 5, Illimois Revisal Status.)

IN WITNESS WHEREOF, Fluve hereunto ser my hand at Degalur in said County und State, this (5, day of Jesty, A.S. 2012).

DECATUR TRIBUNE

Solimal Presented

Received Payment By THE HERALD & REVIEW 601 E William St Decatur, IL 62523-1142 Ph: 800-453-2527

STATE OF ILLINOIS COUNTY OF MACON CITY OF DECATUR

) SS:

CITY OF DECATUR
TWIB 450-2228
1 GARY K ANDERSON PZ
DECATUR, IL 62523

ORDER NUMBER 85846

LEE ENTERPRISES, INC hereby certifies that it is now and has been for more than one year continuously, d/b/a Herald & Review, a daily secular howspaper of general circulation in said County, published in the City, County and State aforesald, and further certifies that said newspaper has been continuously published at regular intervals of more than once each week with more than a minimum of fifty issues per year for more than one year prior to the first publication of the notice, and further cartifies that the Herald & Review is a newspaper as defined by the Statutes of the State of Illinois in such cases made and provided, and further hereby certifies that a notice of which the annexed notice is a true copy, has been regularly published in said baper.

Section: Legals

Category: 0991 Legal Inside PUBLISHED ON: 07/16/2020

TOTAL AD COST.

106.5B

FILED ON:

7/16/2020

Date

36846 MOTION

Uniter the Coronavirus Aid, Bellat, and Froncoid Security (CARES) Art, the City of Decebur may amone the 2015-2018 Conscilidated Plan end fire 2016 Amuel Action Plan in reflect the distribution of 2017, 2018. The City shall density any changes through the 2018 Amuel Action Plan. The City shall density any changes through the 2018 Amuel Action Plan. The change will providing distribution to the Citizan Providing distribution for the city to hard providing distribution. The change will provide her fine through the providing distribution to the control of the public comments and the control of the cont

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# \*\*\* Proof of Publication \*\*\*

1'HE HERALD & REVIEW 601 E William St Decatur, IL 62523-1142 Phr. 600-453-2527

STATE OF ILLINOIS COUNTY OF MACON CITY OF DECATUR

) SS:

CITY OF DECATUR
Twile 450-2226
1 GARY KIANDERSON PZ
DECATUR, IL 62523

ORDER NUMBER

85843

LEE ENTERPRISES, INC hereby certifies that it is now and has been for more than one year continuously, d/b/a Herald & Review, a daily secular newspaper of general circulation in said County, published in the City, County and State aforesaid, and further certifies that said newspaper has been continuously published at regular intervals of more than once each weak with more than a minimum of fifty issues per year for more than one year prior to the first publication of the notice, and further certifies that the Herald & Review is a newspaper as defined by the Statutes of the Statu of Illinois in such cases made and provided, and further hereby certifies that a notice of which the annexed notice is a true copy, has been regularly published in said paper.

Section: Legals

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Date

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GONSOLIDATED PLAN/AC-TIGN PLAN AMENDMENT FUNDING

PregranyActivity CDBG-CV Plan Year 2019 Amount S0.00 Proposal Revision \$334.207 December 1984 597

# \*\*\* Proof of Publication \*\*\*

# Notices

- Public Meetings regarding the 2045 Long Range Transportation Plan (LRTP) will be held Wednesday, December 4th and Thursday, December 5th. Read the entire notice, including locations and times.
- 2045 Long Range Transportation Plan Update Community Survey
- State Highway Detour Locations
- FY2019 Action Plan
- Draft 2019 Consolidated Annual Performance Evaluation Report (CAPER)
- Citizen Participation Plan Revision
- CDBG-CV and CDBG Public Meeting
- CARES ACT Public Meeting for the HOME Investment Partnership Program
- Pavement Master Plan
- 2018 Water Quality Report
- Energy Consulting Services RFQ
- Sanitary Sewer Master Plan Executive Summary
- Decatur Public Transit Passenger Survey Summary
- 2009 Stormwater Master Plan
- 2009 Prevailing Wage Resolution
- City of Decatur Open Meetings Notice
- City Holiday Schedule
- Snow & Ice Control Plan

# City of Decatur News

- Road Closure South Taylor Road
- City Council Meeting Schedule for July, 2020
- The City of Decatur prepares to move to Phase 4 this Friday, June 26, 2020
- HASC Meeting Canceled

More City of Decatur Neyvs

# **Quick Links**

- Request of Proposals (RFP)
- Careers at the City
- Administrative Court
- Intersection, Lane and Road Closures
- Lake Decatur Water Level
- Decatur Municipal Band

- Decatur Urbanized Area Transportation Study (DUATS)
- City Code Violation Database
   Central Park/Downtown Events Calendar
   Decatur City Council Meeting Agenda
- Facebook
- Twitter
- YouTube



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- 1 Gary K. Anderson Plaza
- Decatur, IL 62523
- Phone:

Site design and developed by DCC Marketing

# MINUTES FOR THE 2019 CARES ACT ACTION PLAN/CONSOLIDATED PLAN AMENDMENTS FOR COBG, CD8G-CV, and HOME July 16, 2020 at 12:00 PM and 1:00 PM

3<sup>rd</sup> Floor City Council Chamber at the Decater Civic Center 1 Gary K. Anderson Plaza Decatur, IL 62523

The meeting started at 12:00 PM on July 16, 2020. Staff in attendance were Vickie Buckingham, Lacie Eby, and Carol Ray. Also in attendance in the audience were Councilman Dave Hom, Deputy City Manager Jon Kindseth, City Manager Scot Wrighton, and Interim Director of Community Development Department Richelle Irons. This public meeting was televised on the City's public access channel 18 and the recording was posted on the city's website at decaturil.gov.

Vickie Buckingham started the meeting with introductions and an explanation of the CARES Act Amendments to the Community Development Block Grant (CD8G), CD8G-CV, and the HOME Investment Partnerships Grant (HOME). Vickie explained the following information:

# Purpose of Public Meeting

The City of Decatur's citizen participation plan requires that we provide a process at the community-wide level with regard to the federal programs. We hold public meetings for: the Action Plan (AP), CAPER, Consolidated Plan (CP), and whenever we are making a substantial amendment to an existing plan. The Citizen Participation plan also contains information on how we will proceed with informing the public. We use our website, newspapers, fliers, news releases, and social media the public know what we are doing as it relates to our federal fonds.

The Plan also gives guidance on the appeal and complaint process, Now to submit views and comments, technical assistance and public notices.

Our current Consolidated Plan covers years 2015-19. The content explains our prioritics and objectives and the plans we hoped to undertake over the 5-year period. The Action Plan is the annual plan for 1 year; and gives details as to what we hope to accomplish during a particular year, it also provides direction and guidance for expenditures, must tie into the Consolidated Plan. The City of Decatur typically receives 2 annual allocations from HUD: CDBG & HOME. Under the CARES ACT, the City of Decatur will receive a special allocation in the amount of \$834,267. Therefore, the plan documents must be updated to reflect the funds and the proposed uses.

Community Development Block Grant (CDBG)—which has national objectives of elimination of slum and blight, benefit low-moderate income persons, or meet a need having a particular URGENCY. In 2019, the City was informed the CDBG allocation would be \$1,378,744.00 and the HOME allocation would be \$444,743.00. This spring, the federal government, under the CARES ACT, identified \$834,267 would be made available to address the preventing, preparing for or responding to the COVID-19 Pandemic. The CDBG-CV funds may not be a duplicate funding source for an activity/need. A variety of projects may address the community's COVID-19 needs. Projects may include but are not limited to housing, public services, public facilities, and economic development. The CDBG-CV funds must also address the national

objectives: address urgent community need, benefit low- and moderate-income residents, and address the elimination of slum and blight.

Through informal public input, needs have been identified for economic development and public services.

HOME Investment Partnership (HOME), -- which has objectives of

- 1) Providing decent affordable housing to lower-income households
- 2) Expanding the capacity of nonprofit providers
- 3) Strengthening the ability to state and local government to provide housing and
- 4) Leveraging private-sector participation

### Citizen Participation Plan

The City of Occatur has a Citizen Participation Plan for the CDBG and HOME programs. Section 91.105 of the Consolidated Plan Final Rule requires each participating jurisdiction/entitlement community to adopt a Citizen Participation Plan that sets forth policies and procedures for citizen participation. Decatur's plan is designed to encourage citizens to participate in the development of the Consolidated Plan, amendments to the plan, and the review of the performance report which is known as the Consolidated Annual Performance Evaluation Report of CAPER. The goal is to encourage participation by predominantly low-and moderate-income neighborhoods, minorities, and con-English speaking persons, as well as person with disabilities, local/regional institutions and other organization, and residents of public and assisted housing developments.

This provides and encourages citizen participation in an advisory role in planning and assessing the program for use of funds from HUD. The Consolidated Plan, Annual Plan, Consolidated Annual Performance Evaluation Report, notice of substantial amendments are currently made available in the Reference Area of the Decatur Public Library, Decatur Housing Authority Lobby, and the Economic and Community Development Department Office, City of Decatur, 3rd Floor, of the Decatur Civic Center. Information may also be found at the City's web: http://www.decaturil.gov/. for your convenience today, we have provided you with a printed copy of the revised Citizen Participation Plan.

The City holds two public hearings annually to present the Consolidated Plan/Action Plan and one to receive comments for the CAPER. Additional meetings, hearings, or workshops may be held. Reviews and comments may be received at any time during the year. The Annual Plan and Consolidated Plan shall be on review for 30 days minimum whereas the CAPER shall be on review a minimum of 15 days.

Substantial amendments to the Consolidated Plan would be:

- -Changes in the aflocation of priorities
- -Changes in the distribution of funds, such as: 38% increase or decrease of programming funds to any eligible activity.
- -Changes of the purpose, scope, location, or beneficiaries of an activity.

The Citizen Participation Plan has been opdated to reflect a shorten period of participation period to allow the city to address issues of urgent need, such as: COVID-19. Another example of a past urgent need was in the 90's was the two tomados which hit Decatur. As allowed under the CARES Act for Urgent Needs,

the City may provide a minimum of two days notice for the hearings/meetings with a shorten comment period of five days.

A summary of the amendment for £Y 2019 CDBG and the CDBG-CV proposed allocations is shown below. The 2019 CDBG grant was \$1,411,581. CDBG-CV allocation has been identified as \$834,287

G	aotse (S) Subrecipión(3154)		Amendment II. Aejosiment		Objective
G	General Administration Costs	\$317,508	-\$135,322	\$182,186	P/A
G	Sect. 108 Principal Loan Repayment	\$195,000	\$0.00	\$195,000	ED-1
G	Sect. 108 Interest Paymens	\$14,647.92	-\$6,789	\$7,859	ED-1
G	COBG Residential Rehabilitation	\$268,812.08	+\$130,164	\$398,975	OH-1
G	Emergency Program	\$50,000	+\$25,000.00	\$75,000	OH-1
6	Housing Rehabilitation Project Costs	\$96,259	\$0.00	\$96,259	OH-1
SR	Education Training	\$45,000	\$0.00	\$45,000	PS-1
G	Code Enforcement	\$224,354	-\$13,053	\$211,301	CD-1
G	Demolitions	\$200,000	\$0.00	\$200,000	CD-7
Total		\$1,411,581	\$0.00	\$3,411,581	

# FY 2019 CDBG-CV grant is \$834,287.00

6.1	nuec (G) Subvedinents (SR)	Odginal Allocation	Amendmett Atljustment	Adposted Allocation	Pribrity Objective
G/SR	Assistance to address economic development challenges created by COVID- 19	\$0.08	\$0.00	\$278,096	ED

SR ADM	Public Service to address COVID-19 Urgent Needs	\$0.00	\$0.00	\$556,191	PS/P/A
Tota!		\$0.00	\$9.00	\$834,287	

The General Administration activity covers program administration, reporting, and related management activities. This activity is limited to 20% of the annual CD8G allocation. The Housing Rehabilitation Project Delivery Cost activity addresses the administrative costs to carry out the rehabilitation activities. The public service activity has funding for acult education. In the long run, this activity may help maintain and improve the livability of neighborhoods and slow down or eliminate the potential for hlighted areas. The last CDBG activity is demolitions. The 2019 CDBG funds demolitions target the unsafe, blighted properties in the neighborhoods. This demolition activity is underway.

Below is summary of the FY2017, FY2018, and FY2019 federal fund waiver changes for the HOME Community Housing Development Organization (CHDO) and Residential Rehabilitation. The HOMF waivers allow communities to utilize unused CHDO funds to adjust the funds to be used for housing repairs for homeowners in the Residential Rehabilitation program for low-incume households. The City of Decatur has not had a certified CHDO for years. The HOME flexibility and waiver will allow the city to move unused Community Housing Development Organization (CHDO) funds for 2017, 2018, and 2019. The allocation amounts are as follows: 2017-\$49,634.85, 2018-\$66,711.15, and 2019-\$63,774.45 for a total of \$180,120.45. The funds may be utilized for eligible activities to assist low-income homeowners with needed rehabilitation code improvements to their home. One example of the flexibility and waiver allows the city to extend the monitoring of rental projects and property inspections to December 31, 2020. Another waiver provides flexibility for the process of information intake for tenants and homeowners. The goal is to provide assistance while preventing exposure to the tenant, homeowner, and staff. The temporary change allows for compliance review when conditions for monitoring are less risky for exposure to the virus. For a limited time, several flexibilities are allowed due to the COVID-19.

(G)	anter (G), sub recipients (SB):	Allotation	CARES ACI Adjustinent	s Clotali	Priority Objective
SR	CHDO Projects 2019	\$63,774	-\$63,774	\$0.00	OH-4
G	Residential Rehabilitation	\$233,556	+63,774	\$297,330	OH-1
SR	CHOO Projects 2018	\$66,711	-\$66,711	\$0.00	OH-4
G	Residential Rehabilitation	\$233,556	+\$66,711	\$300,267	OH-1

Total		\$895,407	\$0.00	\$895,407	
G	Residential Rehabilitation	5248,175	+\$49,635	\$297,810	OH-1
SR	CHDO Projects 2017	\$49,635	-\$49,635	\$0.00	OH-4

After Mrs., Buckingham explained the aforementioned changes to the Action Plan and Consolidated Plan due to the COVID-19 Pandemic, she asked if anyone had any questions or comments. The Oty Manager, Scot Wrighton went on to ask for clarification of the meaning of duplication of services. After Mrs. Buckingham explained the duplication of services did not mean that one could not fund aumerous agencies for COVID-19 relief to its clientele-that it more specifically meant that 1 agency or individual could not receive the same funding twice for the same COVID-19 issue. For example, if Mrs. Smith is getting utility bill relief from Agency X, then she should not receive utility relief from HUD funded Agency Y for COVID-19 relief. The City Manager Went on to clarify that the State of It was misinterpreting this duplication rule and therefore was unjustly depriving the City of Decatur much needed COVID-19 funding relief. Next, Councilmen Dave Horn rose and gave the comment that he believed that aft of the CDBG CARES Act funding should be used in Public Services and that none should go to Economic Development. He then stated that he believed we should use the HOME grant money to provide economic development grants to small businesses who have been Impacted by COVID-19. Mrs. Buckingham explained that the HOME grant could only be used for the 4 approved aforementioned goals for homeowners/homeowners/hip and could not be used for businesses.

At the conclusion of the meeting Mrs. Buckingham let everyone know that all of the aforementioned documents as well as this public meeting could be found on the internet at decaturil.gov. The documents could also be viewed in person at the 3rd floor of the Civic Center, in the Community Development Department as well as at the Decatur Public Library. Mrs. Buckingham stated that residents are encouraged to provide written comments by Thursday, July 23rd, 2020. For more information, contact Richeile D. Isrons, Interim Oirector of Community Development at (217) 424-2864 or Vickie Buckingham at (217) 424-2777. Written comments can be sent to the City of Decatur, Neighborhood Services Division, Community Development Department, #1 Gary K. Anderson Plaza, Decatur, IC 62523 or e-mailed to: actionalan@decaturif.gov.

# CITY OF DECATUR FY2019 AMENDMENT ACTION PLAN/CONSOLIDATED PLAN PUBLIC HEARING

# Thursday, July 16, 2020 1:00 P.M.

- I. Welcome
- II. Introduction of Staff
  - Vickie Buckingham, Neighborhood Programs Administrator
  - Lacie Elzy, Neighborhood Programs Specialist
  - · Carol Ray, Assistant
- III. Purpose of Meeting
- III. CDBG Program and CDBG-CV Funds
- IV. Citizen Participation Plan
- V. Public comments
- VI. Adjournment

Please submit all comments by July 23, 2020 to:

City of Decatur Neighborhood Services Division #1 Gary K. Anderson Plaza Decatur, R. 62523

Or

e-mail: actionplan@decaturil.gov For additional information, please call 424-2864 or 424-2777.

# CITY OF DECATUR FY2019 AMENDMENT ACTION PLAN/CONSOLIDATED PLAN PUBLIC HEARING

# Thursday, July 16, 2020 2:00 P.M.

- I. Welcome
- II. Introduction of Staff
  - Vickie Buckingham, Neighborhood Programs Administrator
  - Lacic Elzy, Neighborhood Programs Specialist
  - · Carol Ray, Assistant
- III. Purpose of Meeting
- III. CARES ACT and HOME
- IV. Citizen Participation Plan
- V. Public comments
- VL. Adjournment

Please submit all comments by July 23, 2020 to:

City of Decatur
Neighborhood Services Division
#1 Gary K. Anderson Plaza
Decatur, IL 62523

Or

e-mail: actionplan@decaturil.gov For additional information, please call 424-2864 or 424-2777.



# FY 2019 CDBG/CDBG-CV AMENDMENT

# SIGN-IN SHEET

Thursday, July 16, 2020 at 1 P.M. - Council Chambers, 3rd floor, Decatur Civic Center City of Decatur, Civic Center, #1 Gary K. Anderson Plaza, Decatur, Himois 62523

PRINT YOUR NAME	YOUR SIGNATURE	E-MAIL ADDRESS or MAILING ADDRESS	GROUP REPRESENTE
1. David Horn	Bared Horn David G. Hom	hornforderature	Citizen
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# **Grantee Unique Appendices**

The City of Decatur, Neighborhood Services Division, will use HOME Investment Partnerships Program (aka HOME) funds to provide housing for low income persons. The forms of funding used to assist homebuyers and/or developers include: closing cost and down payment assistance, development subsidies, loans as second mortgages, or some combination of these methods. The City of Decatur will use the <u>recapture</u> method of insuring affordability for HOME assisted rental properties and for all homebuyers receiving direct assistance. Where the homebuyer does not receive direct assistance, the City will use the <u>resale</u> provision of insuring affordability for for-sale housing. Only one method shall be utilized for each project, the <u>recapture</u> method is only allowed when there is direct HOME assistance to the homebuyer; <u>resale</u> provisions must be used when there is a development subsidy provided to the project (defined as the difference between the total development cost of producing the unit and the fair market value of the property).

# **Recapture Provisions**

Subject to recapture are HOME funds that are invested in a HOME assisted unit, as a direct subsidy to the homebuyer. This includes down payment and closing cost assistance, and second mortgages that finance differences between fair market value and the homebuyer's first mortgage. The minimum length of affordability is as follows based on the total direct HOME assistance to the homebuyer:

# Affordability Requirements for the HOME Program

Total direct HOME subsidy to the buyer, per unit	Minimum period of Affordability
Under \$15,000	5 Years
\$15,000 to \$40,000	10 Years
Over \$40,000	15 Years

The recapture provisions are as follows:

- The Affordability Period shall be based on the total direct HOME subsidy to the homebuyer and does not take into account a development subsidy provided on the unit.
- Activity Types HOME funds as direct buyer assistance may be provided as:
  - Decatur "HOME" Buyer Program
    - a. direct subsidy to the homebuyer as closing cost and down payment assistance
  - Single Family Acquisition and/or Rehabilitation Programs
    - a. direct subsidy to the homebuyer as closing cost and down payment assistance;
    - b. direct subsidy as a second mortgage that reduces the need for buyer equity or senior debt financing;
    - c. difference between fair market value at the time of sale and sales price, if HOME funds were used to develop the property and the property is being sold below market value.
- The buyer must be purchasing the home as a sole principal residence. In other words, the buyer must intend to live in the home for the entire affordability period and not buy the home for any other purpose, such as investment or rental property.
- Enforcement Mechanisms Recapture provisions shall be detailed within each program written agreement between the homebuyer and City of Decatur and enforced through a mortgage, note, and homebuyer agreement filed with the Macon County Recorder's Office that runs for the entire term of the affordability period. The requirements within shall be triggered upon sale or transfer of the HOME assisted property. For projects including the down payment and closing cost assistance program, for sale new construction and for sale acquisition rehabilitation programs the HOME assisted property owners will be required to maintain property insurance coverage in an amount sufficient to cover the amount of HOME assistance and list City of Decatur as an additional insured during the period of affordability. Monitoring of insurance policies will assist in identifying properties that are no longer occupied by the assisted buyer.
- Methods The recapture option allows the City of Decatur to recapture all or a portion
  of the HOME subsidy if the property is sold or transferred during the affordability
  period. All HOME assisted property sales under the recapture option shall meet the
  following criteria:
  - 1. The homebuyer may sell the property to any willing buyer.
  - 2. The transfer of the property during the period of affordability triggers repayment of the direct HOME subsidy to City of Decatur in accordance with the promissory note the buyer entered into with the City when he/she originally purchased the home.

In the event of recapture, the amount subject to recapture is as follows and will be further detailed within a promissory note signed by the buyer and by an agreement with the homebuyer that runs for the entire affordability period:

- 1. Down payment and closing cost assistance loans are forgiven on a pro-rata basis on an annual schedule over the period of affordability.
- 2. Direct loans as second mortgages are deferred until maturity a maximum 20 years from the closing date, at property sale, transfer or if the buyer ceases to occupy the property, then due in full.
- The difference between fair market value at the time of sale and sales price will be forgiven on a pro-rata basis on an annual schedule over the period of affordability.

The amount of recapture is subject to the availability of net proceeds available from the sale of the property. Net sale proceeds is defined as the sales price minus superior loan repayment (other than HOME funds) and any other closing costs.

For example, when down payment or closing cost assistance is provided under a 5-year Period of Affordability:

In the event that the owner sells transfers, changes or ceases to reside in the premises within five (5) years after the loan has been approved, he/she will be obligated to repay the City of Decatur, Neighborhood Services Division, as follows:

First Year - 80% payback required of deferred loan

Second Year - 60% payback required of deferred loan

Third Year - 40% payback required of deferred loan

Fourth Year - 20% payback required of deferred loan

Fifth Year - 0% payback required of deferred loan

The repayment schedule is pro-rated on an annual schedule over the period of affordability. This repayment schedule shall also be applicable in the event that the property is vacant or in the event that the owner ceases to reside on the premises. The buyer , so long as any sums remain unpaid to City of Decatur and/or the period of

affordability is still in effect, whichever is longer must personally occupy the premises as his/her sole principle residence. Any lease or rental of subject premises during the period of affordability shall constitute an event of non-compliance and the full loan amount shall become due and payable immediately.

- Mortgage Release Upon receipt of recaptured funds, or at the completion of the affordability period, whichever is longer, the City of Decatur will prepare a "Release of Mortgage" document to be filed with the Macon County Recorder's Office to release the original HOME assisted property from the obligations of the affordability period and the release of the homebuyer agreement that runs for the entire period of affordability. The homebuyer will be responsible for the recording of the release.
- Repayments Repayment of recaptured funds shall be remitted directly to City of Decatur Neighborhood Services Division to be utilized for HOME eligible activities only.

# **Resale Provisions**

Subject to resale provisions are the total HOME funds that are invested in a HOME-assisted unit, development subsidies and direct assistance. The minimum length of affordability is as follows based on the total HOME subsidy to the property:

# Affordability Requirements for the HOME Program

Total HOME Subsidy per unit	Minimum period of Affordability
Under \$15,000	5 Years
\$15,000 to \$40,000	10 Years
Over \$40,000	15 Years

The Resale provisions are as follows:

 The affordability period is based on the total amount of HOME funds invested in the housing including down payment and closing cost assistance, direct loans as second

- mortgages, the difference between fair market value at the time of sale and sales price and development subsidies.
- Activity Types Resale provisions for Homeownership shall be used when there is no direct assistance provided to the homebuyer or in a market where it is questionable that the unit will maintain affordability on its own. City of Decatur HOME assisted activities which may use Resale provisions include Single Family New Construction or Acquisition with Rehabilitation.
- Principal Residency The buyer must be purchasing the home to use as their soleprincipal residence. In other words, the buyer must intend to live in the home for the entire affordability period and not be buying the home for any other purpose, such as investment or rental property.
- Enforcement Mechanisms Resale requirements shall be detailed within each program written agreement between the homebuyer and the City and enforced through deed restriction, mortgage, note, and HOME Agreement filed with the Macon County Recorder's Office and the requirements within shall be triggered upon sale or transfer of the HOME assisted property. For homebuyer projects including the new construction and acquisition rehabilitation programs, the HOME assisted property owners will be required to maintain property insurance coverage in an amount sufficient to cover the amount of HOME assistance and list City of Decatur as an additional insured during the Period of Affordability. Monitoring of insurance policies will assist in identifying properties that are no longer occupied by the assisted buyer. In the event of noncompliance the full loan amount shall become due and payable immediately.
- Methods The resale option ensures that the HOME assisted unit remains affordable over the entire period of affordability. Resale provisions must be used where there is no direct assistance to the homebuyer including down payment and closing cost assistance, direct loans as second mortgages, the difference between fair market value at the time of sale and sales price. All designated HOME-assisted property sales or transfers under the resale provision during the period of affordability shall meet the following criteria:
  - 1. The new purchaser must meet the criteria of low income, defined as having annual household income at or below 80% of the area median income (as defined by HUD) for the incorporated area of Decatur, and occupy the property as the family's principal residence.
  - 2. The sales price must be "affordable" to a reasonable range of low income buyers. In this instance, the affordable price results in a monthly housing cost for principal, interest, taxes and insurance of not more than 28% of the gross monthly income for a household between 60 and 80% of the area median income for the City of Decatur. To ensure affordability in the event that the sales price required to provide a fair return to the original owner exceeds what is affordable to its target population of homebuyers, City of Decatur may provide direct assistance to the subsequent income-eligible buyer.
  - 3. Net proceeds from the sale must provide the original homebuyer, now the home seller, a "fair return" on his/her investment (including any down

payment and capital improvement investment made by the seller since purchase). The sales price may encompass the following in its formula:

- a. The cost of any capital improvements, documented with receipts including but not limited to the following:
  - i. Any additions to the home such as a bedroom, bathroom, or garage;
  - ii. Replacement of heating, ventilation, and air conditioning systems;
  - iii. Accessibility improvements such as bathroom modifications for disabled or elderly which were not installed through a federal, state, or locally-funded grant program; and
  - iv. Outdoor improvements such as a new driveway, walkway, retaining wall, or fence.
- Resale Provision Release Upon completion of the affordability period, the City of Decatur will file a "Release of Resale Prohibition" document with the Macon County Recorder's Office to release the original HOME assisted property from the obligations of the affordability period.

\*\*\*Please note: The actual value of any house will depend on the local real estate market, house condition and age, home improvements made and needed, and many other factors. Consult a qualified real estate appraiser in the area to obtain a professional estimate of the current value of your home. The appraiser must be licensed/certified according to the State of Illinois law.

APPLICATION FOR	= -	2. DATE SUBMITTED		Version 7 Applicant Identifier	
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Other (specify) Adjustment in amount  10. CATALOG OF FEDERAL DOMESTIC ASSISTANCE NUMBER:			NAME OF FEDERAL AGENCY: Department of Housing an Julian Development.		
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Previous Edifion Usable Authorized for Local Reproduc	Hen				Preagrings by OMB Circular A-1	

#### CERTIFICATIONS

In accordance with the applicable statutes and the regulations governing the consolidated plan regulations, the jurisdiction contifies that:

Affirmatively Further Fair Housing — The jurisdiction will affirmatively further fair bousing, which means it will conduct an analysis of impediments to fair bousing choice within the jurisdiction, take appropriate actions to overcome the effects of any impediments identified through that analysis, and maintain records reflecting that analysis and actions in this regard.

Auti-displacement and Relocation Plan — It will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, and implementing regulations at 49 CFR 24; and it has in effect and is following a residential antidisplacement and relocation assistance plan required under section 194(d) of the Housing and Community Development Act of 1974, as amended, in connection with any activity assisted with funding under the CDBG or HOME programs.

Anti-Lobbying - To the best of the jurisdiction's knowledge and ballef:

- 1. No Federal appropriated finds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an office; or suployee of any agency, a Member of Congress, an officer or suployee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal lows, the entaring into of any conperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, foun, or cooperative agreement;
- 2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-LLL, 'Disclosure Form to Report Lobbying," in accordance with its instructions; and
- 3. It will require that the language of paragraph 1 and 2 of this anti-loobying certification has included in the award documents for all subawards et all fixes (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

Authority of Jurisdiction — The consolidated plan is authorized under State and local law (as applicable) and the jurisdiction possesses the legal authority to carry out the programs for which it is seeking funding, in accordance with applicable HUD regulations.

Consistency with plan -- The housing activities to be undertaken with CDBG, HOME, ESG, and HOPWA funds are consistent with the sintegic plan.

Section 3 - [Twill comply with section 3 of the Housing and Urban Development Act of 1958, and implementing regularities at 24 CFR Part 135.

Signature/Authorized Official

Date April 9, 2015

# Specific CDBG Certifications

The Entitlement Community certifies that:

Citizen Participation — It is in full compliance at d following a detailed citizen participation plan that satisfies the requirements of 24 CFR 91.105.

Community Development Plan — Its consolidated housing and community development plan identifies community development and housing needs and specifies both short-term and long-term community development objectives that provide decest housing, expand economic opportunities primarily for persons of low and moderate income. (See CFR 24 570.2 and CFR 24 part 573)

Following a Plan -- It is following a current consolidated plan (or Comprehensive Housing Affordability Strategy) that has been approved by HUD.

Use of Funds -- It has complied with the following criteria:

- Maximum Peasible Priority. With respect to activities expected to be assisted with CDBG funds, if pertifies that it has developed its Action Plan so as to give maximum feasible priority to activities which harseful low and moderate income families or aid in the prevention or simination of slums or hlight. The Action Plan may also include activities which the grantee certifies are designed to meet other community development needs having a particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community, and other financial resources are not available.)
- Overall Benefit. The aggregate use of CDBG funds including section 108 guaranteed loans during program year(s) 2015, 2015, fall principal by the gramee consisting of one, two, or three specific consecutive program years), shall principally benefit persons of low and moderate income to a manner that ensures that at least 70 percent of the amount is expended for activities that benefit such persons during the designated period;
- 3. Special Assessments, It will not attempt to recover any capital costs of public improvements assisted with CDBG funds including Section 108 loan guaranteed funds by assessing any amount against properties owned and occupied by persons of low and moderate income, including any for obserged or assessment made as a condition of obtaining access to such public improvements.

However, if CDBG finds are used to pay the proportion of a fee or assessment that relates to the capital costs of public improvements (assisted in part with CDBG funds) financed from other revenue sources, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds.

The jurisdiction will not attempt to recover any capital costs of public improvements assisted with CDBG funds, including Section 108, unless CDBG funds are used to pay the proportion of fee or assessment attributable to the capital costs of public improvements financed from other revenue sources. In this case, at assessment of charge may be made against the property with respect to the public improvements financed by a source often than CDBG funds. Also, to the case of properties owned and occupied by moderate-income (not low-income) families, an assessment or charge roay be made against the property for public improvements financed by a source other than CDBG funds if the jurisdiction confides that it testes CDBG funds to cover the assessment.

Excessive Force -- It has adopted and is enforcing:

A policy probabiling the use of excessive force by law enforcement agencies within its

jurisdiction against any individuals engaged in non-violent civil rights demonstrations; and

A policy of enforcing applicable State and local laws against physically barring entrance to or
exit from a facility or location which is the subject of such non-violent civil rights
demonstrations within its jurisdiction;

Compliance With Auti-discrimination laws — The gram will be confucted and administered in conformity with tide VI of the Civil Rights Act of 1964 (42 USC 2000d), the Fair Housing Act (42 USC 3601-3619), and implementing regulations.

Lead-Based Paint -- Its activities concerning lead-based paint will comply with the requirements of 24 CFR Part 35, subparts A, B, J, K and R;

Compliance with Laws - It will comply with applicable laws.

Signature/Authorized Official

April S, 2015 Date

33.875

City Manager, City of Decatur, IL

Title

# OPTIONAL CERTWICATION CDBG

Submit the following contification only when one or more of the activities in its action plan are designed to meet other community development needs having a particular urgency as specified in 24 CFR. 570.208(c):

The grantee hereby certifies that the Annual Plan includes one or more specifically identified CDBG-assisted activities which are designed to mee! other community development needs having a paracular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community and other financial resources are not available to meet such needs.

Signature/Authorized Official

<u>april 9.</u> 2015 Date

City Manager, City of Decatur, II. . Title

# Specific HOME Certifications

The HOME participating jurisdiction cerufies that:

Tengot Based Rental Assistance -- If the participating jurisdiction intends to provide tenant-based sental assistance:

The use of HOMR funds for tenant-based rental essistance is an essential element of the participating jurisdiction's consolidated plan for expanding the supply, affordability, and availability of decent, safe, sanitary, and affordable housing

Etigible Activities and Costs -- it is using and will use HOMB funds for eligible activities and costs, as described in 24 CFR § 92.205 through 92.209 and that it is not using and will not use HOME funds for prohibited activities, as described in § 92.214.

Appropriate Financial Assistance — before committing any fands to a project, it will evaluate the project in accordance with the guidelines that it adopts for this purpose and will not invest any more HOME finds in combination with other Federal assistance than is necessary to provide effordable housing.

Signature Authorized Official

<u>Abril 9,</u> 2015

Daie

City Manager, City of Decatur, IL Title

# APPENDIX TO CERTIFICATIONS

# INSTRUCTIONS CONCERNING LOBBYING:

# A. Lobbying Conffication

This certification is a material representation of fact upon which reliause was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, tide 31, U.S. Code. Any person who fails to file the required certification shall be subject to a givil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

# **Appendixx - Alternate/Local Data Sources**

# 1 Data Source Name

Survey of Unmet Needs

List the name of the organization or individual who originated the data set.

City of Decatur

# Provide a brief summary of the data set.

The City of Decatur distributed a survey of unmet needs to: Economic Development professionals, Residents, Non Profits, Homeless Continuum. The survey was mailed, e-mailed or hand delivered to various groups and a hard copy was available in the Macon County Senior Center, Belvidere, and Community Development Department.

# What was the purpose for developing this data set?

To obtain data and information on unmet needs in the community.

# Provide the year (and optionally month, or month and day) for when the data was collected.

Meetings were held in September, October and November of 2019 and February of 2020. Paper surveys continue to be available.

# Briefly describe the methodology for the data collection.

The City of Decatur distributed a survey of unmet needs to: Community professionals, Residents, Non Profits, Homeless Continuum. It was mailed, e-mailed to various community groups and a hard copy was available in the Community Development Department.

# Describe the total population from which the sample was taken.

.Decatur Residents and organizations that serve Decatur Residents i.e. Representatives from social services, economic development, housing, education, health care providers and government bodies

Describe the demographics of the respondents or characteristics of the unit of measure, and the number of respondents or units surveyed.

(See Executive Summary and Citizen Participation Plan)